

# COUNCIL MEETING AGENDA

Tuesday 28 March 2023 6:00pm

Community Room 1, Community Hub, Maryborough and livestreamed on the internet.

# MEMBERSHIP

Councillors:

Grace La Vella (Mayor) Liesbeth Long Geoff Lovett Chris Meddows-Taylor Gerard Murphy Wayne Sproull Anna de Villiers

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# 1. Commencement of Meeting and preliminaries

Councils must, in the performance of its role, give effect to the overarching governance principles in the *Local Government Act 2020*.<sup>1</sup> These are included below to guide Councillor consideration of issues and Council decision making.

- a) Council decisions are to be made and actions taken in accordance with the relevant law;
- b) priority is to be given to achieving the best outcomes for the municipal community, including future generations;
- c) the economic, social and environmental sustainability of the municipal district, including mitigation and planning for climate change risks, is to be promoted;
- d) the municipal community is to be engaged in strategic planning and strategic decision making;
- e) innovation and continuous improvement is to be pursued;
- f) collaboration with other Councils and Governments and statutory bodies is to be sought;
- g) the ongoing financial viability of the Council is to be ensured;
- h) regional, state and national plans and policies are to be taken into account in strategic planning and decision making;
- i) the transparency of Council decisions, actions and information is to be ensured.

<sup>&</sup>lt;sup>1</sup> Section 9.

# 2. Apologies

Council's Governance Rules require that the minutes of Council meetings record the names of Councillors present and the names of any Councillors who apologised in advance for their non-attendance.<sup>1</sup>

The annual report will list councillor attendance at Council meetings.

Councillor attendance at Councillor briefings is also recorded.

<sup>&</sup>lt;sup>1</sup> Chapter 2, rule 62.

# 3. Leave of absence

One reason that a Councillor ceases to hold the office of Councillor (and that office becomes vacant) is if a Councillor is absent from Council meetings for a period of 4 consecutive months without leave obtained from the Council. (There are some exceptions to this – see section 35 for more information.)

A Councillor can request a leave of absence. Any reasonable request for leave must be granted.<sup>1</sup>

Leave of absence is approved by Council. Any request will be dealt with in this item which is a standing item on the agenda. The approvals of leave of absence will be noted in the minutes of Council in which it is granted. It will also be noted in the minutes of any Council meeting held during the period of the leave of absence.

<sup>&</sup>lt;sup>1</sup> See Local Government Act 2020 s 35 (4) and s 35 (1) (e).

# 4. Conflicts of interest

Conflicts of Interest must be disclosed at the commencement of a Council meeting or Councillor briefing, or as soon as a Councillor recognises that they have a conflict of interest.

The relevant provisions in the *Local Government Act 2020* include those in Part 6, Division 2 (from section 126). Failing to disclose a conflict of interest and excluding themselves from the decision making process is an offence.

# **Disclosures at Council meetings**

Under the Governance Rules:1

A Councillor who has a conflict of interest in a matter being considered at a Council meeting at which he or she:

1 is present must disclose that conflict of interest by explaining the nature of the conflict of interest to those present at the Council meeting immediately before the matter is considered; or

2 intends to be present must disclose that conflict of interest by providing to the Chief Executive Officer before the Council meeting commences a written notice:

2.1 advising of the conflict of interest;

2.2 explaining the nature of the conflict of interest; and

2.3 detailing, if the nature of the conflict of interest involves a Councillor's relationship with or a gift from another person, the:

(a) name of the other person;

(b) nature of the relationship with that other person or the date of receipt, value and type of gift received from the other person; and

(c) nature of that other person's interest in the matter,

and then immediately before the matter is considered at the meeting announcing to those present that he or she has a conflict of interest and that a written notice has been given to the Chief Executive Officer under this sub-Rule.

The Councillor must, in either event, leave the Council meeting immediately after giving the explanation or making the announcement (as the case may be) and not return to the meeting until after the matter has been disposed of.

<sup>&</sup>lt;sup>1</sup> Chapter 5, Rule 3.

# Disclosures at councillor briefings (and other meetings)

Also under the Governance Rules,<sup>2</sup> a Councillor who has a conflict of interest in a matter being considered by a meeting held under the auspices of Council at which he or she is present must:

1 disclose that conflict of interest by explaining the nature of the conflict of interest to those present at the meeting immediately before the matter is considered;

2 absent himself or herself from any discussion of the matter; and

3 as soon as practicable after the meeting concludes provide to the Chief Executive Officer a written notice recording that the disclosure was made and accurately summarising the explanation given to those present at the meeting.

# Councillor form to disclose conflicts of interest

Name: \_\_\_\_\_

Date:

Meeting type:

- □ Briefing
- Meeting
- Other \_\_\_\_\_

Nature of the conflict of interest (describe):

If the nature of the conflict of interest involves a Councillor's relationship with or a gift from another person:

- name of the other person (gift giver):\_\_\_\_\_
- nature of the relationship with that other person or the date of receipt, value and type of gift received from the other person:
- nature of that other person's interest in the matter:

<sup>&</sup>lt;sup>2</sup> Chapter 5, Rule 4.

# 5. Confirmation of minutes of previous Council meeting

Council meeting

# 5.1 DRAFT MEETING MINUTES FOR CONFIRMATION



# DRAFT COUNCIL MEETING MINUTES

Tuesday 28 February 2022 6:00pm Meeting held in person Community Room 1, Community Hub, Maryborough and livestreamed on the internet.

# MEMBERSHIP

Councillors:

Grace La Vella (Mayor)

Liesbeth Long

Geoff Lovett

Chris Meddows-Taylor

**Gerard Murphy** 

Wayne Sproull

Anna de Villiers

To be confirmed at the Council Meeting scheduled for 28 March 2023

# 1. COMMENCEMENT OF MEETING AND WELCOME

The Mayor commenced the meeting at 6pm, welcoming all present, with an acknowledgement of country and the Council Prayer.

# PRESENT:

# Councillors

Grace La Vella (Mayor Anna De Villiers Liesbeth Long Geoff Lovett Chris Meddows-Taylor Wayne Sproull

# Officers

Acting Chief Executive Officer Matthew Irving General Manager Community Wellbeing Emma Little General Manager Corporate Performance Mick Smith

# 2. APOLOGIES

Cr Gerard Murphy CEO Lucy Roffey

# 3. LEAVE OF ABSENCE

Nil

# 4. DISCLOSURES OF CONFLICTS OF INTEREST

Nil

# 5. CONFIRMATION OF THE MINUTES OF PREVIOUS COUNCIL MEETINGS

To present for confirmation the following:

- Confidential Minutes of Council Meeting 25 October 2022
- Minutes of Council Meeting 20 December 2022
- Minutes of Special Council Meeting 31 January 2023

The Minutes were confirmed.

# 6. **REPORTS FROM COMMITTEES**

Nil

# 7. PETITIONS

Nil

# 8. OFFICER REPORTS

# 8.1 FINANCE FORECAST REVIEW REPORT

The purpose of this report is to advise Council on the 2022-23 financial forecast and how it compares against the adopted budget, noting any material differences.

# MOTION

That Council:

- receives and notes the attached Mid-Year Forecast for the period to 30 June 2023, noting an operating result \$11.7m, \$1.2m favourable to budget; and
- 2. receives and notes a Capital works spend of \$19.4m to June 2023.

# Moved: Cr Lovett

# Seconded: Cr Sproull

Cr de Villiers abstained.

Carried.

Cr Lovett spoke in favour of the motion.

# 8.2 JANUARY 2023 FINANCIAL REPORT

The purpose of this report is to advise Council on the financial performance for the year to date and how it is tracking against the adopted budget, noting any material differences.

# MOTION

That Council receives and notes the attached Finance Report for the period to 31 January 2023.

Moved: Cr Lovett

Seconded: Cr Long

Cr de Villiers abstained

Carried.

Cr Lovett spoke in favour of the motion.

# 8.3 ELECTORAL STRUCTURE REVIEW

The purpose of this report is to present information about the Central Goldfields Shire Council Electoral Structure Review currently being conducted by the Victorian Electoral Commission.

# RECOMMENDATION

That the attached submission endorsing seven single-Councillor wards be provided to the Electoral Representation Advisory Panel.

# Moved: Cr Meddows-Taylor

Seconded: Cr Lovett

Carried

Crs Meddows-Taylor and Lovett spoke in favour of the motion

# 8.4 ENERGY BREAKTHROUGH – PROPOSED ENTRY FEES

The purpose of this report is to seek endorsement of the proposed increase in Energy Breakthrough participant entry fees for 2023.

| MOTION   |         |
|--|---------|
| That Council endorse the proposed fee increase for the 2023 Energy Breakthrough event. |         |
| Moved: Cr Long   |         |
| Seconded: Cr de Villiers   |         |
|  | Carried |
| Cr Long spoke in favour of the motion.   |         |

# 8.5 COUNCIL PLAN ACTION PROGRESS REPORT

The purpose of this report is to provide Council with an update on the status of the projects identified in the 2022-23 Action Plan.

| MOTION  |         |
|---|---------|
| That Council note the progress of the 2022-23 Action Plan |         |
| Moved: Cr Meddows-Taylor                                  |         |
| Seconded: Cr de Villiers                                  |         |
|   | Carried |

Cr Meddows-Taylor spoke in favour of the motion.

# 8.6 S11A INSTRUMENT OF APPOINTMENT AND AUTHORISATION

The purpose of this report is to recommend that Council adopt a S11A Instrument of Appointment and Authorisation for the Local Laws and Planning Compliance Officer.

The S11A Instrument of Appointment and Authorisation appoints Council staff under the *Planning and Environment Act 1987*, which allows them to fully discharge their duties and responsibilities under that Act.

# MOTION:

- 1. That Council adopt the attached S11A Instrument of Appointment and Authorisation for the member of Council staff set out in the Instrument.
- 2. The attached S11A Instrument of Appointment and Authorisation comes into force immediately and remains in force until Council determines to vary or revoke it.
- 3. That the attached S11A Instrument of Appointment and Authorisation be signed.

# Moved: Cr Sproull

# Seconded: Cr de Villiers

Carried

Cr Sproull spoke in favour of the motion.

# 9. NOTICES OF MOTION

# 9.1 MARYBOROUGH GOODS SHED

# **Councillor:**

# **Cr Chris Meddows-Taylor**

The following Motion was received in a Notice of Motion in accordance with Council's Governance Rule 22.

# MOTION

That Council:

- Write to the Hon Jacinta Allan MP, Deputy Premier and Minister for Transport and Infrastructure requesting that the former Goods Shed at Maryborough Railway Station be made available to Council for community purposes and specifically for use by the Maryborough Men's Shed to enable its continued development, including plans to accommodate women within its membership, and that funding be allocated for appropriate fit out for its new purpose.
- Advise Martha Haylett MP Member for Ripon accordingly and seek her continued advocacy with Government for this to be agreed and implemented.

# Moved: Cr Meddows-Taylor

# Seconded: Cr Sproull

Carried

Crs Meddows-Taylor and Sproull spoke in favour of the motion.

# 10. URGENT BUSINESS

Nil

# 11. CONFIDENTIAL BUSINESS

Nil

# 12. MEETING CLOSURE

The meeting closed at 6.33pm.

# 6. Minutes of Delegated and Advisory Committees

Nil.

# 7. Petitions

Nil.

# 8. Officer Reports

# 8.1 FEBRUARY FINANCIAL REPORT

# Author: Responsible Manager Finance

Officer: General Manager Corporate Performance

The Officer presenting this report, having made enquiries with relevant members of staff, reports that no disclosable interests have been raised in relation to this report.

#### SUMMARY/PURPOSE

The purpose of this report is to advise Council on the financial performance for the year to date and how it is tracking against the adopted budget, noting any material differences.

# RECOMMENDATION

That Council Receives and notes the attached Finance Report for the period to 28 February 2023.

# LEGISLATION AND POLICY CONTEXT

Central Goldfields Shire Council's Council Plan 2021-2025 - Our Growing Economy The

- Community's vision 4. Effective and sustainable financial management.
- Initiative: Review budget and financial reporting processes to improve monitoring of financial performance

# BACKGROUND INFORMATION

This finance report is provided for the period to 28 February

2023. The report compares year to date results against the

#### adopted budget. REPORT

The monthly financial report comprises the following:

- Income Statement;
- Balance Sheet;
- Statement of Capital Works
- Cash Flow Statement
- Rates Debtor report

#### Income Statement

The operating result for the period ending 28 February is a surplus of \$8.8 million.

The YTD variance to budget is \$0.2million.

The major driver in the variance between budget and actual is Capital Grants.

Budgeted Capital Grants of \$10.6m as compared to actual Capital Grants recognised in the accounts (YTD) of \$12.1m shows an additional \$1.5m in revenue. This represents a combination of additional grants received and timing of grants to be recognised.

Rates notices have been issued for the financial year. Rates are in line with budget.

Operating grants shows an additional \$0.8m in revenue and this partially offsets an increase in materials and services costs.

Some examples include:

- Flood Support grant
- Art Gallery regional collection access grant
- Kindergarten master plan grant
- Road trip grant
- Energy breakthrough waste management grant
- Maryborough Carisbrook and surrounds urban residential land development grant
- Living libraries
- Play space
- Deledio reserve netball courts redevelopment

Additional spend on road maintenance due to wet conditions has been required. This has been captured as part of the forecast process.

A revaluation of assets during the year has been reflected in both the assets on the balance sheet and the depreciation expense for the year.

#### Capital Works Statement

The 2022-23 budget included a capital works program of \$19.4m across property, plant and equipment and infrastructure asset classes.

As at the 28 February 2023, Council had expended \$8.0 million on capital works.

When reviewing the Capital Works statement, it is important to note that there are numerous projects which have no budget but spend attached. These projects are either carryover projects or allocated projects. This will increase the Capital Works spend for the year which has been picked up in the in the FY23 forecast. Capital grants have been added to the report to highlight which projects have grant funding.

To review the status of the capital works program please refer to the capital works report presented by the infrastructure team.

# **Balance Sheet**

#### Cash and cash equivalents

Cash flow is monitored to enable completion of scheduled works and meet recurrent obligations, as well as ensuring surplus funds are invested to generate maximum interest revenue. The invested cash is spread across numerous options to ensure risk and diversity are balanced.

Cash on hand \$5.6m

Short term investments \$12m.

An increase in cash as compared to January report represents notably the full payment of rates for ratepayers who choose this annual payment option (due date is 15 February).

A cash flow statement has been included in the finance report which notes the cash in and outflows.

Of importance to note is the unrestricted cash balance. This is \$9.9m as at the end of February 2023. Unrestricted cash is cash that is available for Council to use, ie not allocated to grant funded projects, reserves or refundable deposits.

Rate notices have been issued for the year and have resulted in an increase in rate debtors. The balance of the rate debtors will decrease during the year as rates are paid. The rates debtor balance as at the end of February 2023 is \$6.2m.

Council liabilities at the reporting date are \$15.1 million.

Consisting of:

- Trade Payables
  - \$ 8.5 million
- Fire services property levy \$1.5 million \$ 3.0 million
- Employee Benefits
- Loans & Borrowings \$2.1 million (split between current / non-current)

Employee benefits provision is \$3.0 million and of this \$1.9 million is made up of long service leave. Probability of employee entitlement provisions is reviewed on an annual basis currently however with continued improvements in processes and month end processing this is anticipated to be done on a more regular basis.

# SUMMARY

CGSC YTD result of \$8.8m surplus represents increases in both revenue and expense, with a net impact of \$0.2m.

This relates to the recognition of previously received grants. This surplus will reduce in line with spend on these grant funded projects.

The balance sheet remains strong with a strong cash position, including \$12m invested This cash is anticipated to be drawn down on as the Capital Works program ramps up. Unrestricted cash balance is \$9.9m.

The Capital Works statement is showing a YTD spend of \$8 million.

# CONSULTATION/COMMUNICATION

Internal only required for this report.

# **FINANCIAL & RESOURCE IMPLICATIONS**

The financial statements were prepared internally by Council officers.

# **RISK MANAGEMENT**

This report addresses Council's strategic risk Financial sustainability - Failure to maintain our long term financial sustainability . Any risks in relation to this report have been discussed in the report above.

# CONCLUSION

Council's financial position at the end of February 2023 is sound with cash and cash equivalents totalling \$17 million and no major issues of concern in either the operating or capital budgets.

Surplus funds have been invested to ensure interest earnings are maximised, and cash flows continue to be monitored closely.

# ATTACHMENTS

- 1. Income Statement
- 2. Balance Sheet
- 3. Capital report
- 4. Cash flow statement
- 5. Rates Debtor report

# Income Statement Period to 28 February 2023

|   | 2021/22<br>Actuals | 2022/23<br>Total<br>Forecast | 2022/23<br>Total Budget | 2022/23<br>Forecast -<br>Budget<br>Variance | 2022/23<br>YTD<br>Budgets<br>February | 2022/23<br>YTD<br>Actuals<br>February | 2022/23<br>YTD<br>Variance<br>February |
|---|--------------------|------------------------------|-------------------------|---|---------------------------------------|---------------------------------------|--|
| Income  |                    |                              |                         |   |                                       |                                       |  |
| Rates and service charges   | 16,166,155         | 16,763,711                   | 16,781,170              | (17,459)                                    | 11,116,064                            | 11,064,774                            | (51,290)                               |
| Contributions - monetary  | 768,269            | 279,080                      | 119,417                 | 159,663                                     | 68,026                                | 298,138                               | 230,112                                |
| Grants - capital  | 6,757,877          | 13,960,571                   | 12,381,539              | 1,753,035                                   | 10,580,872                            | 12,112,923                            | 1,532,051                              |
| Grants - Operating  | 10,661,786         | 13,392,655                   | 9,637,879               | 3,329,776                                   | 5,908,175                             | 6,740,961                             | 832,786                                |
| Other Income  | 274,697            | 688,514                      | 487,670                 | 450,844                                     | 213,240                               | 279,855                               | 66,615                                 |
| Statutory fees and fines  | 532,443            | 559,816                      | 541,400                 | 18,416                                      | 312,472                               | 348,142                               | 35,670                                 |
| User Charges  | 1,753,120          | 2,050,359                    | 2,077,344               | (26,985)                                    | 1,269,700                             | 1,297,248                             | 27,548                                 |
| Total Income  | 36,914,347         | 47,694,707                   | 42,026,419              | 5,667,291                                   | 29,468,549                            | 32,142,041                            | 2,673,492                              |
|   |                    |                              |                         |   |                                       |                                       |  |
| Expenses  |                    |                              |                         |   |                                       |                                       |  |
| Bad and doubtful debts  | 12,885             | 1,990                        | 1,000                   | (990)                                       | 0                                     | 2,155                                 | (2,155)                                |
| Borrowing costs   | 35,385             | 45,576                       | 25,271                  | (20,305)                                    | 12,636                                | 52,955                                | (40,319)                               |
| Depreciation  | 6,526,455          | 7,202,610                    | 6,750,433               | (452,177)                                   | 4,500,272                             | 4,802,028                             | (301,756)                              |
| Employee costs  | 12,573,800         | 15,131,759                   | 15,176,459              | 44,700                                      | 10,048,069                            | 10,150,352                            | (102,283)                              |
| Materials and services  | 12,902,403         | 13,374,305                   | 9,063,348               | (4,310,957)                                 | 6,199,544                             | 8,096,837                             | (1,897,293)                            |
| Net loss on disposal of property, infrastructure, plant and equipment | 18,994             | (77,497)                     | (90,000)                | (12,503)                                    | (90,000)                              | 50,725                                | (140,725)                              |
| Other Expenses  | 355,072            | 347,037                      | 344,000                 | (3,037)                                     | 189,328                               | 196,240                               | (6,912)                                |
| Total Expenses  | 32,424,994         | 36,025,779                   | 31,270,511              | (4,755,268)                                 | 20,859,849                            | 23,351,293                            | (2,491,444)                            |
| Surplus / (Deficit)   | 4,489,353          | 11,668,928                   | 10,755,908              | 912,023                                     | 8,608,700                             | 8,790,747                             | 182,047                                |

# Balance Sheet Period to 28 February 2023

|  | 2021/22       | 2022/23       |
|--|---------------|---------------|
|  | Actuals       | Actuals       |
| Assets   | \$            | \$            |
| Current Assets                                 |               |               |
| Cash and cash equivalents                      | 20,552,441    | 17,561,676    |
| Inventories                                    | 13,559        | 40,349        |
| Non-current assets classified as held for sale | 245,223       | 245,223       |
| Other financial assets                         | 793,202       | 1,026,880     |
| Trade and other receivables                    | 2,853,234     | 6,585,498     |
| Total Current Assets                           | 24,457,658    | 25,459,626    |
| Non-current assets                             |               |               |
| Property, infrastructure, plant and equipment  | 354,828,403   | 357,811,033   |
| Total Non-Current Assets                       | 354,828,403   | 357,811,033   |
| Total Assets                                   | 379,286,061   | 383,270,659   |
|  |               |               |
| Liabilities                                    |               |               |
| Current Liabilities                            |               |               |
| Interest-bearing loans and borrowings          | (2,089,000)   | (2,089,000)   |
| Provisions                                     | (2,774,938)   | (3,081,939)   |
| Trade & other payables                         | (14,918,192)  | (8,788,307)   |
| Trust funds & deposits                         | (480,012)     | (1,532,723)   |
| Total Current Liabilities                      | (20,262,142)  | (15,491,968)  |
| Non Current Liabilities                        |               |               |
| Other NC Liabilities                           | (197,041)     | (157,023)     |
| Prepaid Revenue                                | 0             | 0             |
| Provisions NC                                  | 0             | 0             |
| Total Non-Current Liabilities                  | (197,041)     | (157,023)     |
| Total Liabilities                              | (20,459,183)  | (15,648,992)  |
| Net Assets                                     | 358,826,878   | 367,621,668   |
|  |               |               |
| Equity   |               |               |
| Equity   | (400,400,000) | (420 470 550) |
| Accumulated Surplus<br>Reserves                | (129,482,306) | (138,170,553) |
| Asset Revaluation Reserve                      | (228 764 222) | (228 860 264) |
|  | (228,764,222) | (228,860,264) |
| Open Space Reserve<br>Other Reserves           | (130,350)     | (140,850)     |
|  | (450,000)     | (450,000)     |
| Total Equity                                   | (358,826,878) | (367,621,668) |

# Capital Work Period to 28 February 2023

| Ledger No   | 2022/23<br>Total<br>Budget | 2022/23<br>Full<br>Year<br>Forecast | 2022/23<br>Forecast -<br>Budget<br>Variance | 2022/23<br>YTD<br>Budgets<br>February | 2022/23<br>YTD<br>Actuals<br>February | 2022/23<br>YTD<br>Variance<br>February | Grant Funde |
|---|----------------------------|-------------------------------------|---|---------------------------------------|---------------------------------------|--|-------------|
| Grand Total   | 19,153,890                 | 19,200,204                          | (46,314)                                    | 15,592,121                            | 8,000,020                             | 7,592,102                              | 13,927,8    |
| nfrastructure   | 6,148,043                  | 7,026,812                           | (878,769)                                   | 4,703,101                             | 2,299,496                             | 2,403,605                              | 3,661,1     |
| Bridges and Culverts  | 30,500                     | 30,500                              | 0   | 20,336                                | 24,062                                | (3,726)                                |             |
| 3241.01. Minor Culverts Renewal   | 15,500                     | 15,500                              | 0   | 10,336                                | 12,400                                | (2,064)                                |             |
| 3330.62. Bridge/Major Culvert Safety Upgrades                               | 0                          | 0                                   | 0   | 0                                     | (738)                                 | 738                                    |             |
| 3340.01. Minor Culverts New   | 15,000                     | 15,000                              | 0   | 10,000                                | 12,400                                | (2,400)                                |             |
| Drainage  | 1,572,398                  | 2,451,171                           | (878,773)                                   | 1,453,998                             | 942,937                               | 511,061                                | 1,292,5     |
| 3271.01. Kerb & Channel Renewal   | 118,400                    | 137,834                             | (19,434)                                    | 0                                     | 109,101                               | (109,101)                              |             |
| 34306.01. Drainage Schemes  | 0                          | 0                                   | 0   | 0                                     | 8,268                                 | (8,268)                                |             |
| 34306.02. Carisbrook Drainage Study   | 0                          | 0                                   | 0   | 0                                     | 321                                   | (321)                                  |             |
| 34306.21. Drainage Renewal  | 168,000                    | 238,224                             | (70,223)                                    | 168,000                               | 158,614                               | 9,386                                  |             |
| 34306.25. Tabledrain Renewals   | 66,000                     | 66,000                              | 0   | 66,000                                | 60,415                                | 5,585                                  |             |
| 34306.341. Carisbrook Drainage Mitigation Levee -Creek Clearing             | 0                          | 9,964                               | (9,964)                                     | 0                                     | 9,964                                 | (9,964)                                |             |
| 34306.344. Carisbrook Drainage Mitigation Levee - Stg 3 North Pyrenees Hwy  | 0                          | 76,651                              | (76,651)                                    | 0                                     | 16,651                                | (16,651)                               |             |
| 34306.347. Carisbrook Drainage Mitigation Levee (NFMIP)                     | 1,219,998                  | 1,829,998                           | (610,000)                                   | 1,219,998                             | 600,925                               | 619,073                                | 1,200,0     |
| 34306.36. Closed Maryborough Flood Study                                    | 0                          | 92,500                              | (92,500)                                    | 0                                     | (21,323)                              | 21,323                                 | 92,5        |
| Other Infrastructure  | 1,014,146                  | 1,014,146                           | (0)   | 676,104                               | 26,537                                | 649,567                                | 1,579,0     |
| 3251.01. Street Furniture Renewal   | 30,600                     | 30,600                              | (0)   | 20,400                                | 6,837                                 | 13,563                                 |             |
| 3261.01. Signs Renewal  | 24,000                     | 24,000                              | 0   | 16,000                                | 17,102                                | (1,102)                                |             |
| 3281.01. Traffic Control Facilities Renewal                                 | 10,000                     | 10,000                              | (0)   | 6,672                                 | 0                                     | 6,672                                  |             |
| 3360.01. Signs New  | 10,000                     | 10,000                              | 0   | 6,672                                 | 2,598                                 | 4,074                                  |             |
| 53410.02. (LRCI 3) Extension  | 789,546                    | 789,546                             | 0   | 526,360                               | 0                                     | 526,360                                | 1,579,0     |
| 33510.02. Aerodrome Fence Renewal   | 150,000                    | 150,000                             | 0   | 100,000                               | 0                                     | 100,000                                |             |
| Parks, Open Spaces and Streetscapes   | 15,000                     | 15,000                              | (0)   | 10,000                                | 0                                     | 10,000                                 |             |
| 33352.01. Streetscape Renewal   | 15,000                     | 15,000                              | (0)   | 10,000                                | 0                                     | 10,000                                 |             |
| Pathways  | 200,000                    | 200,000                             | 0   | 66,664                                | 51,920                                | 14,744                                 |             |
| 3291.01. Pathways Renewal   | 100,000                    | 100,000                             | 0   | 66,664                                | 0                                     | 66,664                                 |             |
| 3390.01. Pathways New   | 100,000                    | 100,000                             | 0   | 0                                     | 51,920                                | (51,920)                               |             |
| Roads   | 3,315,999                  | 3,315,995                           | 4   | 2,475,999                             | 1,254,040                             | 1,221,959                              | 789,5       |
| 3200.01. Design Capital Works   | 150,000                    | 150,000                             | 0   | 150,000                               | 60,611                                | 89,389                                 |             |
| 3210.132. Road Renewal Porter Avenue FY22-23 (R2R \$289,546/CGS \$310,454K) | 470,000                    | 600,000                             | (130,000)                                   | 0                                     | 150,896                               | (150,896)                              | 289,5       |
| 3210.134. Road Renewal Cotswold Road FY22-23 (R2R \$500K)                   | 760,000                    | 500,000                             | 260,000                                     | 760,000                               | 230,222                               | 529,778                                | 500,0       |
| 3210.135. Road Renwal Primrose Street                                       | 370,000                    | 500,000                             | (130,000)                                   | 0                                     | 125,000                               | (125,000)                              |             |
| 53210.4. Major Patches RG   | 120,000                    | 120,000                             | (0)   | 120,000                               | 98,145                                | 21,855                                 |             |
| 3212.01. Sealed Road Shoulders Renewal                                      | 60,000                     | 60,000                              | 0   | 60,000                                | 0                                     | 60,000                                 |             |
| 3215.01. Unsealed Roads Renewal   | 466,000                    | 465,995                             | 4   | 466,000                               | 373,805                               | 92,195                                 |             |
| 3220.01. Seals Renewal Reseals  | 820,000                    | 820,000                             | (0)   | 819,999                               | 165,361                               | 654,638                                |             |
| 3220.011. Seals Renewal Asphalt   | 100,000                    | 100,000                             | 0   | 100,000                               | 50,000                                | 50,000                                 |             |
| Plant and Equipment   | 1,364,500                  | 1,508,588                           | (144,088)                                   | 1,032,828                             | 201,674                               | 831,154                                | 50,0        |
| Fixtures, Fittings and Furniture  | 594,500                    | 738,589                             | (144,089)                                   | 572,828                               | 127,510                               | 445,318                                | 50,0        |
| 51170.01. Childcare Centre  | 0                          | 0                                   | 0   | 0                                     | 10,951                                | (10,951)                               | ,           |
| 51176.01. Safety Equipment  | 0                          | 0                                   | 0   | 0                                     | 4,390                                 | (4,390)                                |             |
| 31180.01. TLC Furniture and Fittings  | 0                          | 0                                   | 0   | 0                                     | 2,091                                 | (4,390)                                |             |
|   | 0                          | U                                   | U   | 0                                     | 2,031                                 | (2,001)                                |             |

# Capital Work Period to 28 February 2023

| Ledger No  | 2022/23<br>Total<br>Budget | 2022/23<br>Full<br>Year<br>Forecast | 2022/23<br>Forecast -<br>Budget<br>Variance | 2022/23<br>YTD<br>Budgets<br>February | 2022/23<br>YTD<br>Actuals<br>February | 2022/23<br>YTD<br>Variance<br>February | Grant Funde |
|--|----------------------------|-------------------------------------|---|---------------------------------------|---------------------------------------|--|-------------|
| 64751.04. PC Network/Hardware  | 65,000                     | 70,478                              | (5,478)                                     | 43,328                                | 46,476                                | (3,148)                                |             |
| 64751.33. IT Strategy  | 306,500                    | 306,500                             | 0   | 306,500                               | 0                                     | 306,500                                |             |
| 64751.362. IT Strategy Initiatives - Human Resources Information System  | 80,000                     | 80,000                              | 0   | 80,000                                | 0                                     | 80,000                                 |             |
| 64751.363. IT Strategy Initiatives - Financial Management System and Payroll   | 55,000                     | 116,491                             | (61,491)                                    | 55,000                                | 63,602                                | (8,602)                                |             |
| 64751.37. Field and Mobility Services Module   | 88,000                     | 88,000                              | (01,101)                                    | 88,000                                | 00,002                                | 88,000                                 |             |
| 64751.44. Rural Council Transformation Program   | 00,000                     | 50,000                              | (50,000)                                    | 00,000                                | 0                                     | 00,000                                 | 50,00       |
| Plant and Equipment  | 770,000                    | 770,000                             | (00,000)                                    | 460,000                               | 74,165                                | 385,835                                | 00,00       |
| 63820.91. Operating Plant WIP  | 450,000                    | 450,000                             | 0   | 300,000                               | 649                                   | 299,351                                |             |
| 63820.93. Vehicles Cars WIP  | 200,000                    | 200,000                             | 0   | 100,000                               | 48,223                                | 51,777                                 |             |
| 63820.931. Vehicles Cars WIP-Grant Funded  | 200,000                    | 200,000                             | 0   | 0                                     | 25,293                                | (25,293)                               |             |
| 63820.94. Vehicles Utes WIP  | 120,000                    | 120,000                             | 0   | 60,000                                | 23,233                                | 60,000                                 |             |
| Property   | 11,641,346                 | 10,664,803                          | 976,543                                     | 9,856,192                             | 5,498,850                             | 4,357,343                              | 10,216,67   |
| Buildings  | 6,541,996                  | 6,832,282                           | (290,286)                                   | 5,360,324                             | 4,052,621                             | 1,307,703                              | 6,123,12    |
| 60217.24. Worsley Cottage - Internal and external wall repairs   | 200,000                    | 200,000                             | (230,200)                                   | 200,000                               | 100,504                               | 99,496                                 | 0,123,12    |
| 60217.25. Building Renewal - Unallocated   | 110,000                    | 110,000                             | 0   | 73,328                                | 36,727                                | 36,601                                 |             |
| 60217.26. Maryborough Railway Station Activation Project   | 1,500,000                  | 1,500,000                           | 0   | 1,500,000                             | 535,946                               | 964,054                                | 1,324,12    |
| 60616.01. Child Care Centre  | 0                          | 5,973                               | (5,973)                                     | 0                                     | 5,973                                 | (5,973)                                | 1,024,12    |
| 61511.2. (LRCI) Hall Improvements - Talbot   | 58,000                     | 58,000                              | (0,010)                                     | 58,000                                | 3,980                                 | 54,020                                 |             |
| 61511.21. (LRCI) Hall Improvements - Bet Bet   | 00,000                     | 68,012                              | (68,012)                                    | 00,000                                | 81,603                                | (81,603)                               | 78,95       |
| 61511.26. Maryborough Town Hall - Building Upgrade   | 220,000                    | 220,000                             | (00,012)                                    | 220,000                               | 58,740                                | 161,260                                | 10,55       |
| 61511.27. (LRCI 3) Hall Improvements - Talbot  | 440,000                    | 440,000                             | (0)   | 220,000                               | 150,000                               | (150,000)                              |             |
| 61565.01. Essential Safety Measures Buildings Upgrade  | 5,000                      | 11,257                              | (6,257)                                     | 5,000                                 | 11,860                                | (6,860)                                |             |
| 61565.12. Building Insurance Risk Reduction Upgrades   | 21,000                     | 21,000                              | (0,237)                                     | 16,000                                | 0                                     | 16,000                                 |             |
| 61575.02. Living Libraries - Capital Expenditure   | 21,000                     | 51,292                              | (51,292)                                    | 0                                     | 51,292                                | (51,292)                               |             |
| 61611.17. Art Gallery Expansion  | 200,000                    | 185,876                             | 14,124                                      | 200.000                               | 215.770                               | (15,770)                               | 133.33      |
| 61611.18. Art Gallery Development (Phases 2 and 3)   | 600,000                    | 640,501                             | (40,501)                                    | 600,000                               | 904,460                               | (304,460)                              | 819,21      |
| 61611.19. Art Gallery Development (Phase 4)  | 300,000                    | 150,000                             | 150,000                                     | 200,000                               | 4,322                                 | 195,678                                | 010,21      |
| 61611.21. Art Gallery Regional Collections Access Program  | 000,000                    | 319,694                             | (319,694)                                   | 200,000                               | 317,785                               | (317,785)                              | 319,69      |
| 61611.22. Art Gallery - Indigenous Interpretive Garden - Stage 2 & 3   | 0                          | 112,500                             | (112,500)                                   | 0                                     | 7,958                                 | (7,958)                                | 112,50      |
| 62470.28. Carisbrook Recreation Reserve Upgrades Stage 1 Project   | 954,997                    | 954,997                             | (112,300)                                   | 954,997                               | 713,941                               | 241,056                                | 691,47      |
| 62470.291. Carisbrook Recreation Reserve Upgrades Stage 2  | 1,332,999                  | 1,332,999                           | (0)   | 1,332,999                             | 826,373                               | 506,625                                | 2,061,66    |
| 62470.55. Deledio Reserve Netball Courts Redevelopment   | 1,552,555                  | 120,000                             | (120,000)                                   | 1,552,555                             | 1,806                                 | (1,806)                                | 582,16      |
| 64225.02. Rene Fox Gardens Toilet Refurbishment  | 200,000                    | 200,000                             | (120,000)                                   | 0                                     | 1,000                                 | (1,000)                                | 502,10      |
| 64751.014. Building Upgrades Civic Centre  | 400,000                    | 130,182                             | 269,818                                     | 0                                     | 23,582                                | (23,582)                               |             |
| Land Improvements  | 5,099,350                  | 3,832,521                           | 1,266,829                                   | 4,495,868                             | 1,446,229                             | 3,049,640                              | 4,093,54    |
| 60180.059. Closed Healthy Hearts - Go & Play Activation and Infrastructure Stream 3  | 0                          | 59                                  | (59)  | 4,433,000                             | 0                                     | 3,043,040                              | 4,035,54    |
| 60180.06. Closed Healthy Hearts Infrastructure Grant - Carisbrook Market Reserve Fitness Equipment   | 0                          | 870                                 | (870)                                       | 0                                     | 870                                   | (870)                                  | 73,60       |
| 60181.01. Energy Breakthrough (EB) Land Improvements   | 61,912                     | 802,808                             | (740,896)                                   | 41,272                                | 508,888                               | (467,616)                              | 802,80      |
| 60216.21. Bike Racks New   | 30,000                     | 30,000                              | (140,000)                                   | 30,000                                | 000,000                               | 30,000                                 | 002,00      |
| 60216.22. (LRCI) Town Entrance Signage   | 0                          | 30,000                              | (30,000)                                    | 0                                     | 5,550                                 | (5,550)                                | 87,29       |
| 62121.62. Carisbrook Bowls Club Synthetic Green Upgrade  | 0                          | 0                                   | (30,000)                                    | 0                                     | 455                                   | (455)                                  | 07,23       |
| 62121.69. Maryborough Major Recreation Reserves Master Plan  | 0                          | 2,040                               | (2,040)                                     | 0                                     | 2,040                                 | (433)                                  |             |
| 62121.09. Maryborough Major Recreation Reserves Master Plan<br>62121.7. Recreation Planning - Splash Park  | 30,000                     | 30,000                              | (2,040)                                     | 0                                     | 2,040                                 | (2,040)                                |             |
| 62121.7. Recreation Planning - Splash Park<br>62121.73. Whirakee Rise Public Space Enhancement   | 30,000                     | 30,000                              | 0   | 30,000                                | 1,565                                 | 28,435                                 |             |
| 62316.03. Maryborough Outdoor Pool - Octagon Pool, Pavilion & Plant Room Heritage Works  | 1,799,996                  | 416,532                             | 1,383,464                                   | 1,265,484                             | 68,589                                | 26,435                                 | 1,774,48    |
| 62316.03. Maryborough Outdoor Pool - Octagon Pool, Pavilion & Plant Room Hentage Works<br>62316.04. (LRCI 3) Pool Upgrades Dunolly, Talbot and MSLC Pool Maintenance Works | 1,102,000                  | 416,532                             | 641,455                                     | 1,265,484                             | 26,300                                | 1,196,894                              | 1,774,48    |

# Capital Work Period to 28 February 2023

| Ledger No   | 2022/23<br>Total<br>Budget | 2022/23<br>Full<br>Year<br>Forecast | 2022/23<br>Forecast -<br>Budget<br>Variance | 2022/23<br>YTD<br>Budgets<br>February | 2022/23<br>YTD<br>Actuals<br>February | 2022/23<br>YTD<br>Variance<br>February | Grant Fundeo |
|---|----------------------------|-------------------------------------|---|---------------------------------------|---------------------------------------|--|--------------|
| 62316.15. Swimming Pool Renewal   | 15,000                     | 15,000                              | 0   | 15,000                                | 2,750                                 | 12,250                                 | (            |
| 62400.16. Parks Renewal   | 12,000                     | 12,000                              | 0   | 11,999                                | 0                                     | 11,999                                 | (            |
| 62400.18. Parks Renewal Derby Road Beautification Stage 3                     | 40,000                     | 40,000                              | 0   | 40,000                                | 0                                     | 40,000                                 | (            |
| 62410.01. Renewal Surrounds   | 20,000                     | 20,000                              | 0   | 20,000                                | 0                                     | 20,000                                 | (            |
| 62410.09. Growing Victoria Botanic Gardens Phillips Garden Irrigation Round 2 | 200,000                    | 150,000                             | 50,000                                      | 200,000                               | 131,818                               | 68,182                                 | 150,000      |
| 62411.03. Gordon Gardens Master Plan Works                                    | 150,000                    | 150,000                             | (0)   | 149,999                               | 0                                     | 149,999                                | (            |
| 62421.21. Rubbish Bins Renewal General  | 10,000                     | 10,000                              | 0   | 6,672                                 | 0                                     | 6,672                                  | (            |
| 62430.01. Renewal Playgrounds   | 15,000                     | 15,000                              | 0   | 10,000                                | 0                                     | 10,000                                 | (            |
| 62470.3. Maryborough Skate and Scooter Park                                   | 538,443                    | 593,366                             | (54,923)                                    | 538,443                               | 601,287                               | (62,844)                               | 74,261       |
| 62470.31. Goldfields Reservoir Dam Stabilisation                              | 700,000                    | 363,100                             | 336,899                                     | 700,000                               | 13,040                                | 686,960                                | 700,000      |
| 62470.32. Maryborough Tennis Centre Multi Use Courts Development              | 0                          | 80,000                              | (80,000)                                    | 0                                     | 11,775                                | (11,775)                               | 80,000       |
| 64110.35. Carisbrook Transfer Station Pavement Rehabilitation Grant (Sus Vic) | 0                          | 135,690                             | (135,690)                                   | 0                                     | 69,012                                | (69,012)                               | 13,189       |
| 64110.76. Bealiba Landfill Rehabiliation                                      | 15,000                     | 15,000                              | 0   | 10,000                                | 0                                     | 10,000                                 | (            |
| 64110.77. Dunolly Landfill Rehabilitation                                     | 15,000                     | 15,000                              | 0   | 10,000                                | 0                                     | 10,000                                 | (            |
| 64110.79. Transfer Station Upgrades(Carisbrook,Dunolly,Talbot) Kerbside       | 300,000                    | 400,510                             | (100,510)                                   | 300,000                               | 2,290                                 | 297,710                                | 337,908      |
| 64150.02. Recycled Watermain Replacement                                      | 15,000                     | 15,000                              | 0   | 15,000                                | 0                                     | 15,000                                 | (            |

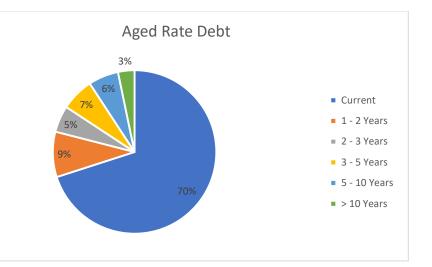
| Cash Flow Period to 20 Febr   |                   |               |
|---|-------------------|---------------|
|   | 2021/22           | 2022/23       |
| Cash Flows from Operating Activities                                | Actuals<br>\$'000 | YTD<br>\$'000 |
|   | • • • •           |               |
| Rates and charges   | 16,520            | 15,071        |
| User fees, statutory fees and fines                                 | 2,419             | 1,645         |
| Grants - operating  | 10,067            | 4,781         |
| Grants - capital  | 7,417             | 7,841         |
| Contributions - monetary  | 370               | 298           |
| Interest received   | 80                | 280           |
| Trust funds and deposits taken                                      | (40)              | 993           |
| Other receipts  | 195               | 0             |
| Net GST refund/(payment)  | 1,809             | 0             |
| Employee costs  | (14,979)          | (9,923)       |
| Materials and services  | (12,499)          | (14,850)      |
| Other payments  | (355)             | (196)         |
| Net cash provided by/(used in) operating activities                 | 11,004            | 5,940         |
| Cash flows from investing activities                                |                   |               |
| Payments for property, infrastructure, plant and equipment          | (10,831)          | (8,878)       |
| Proceeds from sale of property, infrastructure, plant and equipment | 0                 | (0,010)       |
| Payments for other financial assets                                 | 250               | 0             |
| Net cash provided by/(used in) investing activities                 | (10,581)          | (8,878)       |
|   | (10,001)          | (0,070)       |
| Cook flows from investion estimities                                |                   |               |
| Cash flows from investing activities                                | (00)              | (70)          |
| Finance costs   | (26)              | (53)          |
| Repayment of borrowings   | (668)             | 0             |
| Repayment of lease liabilities                                      | (32)              | 0             |
| Net cash provided by/(used in) financing activities                 | (726)             | (53)          |
|   |                   |               |
|   | (202)             | (0.004)       |
| Net increase (decrease) in cash and cash equivalents                | (303)             | (2,991)       |
| Cash and cash equivalents at the beginning of the financial year    | 20,855            | 20,552        |
| Cash and cash equivalents at the end of the period                  | 20,552            | 17,561        |

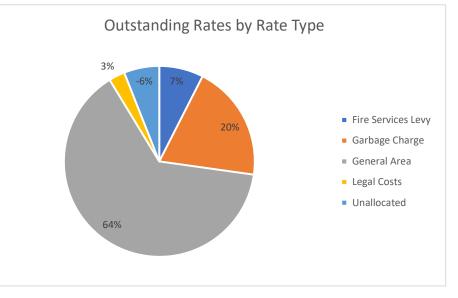
# Cash Flow Period to 28 February 2023

# ATTACHMENT 8.1.5

| CGSC Outstandi               | ng Rates 28 Febr | uary 2023 |
|------------------------------|------------------|-----------|
| Current                      | 3,899,722        | 70%       |
| 1 - 2 Years                  | 498,391          | 9%        |
| 2 - 3 Years                  | 292,834          | 5%        |
| 3 - 5 Years                  | 362,798          | 7%        |
| 5 - 10 Years                 | 331,550          | 6%        |
| > 10 Years                   | 182,052          | 3%        |
| TOTAL                        | 5,567,347        |           |
| Note: Includes inte          | rest owing of    | 160,374   |
| Type of Rate                 | Amount           |           |
| Fire Services Levy           | 473,999          |           |
| Garbage Charge               | 1,248,596        |           |
| General Area                 | 4,051,172        |           |
|                              |                  |           |
| Legal Costs<br>Unallocated - | 171,683          |           |

5,567,347





# 8.2 PLANNING SCHEME AMENDMENT C34CGOL (OMNIBUS)

| Author:              | Manager Strategy and Economic Development          |
|----------------------|--|
| Responsible Officer: | General Manager Infrastructure Assets and Planning |

The Officer presenting this report, having made enquiries with relevant members of staff, reports that no disclosable interests have been raised in relation to this report.

#### SUMMARY/PURPOSE

The purpose of this report is to enable Council to consider submissions received in response to public exhibition of Planning Scheme Amendment C34cgol (Omnibus) and resolve on the next step in the amendment process.

The purpose of the amendment, which was on public exhibition from 21 September to 3 November 2022, is to significantly update the Central Goldfields Planning Scheme by implementing recommendations of the Planning Scheme Review (PSR) 2020 and other key strategies.

# RECOMMENDATION

That Council:

- 1. Adopt Amendment C34cgol as exhibited, with changes in response to submissions, in accordance with the attached Amendment Documents with Recommended Changes; and
- 2. Request approval of the amendment by the Minister for Planning.

# LEGISLATION AND POLICY CONTEXT

Central Goldfields Shire Council's Council Plan 2021-2025 – Our Community's Wellbeing

The Community's vision 2. A vibrant and thriving economy with a growing population

Initiatives: Promote the liveability of Central Goldfields Facilitate efficient and timely planning and approval processes Support a diversity of housing stock Support the provision of affordable housing

#### Local Government Act 2020

Section 9 includes the following overarching governance principles-

(a) Council decisions are to be made and actions taken in accordance with the relevant law;

(b) priority is to be given to achieving the best outcomes for the municipal community, including future generations

# Planning and Environment Act 1987

The Planning and Environment Act 1987, Section 4 provides an extensive list of the objectives of planning in Victoria and the planning framework, starting with:

a. To provide for the fair, orderly, economic and suitable use, and development of the land.

Parts 2 and 3 of the Act prescribe Council's authority to amend the Central Goldfields Planning Scheme as the relevant Planning Authority and the process for undertaking an amendment.

# BACKGROUND INFORMATION

Planning schemes are the primary tool for guiding decision making on the use, development and protection of land. They are given statutory effect by the Planning and Environment Act 1987 (the Act). It is therefore important that the Central Goldfields Planning Scheme maintain its currency by accurately expressing Council's vision for land use planning and implementing the strategic directions Council has adopted, as well as conforming to State policy.

Council commenced Amendment C34cgol (Omnibus) in October 2020 following the adoption of the Planning Scheme Review 2020 (PSR), the Population, Housing and Residential Strategy 2020 (PHRS) and the Economic Development Strategy 2020. Integrating the recommendations of this substantial body of strategic work into one process has made Amendment C34cgol a comprehensive 'omnibus' item that will be a major step in bringing the Planning Scheme up to date.

Amendment C34cgol was drafted by Council officers and went through several stages of review by the regional office of the Department of Environment, Land, Water and Planning (DELWP - now the Department of Transport and Planning [DTP]) prior to authorisation for public exhibition being granted.

Following the exhibition period from 21 September to 3 November 2022, proposed changes in response to submissions to the amendment were presented for consideration at the Council Meeting on 20 December 2022. Through a procedural motion, Council resolved to defer consideration of submissions until the Council Meeting scheduled for 28 March 2023.

# REPORT

Amendment C34cgol proposes to introduce new or revised local content into the Municipal Planning Strategy (MPS), Planning Policy Framework (PPF) and Schedules to Zones, Overlays, General Provisions and Operational Provisions to implement the Central Goldfields Planning Scheme Review 2020 (PSR), the Population, Housing and Residential Strategy 2020 (PHRS), the Economic Development Strategy 2020 and recommendations from other adopted strategies of Council and state agencies.

The exhibited amendment affected the following clauses and maps:

| Municipal Planning Strategy | Clauses 2.01, 2.03 and 2.04               |
|-----------------------------|---|
| Planning Policy Framework   | Clauses 11.01-1L (Settlement), 11.03-6L   |
|                             | (Local Places), 12.01-1L (Protection of   |
|                             | Biodiversity), 14.01-1L (Protection of    |
|                             | Agricultural Land), 14.01-2L (Sustainable |
|                             | Agricultural Land Use), 14.02-2L (Water   |

|                        | Quality), 17.01-1L (Diversified Economy),<br>17.02-1L (Business-Maryborough), 17.02-<br>2L (Out-of-Centre Development-<br>Maryborough), 17.04-1L(Tourism), Clause<br>18.01-1L (Land Use and Transport<br>Integration), 18.02-1L (Walking), 18.02-3L<br>(Public Transport), 19.02-4L (Social and<br>Cultural Infrastructure), 19.02-6L (Open<br>Space), 19.03-2L (Infrastructure Design<br>and Provision), 19.03-3L (Integrated Water<br>Management) |
|------------------------|---|
| Zones                  | Schedule 1 to Clause 37.01 (Special Use Zone)   |
| Overlays               | Schedule 2 to Clause 42.01<br>(Environmental Significance Overlay- Air<br>Emissions Buffer)<br>Schedule 1 to Clause 44.01 (Erosion<br>Management Overlay)   |
| General Provisions     | Schedule to Clause 66.04 (Referral of<br>Permit Applications under Local<br>Provisions)   |
| Operational Provisions | Schedule to Clause 72.08 (Background<br>Documents)<br>Schedule to Clause 74.02 (Further<br>Strategic Work)  |
| Maps                   | Planning Scheme Map No. 7ESO, 13ESO<br>and 16ESO  |

# Exhibition Results and Consideration of Submissions

During the exhibition process, six submissions were received from referral agencies and one submission was received from a landowner.

Council as the relevant Planning Authority under the Act is required to consider all submissions and resolve whether to:

- a. change the amendment in the manner requested; or
- b. refer the submission to a panel appointed under Part 8; or
- c. abandon the amendment or part of the amendment.

At the Council Meeting of 20 December 2022, the Officer Report recommended that Council make changes to the amendment in response to submissions and request the Minister for Planning appoint an independent planning panel to consider unresolved requests and provide advice to Council.

#### Progress since December 2022

At its Meeting of 20 December 2022, Council resolved to defer consideration of submissions for three months. This enabled a review of two submissions (DELWP and landowner) containing requests that were more complex and difficult to resolve, and one submission (Department of Transport) in which the single request for a change has been reviewed.

Engagement with submitters has involved, where necessary, seeking clarification of their requests for changes to the amendment, as well as discussing Council's rationale for not supporting all requests. Through this process, Council has sought to resolve outstanding requests, without compromising the integrity of the amendment or consistency with the adopted strategies that it implements, by either:

- Council proposing a change to the amendment either as requested or appropriately modified – where further clarification or additional information indicated that a change was justified; or
- b. the submitter accepting Council's rationale for not making the requested change.

The three submissions have been reviewed as follows:

- 1. Council officers have met with the Approvals Team at the Department of Energy, Environment and Climate Action (DEECA – formerly within DELWP) regarding unresolved issues raised in its submission. This submitter has notified Council that it is satisfied with the changes to the amendment proposed by Council in response to the submission (as captured in the original report for the 20 December 2022 meeting), subject to the addition of an item to the Clause 74.02 list of Further Strategic Work. Officers regard this additional item as an appropriate change and it has been added to the proposed changes to the amendment ordinance. DEECA has no further requests for changes and its submission is now considered to be resolved.
- 2. Officers recommend making one change requested by the Department of Transport (now Department of Transport and Planning) by removing a proposed bypass route from the Maryborough map. This submission has been reviewed and the request is not considered to be a substantive change, given the agency's view that there is insufficient strategic support for it to be shown. While the potential bypass route is shown in the existing planning scheme mapping and is not a new addition via the amendment, its removal can be supported in order to avoid maintaining a potentially misleading perception that a bypass is actively being planned. This submission is now considered to be fully resolved by granting the request without the need for further consultation with the submitter.
- 3. The landowner who made a submission during the exhibition period provided an additional submission in January 2023, clarifying the specific requested changes to the amendment. Council officers have met with the submitter on two occasions to discuss the requested changes. The submitter also attended a Councillor briefing on 21 February to discuss unresolved issues in its submissions. Some additional changes to the amendment are now recommended in response to the updated submission. The submitter has provided advice that, based on these changes, the issues raised in the original and updated submissions are now considered to be resolved.

#### Proposed changes in response to submissions

Attachment 1 Summary of Submissions and Officer Recommendations provides a consolidated list of requested changes to the amendment and officer recommendations in response to them.

Attachment 2 Amendment Documents with Recommended Changes captures all of the changes now proposed in the form of Ordinance (shown as track changes) marked and Maps (with annotations for changes to be made).

As these documents show all proposed post-exhibition changes, they also capture changes that are either corrections of minor errors following document review, or elements removed from the amendment as they have been implemented by a Ministerial Amendment since

C34cgol was exhibited (e.g. Amendment VC227 making a change to Schedule 1 to Clause 37.01 Special Use Zone).

Officers now consider all submissions to the amendment to be satisfactorily resolved by these proposed changes. As a result, it is no longer proposed that Council request a Planning Panel to consider submissions to the amendment.

#### Adopting the amendment

Officers now recommended that Council is in a position to adopt the amendment, with changes made in response to submissions to the exhibited documents, on the basis that:

- 1. the strategic rationale for the amendment is sound, being based on extensive strategic work that has been undertaken by experts, exhibited to the public and adopted by Council;
- 2. it provides much-needed updates to the local provisions in the Planning Scheme;
- 3. it has been extensively reviewed and assessed by DELWP/DTP officers prior to exhibition;
- 4. it has been through the prescribed public exhibition process, allowing the public and relevant agencies to lodge submissions;
- 5. submissions are either in support of the amendment as exhibited or supportive with some changes requested;
- 6. a number of changes in response to submissions are proposed and submitters have advised that they consider their requests to be resolved by these changes.

If Council resolves to adopt the amendment, it must then request that it be approved by the Minister for Planning and formally gazetted as the final step in amending the Planning Scheme. Council has lodged a formal request for an extension of time to consider submissions, as the statutory time of 40 business days expired in January. The fact that the deferral of consideration of submissions from 20 December 2022 has enabled submitters' requests to be resolved can be noted when lodging the request for approval of the amendment.

The Minister has powers to deny approval of the amendment, approve it as adopted by Council, or approve it with further changes. The Minister has no prescribed timeline for making a decision.

#### CONSULTATION/COMMUNICATION

The amendment was on public exhibition from 21 September to 3 November over a 6-week period to seek comments from referral authorities, anyone affected by the amendment and the general community.

Since the December meeting, further consultation with submitters has been undertaken in order to clarify and resolve their requests for changes to the amendment.

# FINANCIAL & RESOURCE IMPLICATIONS

Amendment costs to Council can generally be categorised into staff time and fees.

Administration of the amendment process has been undertaken by staff in Council's Strategy and Economic Development unit. This resource cost and direct costs such as exhibition and lodgement fees to the Department of Transport and Planning are included in the operational budget for 2022-23. Some potential costs may be avoided by no longer need an independent planning panel to consider unresolved submissions.

Agency and submitter time, including that of DELWP/DTP staff, is external to Council.

### **RISK MANAGEMENT**

This report addresses Council's strategic risk Governance – Failure to transparently govern and embrace good governance practices – by implementing the Council Plan and the recommendations from adopted Council strategies through a robust process, including public exhibition.

The amendment contributes to good governance by adhering to a prescribed process that provides transparency and meaningful opportunities for community input. The legislation explicitly defines the scope of community engagement activities and the process for lodging submissions and having them considered by Council.

The amendment improves governance in terms of Council's responsibility for decisions regarding land use, development and works on land by updating the ordinance and mapping within the Central Goldfields Planning Scheme. This helps to ensure that development is appropriately managed and that there is clearer guidance for decision making on potential uses and development of land. The amendment's basis in adopted strategy and review processes that have themselves been through rigorous scrutiny with opportunities for community input contributes to the Planning Scheme being up to date and defendable when tested through Council decisions and appeal processes such as the Victorian Civil and Administrative Tribunal.

### CONCLUSION

Amendment C34cgol proposes to implement a substantial body of strategic work undertaken by Council, including the 2020 Review and a suite of recently adopted strategies and plans. It will provide much needed strategic and policy direction for the Central Goldfields Planning Scheme.

A statutory public exhibition was undertaken as part of the amendment process and affected landowners and relevant referral authorities were notified. Council has received submissions to the amendment and it is now appropriate to formally consider them, having deferred this matter at the 20 December 2022 Council Meeting.

The time following the deferral has enabled the resolution of issues raised by submitters so that Council can now adopt the amendment, with changes in response to submissions, and request approval of the amendment by the Minister for Planning.

#### ATTACHMENTS

- 1. Summary of Submissions and Officer Recommendations
- 2. Amendment Documents with Recommended Changes

## ATTACHMENT 8.2.1

# Submissions from Referral Authorities - consolidated (updates since 20 December 2023 highlighted in green)

| No | Agency                             | Date of<br>Submission | Issues Raised  | Officer Response  | Officer Recommendation  |
|----|------------------------------------|-----------------------|--|---|---|
| 1  | Goulburn<br>Murray Water<br>(GMW)  | 14 Oct 2022           | <ul> <li>Does not object to the amendment.</li> <li>Recommends council address shortcomings in<br/>Clause 14.02-2L and Schedule 1 (streamside,<br/>watercourses, and storages) of the<br/>Environmental Significance Overlay (ESO) in any<br/>planning scheme review as specified in the<br/>response letter.</li> </ul>   | Support for the<br>amendment is noted.<br>Recommendations to be<br>actioned outside of this<br>amendment. | No change to the<br>amendment - none<br>requested.<br>Forward the<br>recommendations to the<br>next Planning Scheme<br>Review and proposed<br>Rural Land Study for<br>consideration.  |
| 2  | Country Fire<br>Authority<br>(CFA) | 18 Oct 2022           | <ul> <li>Supports the amendment with some recommendations for other (non-planning scheme) actions to consider</li> <li>Welcomes current township level bushfire assessment work</li> <li>Recommends council consider appropriate road design for emergency vehicles and ensure water pressure and flow for all users for effective firefighting services.</li> </ul> | Support for the<br>amendment is noted.<br>Recommendations to be<br>actioned outside of this<br>amendment. | No change to the<br>amendment - none<br>requested.<br>Continue township level<br>bushfire assessment work<br>and update the planning<br>scheme in future<br>amendment/s. Forward<br>the recommendations re<br>roads to Infrastructure<br>team and consider these in<br>ongoing and future |

| No | Agency   | Date of<br>Submission | Issues Raised  | Officer Response   | Officer Recommendation   |
|----|--|-----------------------|--|--|--|
|    |  |                       |  |  | strategic works.   |
| 3  | Central<br>Highlands<br>Water (CHW)                              | 21 Oct 2022           | <ul> <li>Supports the revised content at Clause 19.03-3L<br/>(Integrated Water Management) and adding<br/>Integrated Water management Plan 2018 as a<br/>policy document</li> <li>Supports the changes proposed to Schedule 2<br/>(Maryborough Wastewater Treatment Plant Air<br/>Emissions Buffer) Clause 42.01 Environmental<br/>Significance Overlay (ESO)</li> <li>Supports the proposed changes to the Schedule<br/>of Clause 66.04 Referral of Permit Applications<br/>under Local Provisions</li> <li>Recommends council amend Schedule 1 to<br/>42.01 ESO by adding CHW for the consideration<br/>of comments under 'Decision Guidelines'<br/>including Goulburn Murray Water as previously<br/>recommended by CHW in a letter to Council<br/>preliminary amendment documents on 2 Oct<br/>2019</li> </ul> | Support for the<br>amendment is noted.<br>Recommendation<br>regarding Clause 42.01<br>decision guidelines is<br>supported. | Change Schedule 1 to<br>Clause 42.01 ESO as<br>requested by making the<br>changes as proposed to<br>the Decision Guidelines.<br>No other change to this<br>amendment is requested. |
| 4  | North Central<br>Catchment<br>Management<br>Authority<br>(NCCMA) | 31 Oct 2022           | Supports the amendment in the form it is exhibited   | Support for the amendment is noted.  | No change to the<br>amendment - none<br>requested.   |

| No | Agency  | Date of<br>Submission | Issues Raised  | Officer Response  | Officer Recommendation   |
|----|---|-----------------------|--|---|--|
| 5  | DEECA -<br>Loddon Mallee<br>Planning and<br>Approvals | 9 Nov 2022<br>(Late)  | <ul> <li>Supports the amendment with the following recommendations:</li> <li><u>Clause 02.03-2 Environmental and landscape values</u></li> <li><u>Vegetation</u>: Recommends amending the wording for the protection of remnant native vegetation and promotion of revegetation by including reference to private land and other types of public land in addition to the stated areas of State Forests.</li> <li><u>Biodiversity</u>: Recommends adding the following further recommendation under 'Council seeks to protect environmental and landscape values by': <ul> <li>Protect and enhance habitat areas for fauna.</li> <li>Protect and enhance the environmental, landscape and habitat values of roadside vegetation in the Shire.</li> <li>Encourage land use and development that improves water quality and maintains environmental flows.</li> </ul> </li> </ul> | General support for the<br>amendment is noted.<br>The request in Dot<br>Point 1 (Vegetation)<br>can be addressed<br>with some additional<br>wording.<br>In Dot Point 2<br>(Biodiversity), the<br>request re "Hotspot"<br>designation requires<br>further investigation as<br>there is not enough<br>information to justify a<br>change. The requests<br>regarding fauna habitat<br>and roadside vegetation<br>are supported and can<br>be met by additions to<br>the clause. The request<br>regarding water quality<br>requires further<br>consideration as to<br>whether existing<br>reference to protecting<br>water quality is | Change the amendment as<br>follows:<br>In Clause 02.03-2 insert<br>the following under<br>vegetation, after 'a<br>priority for protection.'-<br>The Shire is also part of the<br>Victorian Volcanic Plains<br>Bioregion, supporting<br>endangered Plains<br>Woodland and Plains<br>Grassy Woodland<br>vegetation classes.<br>Insert additional dot<br>points to the list under<br>Biodiversity:<br>• Protecting and<br>enhance habitat<br>areas for fauna.<br>• Protecting and<br>enhancing the<br>environmental,<br>landscape and |

| No | Agency | Date of<br>Submission | Issues Raised   | Officer Response  | Officer Recommendation  |
|----|--------|-----------------------|---|---|---|
|    |        |                       | <ul> <li>Clause 02.03-3 Environmental risks and amenity</li> <li>Recommends adding the following further recommendation under 'Council seeks to address environmental risks and amenity by':         <ul> <li>Reducing the impacts of pest plant and animals by actively promoting the control and managing the extent and abundance of significant populations.</li> <li>Reducing the impacts from de-rocking of paddocks to native vegetation, habitat, geological and cultural heritage values by actively discouraging these practices from occurring.</li> <li>Ensuring that high value biodiversity and amenity values are given suitable protection with relevant overlays.</li> </ul> </li> </ul> | sufficient.<br>The first two requests<br>are not supported as<br>they are not<br>implementable via the<br>planning scheme.<br>The third point is<br>supported and can be<br>actioned with additional<br>wording in the clause,<br>noting that actual<br>introduction of overlay<br>protection would be via<br>subsequent strategic<br>work and a future<br>amendment – no new<br>overlay via this | habitat values of<br>roadside<br>vegetation.<br>Clause 02.03-3<br>Environmental risks and<br>amenity<br>Insert a new dot point:<br>• Ensuring that high<br>value biodiversity<br>and amenity<br>values are given<br>suitable protection<br>with relevant<br>overlays. |
|    |        |                       |   | amendment.  |   |

| No | Agency | Date of<br>Submission | Issues Raised   | Officer Response          | Officer Recommendation   |
|----|--------|-----------------------|---|---------------------------|--|
|    |        |                       | Clause 02.03-4 Natural Resource Management <ul> <li>Recommends adding the following<br/>recommendation for how Council seeks to<br/>protect agricultural values by: <ul> <li>Promote sustainable agricultural activities<br/>and land management practices that<br/>minimise adverse impacts on the primary<br/>production and environmental values of<br/>surrounding land and the catchment.</li> </ul> </li> </ul> | This change is supported. | In Clause 02.03-4, at the<br>end of the Agricultural<br>land section, Insert the<br>following:<br>Council aims to protect<br>agricultural and<br>environmental values of<br>by:<br>Promoting<br>sustainable<br>agricultural<br>activities and land<br>management<br>practices that<br>minimise adverse<br>impacts on the<br>primary<br>production and<br>environmental<br>values of<br>surrounding land<br>and the<br>catchment. |

| No | Agency | Date of<br>Submission | Issues Raised  | Officer Response   | Officer Recommendation  |
|----|--------|-----------------------|--|--|---|
|    |        |                       | Clause 2.03-6 Housing         • Recommends adding the following further recommendation for how Council seeks to manage the development of housing in its townships and settlements by: <ul> <li>Discourage future residential growth that will intensity bushfire risk to people and property through poorly located, designed or managed use or development.</li> </ul> Clause 2.03-7 Strategic Directions: Economic development           • Recommends adding the further recommendations for how Council seeks to promote economic development by: <ul> <li>Promote activities that connect people with nature, such as bushwalks and birdwatching</li> </ul> | This request is not<br>supported – it would<br>duplicate content in<br>Clauses 2.03-3 and 13.02<br>where bushfire risk is<br>appropriately addressed.<br>This request is not<br>supported – it is not<br>implementable via the<br>planning scheme. | <u>Clause 2.03-6</u><br>No change to this clause.<br><u>Clause 2.03-7</u><br>No change to this clause.                                  |
|    |        |                       | <ul> <li>Clause 2.04 Environmental and Landscape Values Plan</li> <li>Recommends applying the Vegetation<br/>Protection Overlay to the vegetation areas<br/>of Hard Hill Public Recreation Reserve and<br/>reviewing the status of the land as a 'nature<br/>conservation reserve', in part.</li> </ul>  | These requests require<br>further strategic  | <u>Clause 2.04</u><br><b>No change to this clause.</b><br>Refer to the next Planning<br>Scheme Review, proposed<br>Rural Land Study and |

| No | Agency | Date of<br>Submission | Issues Raised   | Officer Response  | Officer Recommendation  |
|----|--------|-----------------------|---|---|---|
|    |        |                       | <ul> <li>Recommends applying either the<br/>Environmental Significant Overlay or the<br/>Vegetation Protection Overlay to wetland<br/>areas associated with the highly significant<br/>Moolort Plains, and areas that support<br/>endangered Grasslands and Grassy<br/>Woodlands on the Victorian Volcanic Plans</li> </ul>   | assessment and public<br>consultation –<br>insufficient rationale for<br>a change to this<br>amendment.   | future amendment<br>processes.  |
|    |        |                       | <ul> <li>Clause 12.01-2L Native vegetation management</li> <li>Recommends changing the wording of the proposed objective to include the protection and enhancement of native vegetation on public and private land, including roadside vegetation and proposes the theme can be developed as         <ul> <li>Siting and designing development to minimise damage to and the removal of native vegetation and maintain landscape values.</li> </ul> </li> <li>Recommends including a reference to the regional vegetation plans</li> <li>Recommends updating the North Central Regional Catchment Management Strategy to 2021-27</li> </ul> | The request in Dot Point<br>1 is unclear as no Clause<br>12.01-2L is proposed; it<br>should be addressed by<br>subsequent strategic<br>work.<br>The 2 <sup>nd</sup> and 3 <sup>rd</sup> dot<br>points can be addressed<br>via minor wording | Clause 12.01-2L Native<br>vegetation management<br>Refer the roadside<br>vegetation issue the<br>proposed Rural Land Study<br>or other appropriate<br>strategic work.<br>Change Clause 12.01-1L<br>under Policy documents<br>by updating to the relevant<br>regional vegetation plans<br>and Strategy |

| No | Agency | Date of<br>Submission | Issues Raised  | Officer Response   | Officer Recommendation  |
|----|--------|-----------------------|--|--|---|
|    |        |                       | <ul> <li>Agriculture</li> <li>Recommends updating the North Central<br/>Regional Catchment Strategy to 2021-27.</li> </ul>   | changes.   | Change Clause 14.02L<br>under Policy documents<br>by updating to the relevant<br>regional vegetation plans<br>and Strategy.     |
|    |        |                       | <ul> <li><u>Clause 17.04-1R Tourism – Loddon Mallee South</u></li> <li>Recommends broadening the theme of tourism from Box Ironbark forests to include other natural and landscape features of the Shire.</li> </ul>   | This can be addressed<br>via a minor wording<br>change – noting it<br>should be under 14.01-<br>2L.  | <b>Change Clause 17.04-1R</b> by<br>inserting "and other<br>natural and landscape<br>features" after "Box<br>Ironbark forests". |
|    |        |                       | <ul> <li><u>Clause 19.03 Development Infrastructure: Integrated</u><br/>water management - Central Goldfields</li> <li>Recommends adding the provision of a<br/>landscaping plan for all new subdivisions</li> <li>Recommends consideration be given to the<br/>retention and treatment of stormwater on site<br/>for all new developments.</li> </ul> | This can be addressed<br>via a minor wording<br>change.<br>The request to include<br>provision of a<br>landscaping plan for all<br>new subdivisions is | <u>Clause 19.03</u><br>No change.   |

| No | Agency | Date of<br>Submission | Issues Raised  | Officer Response  | Officer Recommendation |
|----|--------|-----------------------|--|---|------------------------|
|    |        |                       |  | regarded as an<br>unnecessary addition to<br>the existing State policy<br>at 15.01-1S: Ensure that<br>development provides<br>landscaping that<br>supports the amenity,<br>attractiveness and safety<br>of the public realm.<br>The request to include<br>consideration of<br>retention and treatment<br>of stormwater on site<br>for all new<br>developments is<br>regarded as an<br>unnecessary addition to<br>the existing State policy<br>at 19.03-3S and the<br>proposed requirement<br>to consider the<br>Maryborough Integrated<br>Water Management<br>Plan 2018 under 19.03-<br>3L. | Sub-clause 42.01       |
|    |        |                       | <u>Sub-clause 42.01 Environmental Significance Overlay –</u><br><u>Schedule 2 to clause 42.01 Environmental Significance</u> |   | No change.             |

| No | Agency | Date of<br>Submission | Issues Raised   | Officer Response  | Officer Recommendation   |
|----|--------|-----------------------|---|---|--|
|    |        |                       | Overlay         • Does not support exemption for the requirement for a permit to remove, destroy or lop any vegetation, including dead vegetation.         Sub-clause 72.08 Background Documents         • Recommends updating the Regional Catchment Strategy to 2021-27.         • Recommends including reference to the native vegetation plans                            | The request is not<br>supported as the<br>exemption is only saying<br>that the ESO doesn't<br>specifically require a<br>permit regarding<br>vegetation (as it is about<br>protecting the water<br>treatment plant). Other<br>requirements in the<br>planning scheme<br>regarding permits for<br>native vegetation<br>management would still<br>apply. |  |
|    |        |                       | <ul> <li>Clause 74.02 Further Strategic Work</li> <li>Recommends including any strategic policy<br/>work needed to identify areas of local<br/>biodiversity significance to guide the updating<br/>of Environmentally Significant Overlays and<br/>Vegetation Protection Overlays and guide the<br/>planning of future biodiversity corridors within<br/>the Shire</li> </ul> | This can be addressed<br>via a minor wording<br>change.   | <b>Change Clause 72.08</b><br><b>Background documents</b> by<br>including the relevant<br>regional vegetation plans<br>and updating the Strategy<br>reference. |

| No                             | Agency  | Date of<br>Submission | Issues Raised  | Officer Response   | Officer Recommendation   |
|--------------------------------|---|-----------------------|--|--|--|
|                                |   |                       |  | This request is<br>considered to be already<br>addressed within the list<br>within Dot Point 7:<br>'Undertake a Rural Land<br>Strategy to review the<br>application of rural<br>zones and overlays to<br>addressconservation<br>values and residential<br>uses in rural areas.'<br>(Replaced by<br>supplementary request<br>below) | <u>Clause 74.02</u><br>No change.<br>(Replaced by response to<br>supplementary request<br>below)   |
| 5<br>(supp-<br>lemen-<br>tary) | DEECA –<br>Loddon Mallee<br>Planning and<br>Approvals<br>(Letter<br>accepting the<br>proposed<br>changes as<br>presented on<br>December<br>Meeting, | 14 March 2023         | <ul> <li>Supports the changes proposed by officers at<br/>the Council Meeting on 20 December 2022</li> <li>Recommends adding one item of further<br/>strategic work under Schedule to Clause 74.02<br/>(Further Strategic Work) that directs Council to<br/>review areas of significant biodiversity value<br/>within the shire boundaries and how the local<br/>planning provisions, zones and overlays provide<br/>for biodiversity protection.</li> </ul> | Support for Council's<br>proposed changes as at<br>20/12/22 is noted.<br>The revised request is<br>supported as<br>appropriate future work.  | Change Schedule to Clause<br>74.02 Further Strategic<br>Work by adding the<br>following action:<br>"Review areas of<br>significant biodiversity<br>value within the Shire and<br>investigate how the local<br>planning provisions, zones<br>and overlays provide for |

| No | Agency                              | Date of<br>Submission | Issues Raised   | Officer Response   | Officer Recommendation  |
|----|-------------------------------------|-----------------------|---|--|---|
|    | 2022)                               |                       |   |  | biodiversity protection"  |
| 6  | Department of<br>Transport<br>(DoT) | 10 Nov 2022<br>(Late) | <ul> <li>Supports the proposed contents in the clauses<br/>18.01-1L (Land Use and Public Transport<br/>Integration)18.02-1L (Walking), 18.02-3L (Public<br/>Transport) and 023-8 (Transport)</li> <li>Objects to the inclusion of the 'potential<br/>transport bypass route' indicated on<br/>Maryborough Map under clause 11.03-6L-01</li> </ul> | Updated response<br>following review:<br>although the 'potential<br>transport bypass route'<br>is in the existing policy<br>(i.e. not a new addition<br>via Amendment C34),<br>the request is justified<br>by the agency's concern<br>that the indication of<br>any bypass route lacks<br>support in strategic<br>planning work. | DOT's general support for<br>the amendment is noted.<br>Change Maryborough<br>Map under Clause 11.03-<br>6L-01 by removing the<br>'potential transport bypass<br>route' indication from both<br>the map and the legend. |

### Submission from landowner

| No | Name of<br>Submitter   | Date<br>of<br>Submi<br>ssion | Affected<br>Property                     | Issues Raised   | Officer Response  | Officer Recommendation  |
|----|--|------------------------------|--|---|---|---|
| 7  | Andrew Grey<br>(Stantec/Cardno)<br>representing<br>landowner | 2 Nov<br>2022                | Several<br>parcels in<br>Maryborou<br>gh | Expresses broad<br>support for the<br>amendment's intention<br>to update the Central<br>Goldfields Planning<br>Scheme with policies<br>that are underpinned by<br>strategic planning<br>documents adopted by<br>Council. In particular<br>the Population, Housing<br>and Residential Strategy<br>2020, the intent of<br>which is to provide<br>Council with direction<br>about where to locate<br>future residential<br>development.<br>Identifies a number of<br>issues with the<br>amendment as<br>exhibited. The first part<br>of this submission<br>identifies the key issues | Broad support noted.<br>The first part of the<br>submission offers a<br>general critique<br>providing context for<br>the requests for<br>changes to specific<br>Clauses in the second<br>part.<br>A more detailed<br>response to this original<br>submission, including<br>the rationale for either<br>supporting or not<br>supporting requested<br>changes, can be found<br>in the attachment to the<br>Council report of 20<br>December 2022. | <ul> <li>Proposed changes in response to this original submission are captured below, as the supplementary submission assumes these are agreed to.</li> <li>Where a proposed change has been reconsidered in response to the supplementary submission, it is highlighted in green.</li> <li>Change Clause 02.01 by inserting "with a population of 13,483 (ABS Census 2021)" after 'smaller rural shires'</li> <li>Replace Maryborough population of 8,003 people (VIF 2019) with 7,769 people (Census 2021)</li> <li>Change Clause 02.02 by replacing the existing text with an extract from the Council Plan as follows -</li> <li>Our vision is "to be an engaged, flourishing, lively and inclusive community" (Council Plan 2021-2025).</li> </ul> |

| No | Name of<br>Submitter | Date<br>of<br>Submi<br>ssion | Affected<br>Property | Issues Raised  | Officer Response | Officer Recommendation   |
|----|----------------------|------------------------------|----------------------|--|------------------|--|
|    |                      |                              |                      | which the submitter<br>considers are not<br>adequately or<br>appropriately addressed<br>in the proposed<br>Amendment<br>documents. |                  | <ul> <li>Central Goldfields Shire Council seeks to create a shire that:</li> <li>Creates a vibrant and thriving economy with a growing population.</li> <li>Provides a range of housing options.</li> <li>Promotes sustainable living with green spaces.</li> <li>Protects and preserves heritage.</li> </ul> Change Clause 02.03-1 as follows - Delete: <ul> <li>'Maryborough is expected to experience small but steady (VIF 2019) population growth over the next ten years.'</li> </ul> After 'community services.' insert: <ul> <li>"Maryborough/Carisbrook and environs are likely to remain the focus of most residential development in Central Goldfields. However, Maryborough could face a growing shortage of residential development opportunities due to severe constraints on 'greenfield' development on the edges of the township. (Population, mathematical constraints)</li></ul> |

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|    |                      |                              |                      |               |                  | <ul> <li>Housing and Residential Strategy 2020).</li> <li>Insert the following into Clause 02.03-6 before<br/>Paragraph 1:</li> <li>Residential land supply issues have become more<br/>critical in the context of increased demand and a<br/>lack of greenfield land, particularly in<br/>Maryborough.</li> <li>In Paragraph 2, change Low Density Zones to Low<br/>Density Residential Zone areas.</li> <li>In the final dot point, change Low Density Zone<br/>to Low Density Residential Zone.</li> <li>On the map and legend at Clause 11.03-6L-01<br/>Maryborough, remove the designations of<br/>"Major residential expansion" and "Residential<br/>infill potential" and boundary marking from the<br/>relevant area north of Maryborough Golf Course.</li> <li>In 11.03-6L-03 Carisbrook, under Strategies,<br/>replace Paragraph 1 with:</li> <li>Prepare a Land Use Framework Plan to<br/>investigate how the land in Carisbrook should be<br/>developed, giving consideration to relevant</li> </ul> |

| Νο                          | Name of<br>Submitter  | Date<br>of<br>Submi<br>ssion | Affected<br>Property   | Issues Raised  | Officer Response   | Officer Recommendation   |
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|                             |   |                              |  |  |  | bushfire and flood risk assessments.<br>In the Schedule to Clause 72.08 Background<br>Documents, insert "2.03-3" as a clause reference<br>to the Central Goldfields Population, Housing and<br>Residential Strategy C34cgol (Spatial Economics,<br>2020)   |
| 7 (supp-<br>lemen-<br>tary) | Landowner:<br>Second<br>submission<br>clarifying requests<br>in response to<br>officer<br>recommended<br>changes in the<br>Council Report<br>20/12/22 | 27 Jan<br>2023               | Several<br>parcels in<br>Maryborou<br>gh (incl. 52<br>Ross St) | 02.03-1<br>Delete:<br>"However, this site<br>needs further<br>investigate<br>ons including but not<br>limited to bushfire<br>hazards and utility<br>service provisions." | Text for Cl. 02.03-1 can<br>be revised but some<br>reference to constraints<br>as well as opportunities<br>in the Maryborough<br>North area needs to be<br>retained as these are<br>highlighted in the PHRS<br>(p.19, 27, 37). | In Clause 2.03-1, replace the paragraph under<br>the Settlement hierarchy table with:<br>Maryborough performs an important regional<br>function as a centre for retail and commerce,<br>employment and community services. An<br>emerging lack of provision of future housing was<br>identified by the Population, Housing and<br>Residential Strategy prepare by Council in 2020. In<br>the context of the pandemic-linked trend of<br>regional growth, population growth in<br>Maryborough has further accelerated faster than<br>the modest growth anticipated in VIF 2019<br>projections. As a result, the shortage of greenfield<br>residential land in Maryborough has become more<br>critical. Future development opportunities for the<br>township exist north from Maryborough on<br>Maryborough-Dunolly Rd. The further<br>investigation of opportunities and constraints on |

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|    |                      |                              |                      |   |   | this site is a priority in addressing short to medium<br>term supply issues. Carisbrook is identified as the<br>area for broad hectare residential development to<br>augment Maryborough's growth and Talbot has<br>growth potential when reticulated sewerage can<br>be provided. Rural living and rural residential<br>developments are located around Dunolly,<br>Carisbrook, Alma, Daisy Hill, Havelock, Majorca,<br>Timor and Bealiba. There is an opportunity for low<br>density rural living lots be designated around<br>serviced areas in Maryborough and Carisbrook.<br>Existing Rural Living areas outside of townships<br>and in high environmental value areas should be<br>protected under the Rural Conservation Zone.<br><b>Also partially addressed at 11.03-6L-01 (see<br/>further below)</b> |
|    |                      |                              |                      | 02.03-1<br>Redraft:<br>Carisbrook is identified<br>as the <u>principal medium</u><br><u>to longer term location</u><br><del>area</del> for broad hectare<br>residential | Text for Cl. 02.03-1 can<br>be revised, including<br>references to Carisbrook<br>& Dunolly that accord<br>with PHRS Rec's 20, 24<br>& 25. | Incorporate into new text for Cl. 02.03-1 (as above)  |

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|    |                      |                              |                      | development.  |   |   |
|    |                      |                              |                      | 02.03-1<br>Redraft:<br>Developing structure<br>planning for future<br>development in<br>Carisbrook/Flagstaff <del>and</del><br><del>Maryborough North</del> . | Can refer to framework<br>planning (rather than<br>structure planning) in<br>accordance with current<br>project. Keeping<br>reference to<br>Maryborough North is<br>important as this<br>strategy combines<br>multiple<br>recommendations from<br>the PHRS (4, 5, 6, 7, 11,<br>12, 13 & 16). Note that<br>Rec. 7 is : Plan in an<br><u>integrated</u> way for the<br>future development of<br>Maryborough and<br>Carisbrook | Change Clause 02.03-1 (second last dot point) as<br>follows:<br>Developing structure framework planning for<br>future development in Carisbrook/Flagstaff and<br>Maryborough North. |
|    |                      |                              |                      | 02.03-3<br>Delete or Redraft:<br>Directing future growth  | Changing to 'in and<br>around' is not<br>supported as the<br>township reference is<br>intended to make best   | <b>Change wording in Clause 02.03-3 as follows:</b><br>Directing future growth to existing townships to<br>protect environmental values and improve                                 |

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|    |                      |                              |                      | to in and around<br>existing townships to<br>protect environmental<br>values and improve<br>community safety<br><del>particularly from high<br/>bushfire risk. <u>from</u><br/><u>environmental hazards</u>.</del>   | use of existing<br>infrastructure.<br>Changing to a more<br>general reference to<br>environmental hazards<br>can be supported.                              | community safety from environmental hazards.   |
|    |                      |                              |                      | 02.03-3<br>Delete or Redraft:<br>Encouraging<br>development only when<br>Ensuring the risk to life<br>and property from<br>bushfire and flooding<br>can be reduced to an<br>acceptable level <del>and</del><br>that bushfire and<br>flooding protection<br>measures can be<br>implemented when<br>considering<br>development | The deletion can be<br>supported – although<br>the policy is<br>appropriate, it is an<br>unnecessary duplication<br>of State policy at Cl<br>13.02 & 13.03. | <b>Change Clause 02.03-3</b> by deleting this strategy:<br>Encouraging development only when the risk to<br>life and property from bushfire and flooding can<br>be reduced to an acceptable level and that<br>bushfire and flooding protection measures can be<br>implemented. |

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|    |                      |                              |                      | applications.  |   |  |
|    |                      |                              |                      | 02.03-6<br>Add:<br>Under Housing<br>" <u>Analysis concludes that</u><br><u>in the past inadequate</u><br><u>provision has been</u><br><u>made for future housing</u><br><u>demand - particularly in</u><br><u>Maryborough</u> ." | While it is agreed that a<br>reference to housing<br>supply issues is<br>appropriate, this has<br>been addressed through<br>a proposed change to<br>Cl. 02.03-1 - no need for<br>this addition to Cl.<br>02.03-6. | No change  |
|    |                      |                              |                      | 02.03-6<br>Add:<br>Council seeks to<br><del>manage <u>support</u> the</del><br>development of housing<br>in <del>its townships and</del><br><del>settlements</del> <u>the Shire</u><br>by:<br>• Directing future                 | Agree to this change re<br>"support" and "the<br>Shire" as it is a general<br>reference with specific<br>townships covered in<br>the dot points that<br>follow.   | <b>In Cl. 02.03-6 Housing, change the wording in<br/>Paragraph 4 as follows:</b><br>Council seeks to <del>manage</del> <u>support</u> the<br>development of housing in <del>its townships and<br/>settlements</del> <u>the Shire</u> by: |

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|    |                      |                              |                      | residential growth<br>towards the townships<br>of Maryborough and<br>Carisbrook.<br>• Planning on the basis<br>of maintaining at least a<br>15-year residential land<br>in<br>Maryborough/Carisbroo<br>k.<br>• Putting in place<br>forward planning to<br>enable Council to<br>quickly rezone land to<br>maintain an adequate<br>land supply<br>• Using a scenario-<br>based approach to<br>residential planning<br>rather than a single<br>population growth<br>forecast. | Dot Point 1:<br>This dot point can be<br>deleted as it is<br>duplicated elsewhere<br>Dot Points 2 and 3:<br>Agree in principle but<br>the better location is Cl<br>02.03-1 Settlement, not<br>Clause 2.03-6 Housing.<br>Dot Point 4:<br>This can be supported<br>as it accords with PHRS | <ul> <li>In Cl. 02.03-6 Housing, delete:</li> <li>Directing future residential growth towards the townships of Maryborough and Carisbrook.</li> <li>In Cl. 02.03-1 Settlement, insert an extra strategy after Dot Point 1:</li> <li>Putting in place forward planning to expedite the rezoning of land to maintain an adequate land supply in response to increased demand if required, in order to maintain at least a 15-year residential land in Maryborough/Carisbrook.</li> <li>In Cl. 02.03-6 Housing, insert an extra strategy:</li> <li>Using a scenario-based approach to residential planning rather than a single population growth forecast, in order to adapt to the uncertainties of growth rates over time.</li> </ul> |

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|    |                      |                              |                      | • Planning on the basis<br>of multiple growth<br>scenarios and have<br>planning in place to<br>cope with the full range<br>of growth rates. | Dot Point 5:<br>Not supported –<br>adequately addressed<br>by Dot Point 4   |   |
|    |                      |                              |                      | 02.04<br>Delete:<br>all reference to<br>township boundaries   | As per response to key<br>issues<br>Note CFA wants clearer<br>definition of urban<br>boundaries to support<br>"hard edge: for bushfire<br>mitigation. | Change the legend to overall shire map in 2.04.<br>and in Cl 11.03-6L smaller towns from "Township<br>boundary" to "Existing urban area"<br>Remove the area shown as "Major residential<br>expansion" on the Maryborough Map in Cl 11.03-<br>6L-01 as the development of this (Whirakee) area<br>has been completed since the amendment was<br>drafted. |
|    |                      |                              |                      | 11.01-1L<br>Delete objective or<br>Redraft:<br><del>To achieve a sustainable</del><br><del>urban form for</del>                             | Partly acceptable<br>change   | Change the wording of the Objective in Cl. 11.01-<br>1L as follows:<br>To achieve a sustainable urban form for<br>townships and settlements by <del>containing future</del>   |

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|    |                      |                              |                      | townships and<br>settlements by<br>containing future<br>development within the<br>township boundaries<br>shown on the township<br>maps. To achieve a<br>sustainable urban form<br>and growth for<br>townships and<br>settlements         |  | development within the township boundaries<br>shown on the township maps consolidating<br>within existing townships and undertaking<br>framework and structure planning to coordinate<br>sustainable settlement growth.   |
|    |                      |                              |                      | 11.01-1L<br>Reinsert:<br>The strategy to provide<br>low density and rural<br>living opportunities<br>around the periphery of<br>Maryborough and other<br>centres where<br>infrastructure can be<br>supplied in a cost-<br>effective way. | In C34, Strategy 2 reads:<br>Provide low density and<br>rural living<br>opportunities around<br>the periphery of<br>Maryborough and other<br>centres where they do<br>not conflict with natural<br>resource constraints. | Change the wording of the Strategy in Cl. 11.01-<br>1L as follows:<br>Provide low density and rural living opportunities<br>around the periphery of Maryborough and other<br>centres where they do not conflict with natural<br>resource constraints and infrastructure provision<br>can be addressed through strategic planning<br>approaches. |

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|    |                      |                              |                      |  | constraints but the<br>infrastructure reference<br>could be added.   |   |
|    |                      |                              |                      | 11.03-6L-01<br>Delete:<br>Investigate potential<br>constraints of the<br>'Potential Residential<br>Investigation Area' prior<br>to any rezoning<br>including but not<br>limited to bushfire risk<br>and the wastewater<br>treatment plant buffer.<br>Prepare township level<br>bushfire assessment<br>report for Maryborough<br>to identify township<br>boundaries and identify<br>low risk areas for future<br>residential expansion.<br>Protect industrial uses<br>and residential<br>amenities of the | Agree to deleting the<br>first part of the request<br>and consolidating this<br>strategy with others re<br>Maryborough North<br>(see below)<br>Need to keep the<br>strategy re bushfire risk<br>assessment as it is<br>repeatedly referred to<br>as a key issue in the<br>PHRS and meets a CFA<br>request re identifying<br>township boundaries.<br>Prepare township level<br>bushfire assessment<br>report for Maryborough<br>to identify township<br>boundaries and identify | See below re consolidating strategies.<br>No change to this strategy:<br>Prepare township level bushfire assessment<br>report for Maryborough to identify township<br>boundaries and identify low risk areas for future<br>residential expansion. |

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|    |                      |                              |                      | <del>residential industrial</del><br><del>inferface area in</del><br><del>Maryborough North.</del>  | low risk areas for future<br>residential expansion.   |   |
|    |                      |                              |                      | 11.03-6L-01<br>Insert:<br>Plan in an integrated<br>way for the future<br>development of<br>Maryborough in<br>conjunction with<br>Carisbrook Work with<br>landowners, servicing<br>agencies and DELWP to<br>undertake a detailed<br>assessment of the<br>suitability of the priority<br>investigation area at<br>Maryborough North for<br>broad-hectare<br>residential | Agree to the first part.<br>Second part can be<br>included with additional<br>wording to reflect other<br>parts of the PHRS | In Cl. 11.03-6L-01, amend strategy wording as<br>follows:<br>Investigate potential constraints of the 'Potential<br>Residential Investigation Area' prior to any<br>rezoning including but not limited to bushfire risk<br>and the wastewater treatment plant buffer.<br><br>Protect industrial uses and residential amenities<br>of the residential industrial inferface area in<br>Maryborough North.<br>Plan in an integrated way for the future<br>development of Maryborough in conjunction<br>with Carisbrook |

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|    |                      |                              |                      | development.  |   | As a priority, work with landowners, servicing<br>agencies and DEECA to undertake a detailed<br>assessment of the investigation area at<br>Maryborough North for broad-hectare residential<br>development, including opportunities and<br>potential constraints such as bushfire risk and the<br>wastewater treatment plant buffer and the<br>residential-industrial interface area. |
|    |                      |                              |                      | 11.03-6L-01<br>Replace:<br>Map Reference to<br>" <del>Potential Residential</del><br><del>Investigation Area</del> " with<br>" <u>Priority Investigation</u><br><u>Area</u> " | Refer to response to key<br>issues: "priority" can be<br>used in the policy<br>wording in Cl. 02.03-1<br>and Cl. 11.03-6L-01but<br>not on the map | No change to the map wording.<br>See changes above re use of "priority" in policy<br>wording   |
|    |                      |                              |                      | 11.03-6L-03<br>Delete:<br><del>Prepare Land Use</del>   | The wording of this<br>Strategy can be changed<br>for consistency with Cl.<br>11.03-6L-01 for<br>Maryborough.                                     | Change wording in the first Strategy in Cl. 11.03-<br>6L-03 as follows:<br>Prepare Land Use Framework Plan to investigate<br>how the land in Carisbrook should be developed  |

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|    |                      |                              |                      | Framework Plan to<br>investigate how the<br>land in Carisbrook<br>should be developed<br>considering the<br>recommendations from<br>the bushfire assessment<br>reports.               | Incorporating bushfire<br>planning is a given and<br>can be removed here.                          | considering the recommendations from the<br>bushfire assessment reports.<br>Plan in an integrated way for the future<br>development of Carisbrook in conjunction with<br>Maryborough |
|    |                      |                              |                      | 11.03-6L-03<br>Insert:<br><u>Plan in an integrated</u><br><u>way for the future</u><br><u>development of</u><br><u>Carisbrook in</u><br><u>conjunction with</u><br><u>Maryborough</u> | See above  | See above  |
|    |                      |                              |                      | 19.03-2L<br>Reinsert:   | This would be an<br>unnecessary duplication<br>of State-level provisions<br>with no specific local | No change  |

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|    |                      |                              |                      | <b>Objective</b> To provide<br>timely, efficient and<br>cost-effective<br>development<br>infrastructure that<br>meets the needs of the<br>community. <b>Strategies</b><br>Integrate developments<br>with infrastructure and<br>services, whether they<br>are in existing suburbs,<br>growth areas or<br>regional towns. | direction for CGS or<br>localities.  |   |
|    |                      |                              |                      | 74.02s<br>Redraft: Prepare a Land<br>Use Framework Plan for<br><u>Maryborough North</u> ,<br>Carisbrook and Flagstaff<br>to provide guidelines for<br><u>medium to</u> long term<br>residential and<br>industrial land<br>development.  | Agree in part – but no<br>need for the second<br>part to specify either<br>'long term' or 'medium<br>to long term' as the<br>project has commenced<br>and the timeframe for<br>its implementation will<br>be determined during<br>the process. | In Clause 74.02s, amend Dot Point 3 as follows:<br>Prepare a Land Use Framework Plan for<br><u>Maryborough North</u> , Carisbrook and Flagstaff to<br>provide guidelines for <del>long term</del> residential and<br>industrial land development <u>, including a detailed</u><br><u>suitability assessment of the Maryborough North</u><br><u>'Potential Residential Investigation Area' for</u><br><u>residential development</u> . |

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|    |  |                              |  |  | This can be combined<br>with the subsequent dot<br>point as the LUFP<br>project is doing both<br>(see below). |   |
|    |  |                              |  | 74.02s<br>Delete:<br><del>Undertake a detailed</del><br><del>suitability assessment of</del><br><del>the Maryborough North</del><br><del>'Potential Residential</del><br><del>Investigation Area' for</del><br><del>residential</del><br><del>development.</del> | See above   | See above   |
|    | Clarification of<br>supplementary<br>requests<br>23/02/23<br>[following<br>meeting | 23 Feb<br>2023               | Several<br>parcels in<br>Maryborou<br>gh (incl. 52<br>Ross St) | Clause 02.03-1<br>Settlement<br>Insert<br>as the second sentence   | This is partially<br>supported.   | In Clause 2.03-1 Settlement<br>Revise the first few lines in the paragraph below<br>the settlement hierarchy table as follows:<br>'Maryborough performs an important regional |

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|    | 17/02/23]            |                              |                      | under the settlement<br>hierarchy table – In the<br>past inadequate<br>provision has been<br>made for possible future<br>housing demand in<br>Maryborough<br>(Population, Housing<br>and Residential Strategy<br>2020).<br>Delete<br>the word emerging.<br>Delete<br>The reference to<br>Maryborough having a<br>compact urban form | This is supported with slight modifications. | function as a centre for retail and commerce,<br>employment and community services. An<br>emerging lack of provision of future housing was<br>identified by the Population, Housing and<br>Residential Strategy prepare by Council in 2020.<br>In the context of the pandemic-linked trend of<br>regional growth, population growth in<br>Maryborough has further accelerated faster than<br>the modest growth anticipated in VIF 2019<br>projections. As a result, the emerging shortage of<br>greenfield residential land in Maryborough has<br>become more critical.'<br>Revise the strategic related to compact urban<br>form as 'Ensuring a more compact urban form for<br>Carisbrook, Dunolly and Talbot'.<br>Replace the existing strategy on 'Prioritising<br>medium density housing in the vicinity of the<br>Maryborough Central Business Area which<br>includes shop-top living, townhouses and villa-<br>style developments' with 'Supporting greater<br>urban consolidation and housing diversity while<br>also protecting the amenity and character of<br>Maryborough'. |

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|    |                      |                              |                      | Clause 2.04- Settlement<br>Map<br>Amend<br>The township boundary<br>(now proposed as<br>existing urban areas) for<br>Carisbrook as proposed<br>in the Carisbrook Map<br>under clause 11.03-6L-<br>03 Carisbrook |                                 |   |
|    |                      |                              |                      | Clause 11.03-6L-01<br>Maryborough<br>Delete bushfire risk and<br>the wastewater<br>treatment plant buffer<br>and the residential-<br>industrial interface area  | This is partially<br>supported. | Update the Clause 11.03-6L-01 Maryborough as<br>follows:<br>'As a priority, work with landowners, servicing<br>agencies and Department of Transport and<br>Planning to undertake a detailed assessment of<br>the investigation area at Maryborough North for<br>broad-hectare residential development, including<br>opportunities and potential environmental<br>constraints and maintaining the residential-<br>industrial interface area' |

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|    |                      |                              |                      | Maps at Clause 11.03-<br>6L (Carisbrook and<br>Dunolly Maps)<br>Delete<br>The reference to<br>township boundaries -<br>"encourage residential<br>development within"  | This is partially<br>supported   | In Clauses 11.03-6L-03 and 11.03-6L-04 –<br>Carisbrook and Dunolly Map,<br>Change the legend from <i>Township Boundary-</i><br><i>encourage residential development within</i><br><i>township boundary</i> to 'Existing Urban Area-<br>encourage residential development within<br>existing urban area' |
|    |                      |                              |                      | Schedule to Clause<br>74.02 Further Strategic<br>Work<br>Delete<br>Including a detailed<br>suitability assessment of<br>the Maryborough North<br>'Potential Residential<br>Investigation Area' for<br>residential<br>development. | This is not supported as<br>the PHRS clearing<br>identifies the<br>requirement of<br>conducting a detailed<br>investigations for this<br>site. | No change   |

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|    |                      |                              |                      | <u>Clause 2.02</u>  |                   | Update the Clause 2.02 Vision as follows:   |
|    |                      |                              |                      | <u>Update</u><br>The clause with the<br>most recent Council<br>Plan | This is supported | <ul> <li>Our vision is "to be an engaged, flourishing, lively and inclusive community" (Council Plan</li> <li>2021-2025).</li> <li>Central Goldfields Shire Council seeks to create a shire that:</li> <li>Creates a vibrant and thriving economy with a growing population.</li> <li>Provides a range of housing options.</li> <li>Promotes sustainable living with green spaces.</li> <li>Protects and preserves heritage.</li> </ul> |

| No | Name of<br>Submitter | Date<br>of<br>Submi | Affected<br>Property | Issues Raised | Officer Response | Officer Recommendation |
|----|----------------------|---------------------|----------------------|---------------|------------------|------------------------|
|----|----------------------|---------------------|----------------------|---------------|------------------|------------------------|

|   | ssion |   |   |
|---|-------|---|---|
| Minor errors<br>identified through<br>document review<br>and Councillor<br>feedback |       | 11.03-6L-03<br>Carisbrook Map<br>identifies 'Carisbrook<br>Harness Track' - should<br>be 'Maryborough<br>Harness Track'   | 11.03-6L-03 Carisbrook:<br>In the legend box, change the legend title from<br>'Carisbrook Harness Track' to 'Maryborough<br>Harness Track'  |
|   |       | 11.03-6L-03         Maryborough Central         Business Area Map:         • Post         Office/Town         Hall/Courthouse         area identified         as part of         Health and         Community         Precinct -should         be Civic         • Havilah aged         care area is also         included in the         same precinct         but there are         some private         properties         within the area         • The legend | <ul> <li>11.03-6L-03 Maryborough Central Business Area Map:</li> <li>Change the color code of this precinct to blue (Civic and Administrative Precinct)</li> <li>Update the Health and Community Precinct boundary to exclude the private residential buildings near Havilah.</li> <li>Delete the word 'proposed' before 'community resource centre' in the legend</li> </ul> |

| No | Name of<br>Submitter | Date<br>of<br>Submi<br>ssion | Affected<br>Property | Issues Raised  | Officer Response | Officer Recommendation |
|----|----------------------|------------------------------|----------------------|--|------------------|------------------------|
|    |                      |                              |                      | describes the<br>community<br>resource centre<br>as 'proposed'<br>but it has now<br>been<br>completed. |                  |                        |

### 02.01 CONTEXT

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Central Goldfields Shire is located in central Victoria approximately 150 kilometres from Melbourne. The Shire comprises some 1500 square kilometres of land and is one of the state's smaller rural shires with a population of 13,483 (ABS Census 2021). The municipal boundaries are shared with Hepburn, Mount Alexander, Loddon, Pyrenees and Northern Grampians Shires. Central Goldfields is located between the two regional cities of Bendigo and Ballarat.

Maryborough is the Shire's largest centre with a population of  $\frac{8,0037,769}{1000}$  people (VIF 2019ABS Census 2021) and provides a significant sub-regional hub of retail, industry and services for central Victoria.

Carisbrook is the next largest township, followed by Dunolly and Talbot, with hamlets at Bealiba, Moliagul, and Timor/Bowenvale. Rural residential and farmlet development surrounds Maryborough, the smaller towns and hamlets.

The Shire contains significant areas of remnant vegetation, notably its stands of Box Ironbark Forest. Central Goldfields is located within the heart of the Box Ironbark ecosystem, which provides a habitat for a wide diversity of flora and fauna that is unique to this ecosystem. The Moolort Plains wetlands are a unique wetland complex situated in the Volcanic Plains in the Shire's east.

The Shire is located southwest from the Loddon River catchment. Several creeks including the Bet Bet, Emu, Timor, Tullaroop and McCallums Creeks, traverse the Shire and the Avoca River forms part of its western boundary with the Pyrenees and Northern Grampians Shires. Other major water features include Lake Cairn Curran and Tullaroop Reservoirs.

Natural disasters, such as the floods of 2010 and 2011 in Carisbrook and Dunolly, have impacted the municipality. Flooding continues to be a risk to the settlements of the Shire. The proximity of Box Ironbark Forests and native vegetation is a recognised bushfire risk in the Shire. The identification of risk and protection of settlements from natural disasters, soil degradation, erosion and climate change are critical issues for the community.

The Shire's productive agricultural land is a finite and important resource. Cropping, grazing, fodder conservation and horticulture are ongoing agricultural activities. Conflicts between farming, industry and residential uses are an ongoing challenge for the Shire. Agricultural uses are further impacted by climate change and soil degradation from erosion, salinity and prior mining activities.

Central Goldfields Shire has a number of industries that are driving the local economy, such as primary and trade; population driven industries; knowledge and public sector industries and tourism. Despite agriculture declining as an employment source, there are opportunities for improving supply chains, increased food manufacturing or diversified farming practices.

The Shire is part of the Goldfields Tourist Region, which celebrates its gold and mining heritage. There are also significant Aboriginal sites and an emerging arts and culture sector in the Shire which present unique cultural tourism experiences. Central Goldfields is well serviced by a road network, with limited public transport options available. Active transport is emerging as an important resource for the sub-regional centre and within the district towns. The Shire features a diverse array of open space and recreation facilities.

### VISION

02.02 C34cgol

Our vision is "to be an engaged, flourishing, lively and inclusive community" (Council Plan 2021-2025).

Central Goldfields Shire Council seeks to create a shire that:

- Creates a vibrant and thriving economy with a growing population.
- Provides a range of housing options.
- Promotes sustainable living with green spaces.
- Protects and preserves heritage.

### 02.03 STRATEGIC DIRECTIONS

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# System Note: The following ordinance will be modified in Clause:02 Municipal Planning Strategy, Sub-Clause:02.03 Strategic Directions

### 02.03-1 Settlement

The Shire's settlement hierarchy comprises an urban centre and townships each with a role defined by levels of population, services and physical characteristics that provide the centre with its identity as follows:

#### Settlement hierarchy

| Urban centre | Classification         | Role and identity   |
|--------------|------------------------|---|
| Maryborough  | Sub-regional centre    | Major centre for employment,<br>retailing, services and<br>administration. Identity defined by<br>Box Ironbark forest setting,<br>heritage and compact central area   |
| Carisbrook   | District centre        | Satellite town to Maryborough with<br>town centre services providing day<br>to day shopping needs. Identity<br>defined by heritage character, with<br>Deep Creek setting and proximity<br>to natural environs such as the<br>Moolort Plains, as a major feature |
| Dunolly      | District centre        | Provides limited retail, business<br>and community services for town<br>and district population. Identity<br>defined by strong heritage<br>character, grain facility and visible<br>gold mining history   |
| Talbot       | Local community centre | Provides mainly day to day<br>convenience shopping. Identity<br>defined by town's heritage<br>character, particularly<br>Scandinavian Crescent and Camp<br>Street and tourism prospects   |
| Majorca      | Hamlet                 | Small settlement with minescape features  |
| Timor        | Hamlet                 | Small settlement with several heritage features   |
| Bealiba      | Hamlet                 | Small heritage gold town  |
| Moliagul     | Hamlet                 | Historic village and 'Welcome<br>Stranger' site   |

Maryborough is expected to experience small but steady (VIF 2019) population growth over the next ten years. Maryborough performs an important regional function as a centre for retail and commerce, employment and community services. An emerging lack of provision of future housing was identified by the Population, Housing and Residential Strategy prepared by Council in 2020.

In the context of the pandemic-linked trend of regional growth, population growth in Maryborough has further accelerated faster than the modest growth anticipated in VIF 2019 projections. As a result, the shortage of greenfield residential land in Maryborough has become more critical. Future development opportunities for the township exist north from Maryborough on Maryborough-Dunolly Rd-and several large undeveloped sites within the township. However, this site needs further investigations including but not limited to bushfire hazards and utility service provisions. The further investigation of opportunities and constraints on this site is a priority in addressing short to medium term supply issues.- Carisbrook is identified as the area for broad hectare residential development residential development to augment Maryborough's growth and Talbot has growth potential when reticulated sewerage can be provided. Rural living and rural-residential developments are-located around Dunolly, Carisbrook, Alma, Daisy Hill, Havelock, Majorca, Timor and Bealiba.- There is an opportunity for low density rural living lots be designated around serviced areas in Maryborough and Carisbrook.- Existing Rural Living areas- outside of townships and in high environmental value areas should be protected under the Rural Conservation Zone.

Council seeks to support its established townships and emerging settlements by:

- Primarily directing development to Maryborough as a sub-regional centre.
- Prioritising medium density housing in the vicinity of the Maryborough Central Business Area which includes shop-top living, townhouses and villa-style developmentsPutting in place forward planning to expedite the rezoning of land to maintain an adequate land supply in response to increased demand if required, in order to maintain at least a 15-year residential land in Maryborough/Carisbrook.
- Supporting greater urban consolidation and housing diversity while also protecting the amenity and character of Maryborough.
- Ensuring greater diversification of uses in the Mixed Use Zone in Maryborough, by encouraging commercial, retail and residential use.
- Maintaining the network of smaller urban centres to ensure reasonable access to jobs, services and lifestyle choices.
- Directing development to infill lots that are suitable for development in the smaller townships of Dunolly, Carisbrook, Bealiba, Talbot and Majorca.
- Limiting low density residential development at the periphery of Dunolly, Majorca and Timor to locations that can be economically and efficiently provided with water, sewerage, electricity and suitable road access.
- Ensuring a more compact urban form for-<u>Maryborough</u>, <u>Carisbrook and Dunolly</u> Carisbrook, Dunolly and Talbot.-
- Prioritising the provision of infrastructure to support walkability and accessibility in the sub-regional and district towns.
- Recognising the unique characteristics of each town and place as defined in the Community Plans.
- Developing structure framework planning for future development in Carisbrook/Flagstaff and Maryborough North.
- Investigating the role of low density residential and rural residential development as part of the preparation of an overall housing strategy for Maryborough and Carisbrook.

# System Note: The following ordinance will be modified in Clause:02 Municipal Planning Strategy, Sub-Clause:02.03 Strategic Directions

### 02.03-2 Environmental and landscape values

Landscape

Prominent features of the natural landscape include Paddy's Ranges State Park, Mt Bealiba Range, Moolort Plains, the Cairn Curran Reservoir and Talbot's volcanic rises. Several creeks including the Bet Bet, Burnt, Emu, Timor, Tullaroop and McCallums Creeks, traverse the Shire and the Avoca River forms part of the western boundary with the Pyrenees and Northern Grampians Shires.

#### Vegetation

Central Goldfields Shire is located within the heart of the Box Ironbark ecosystem, with Box Ironbark forests surrounding the settlements of the Shire. This ecosystem provides essential habitat for a wide diversity of flora and fauna, many of which are unique to this area.

Box Ironbark vegetation communities are a vastly depleted natural resource in the Shire and have been identified as a priority for protection.- The Shire is also part of the of the Victorian Volcanic Plains Bioregion, supporting endangered Plains, Woodland and Plains Grassy Woodland vegetation classes. Protecting remnant vegetation and encouraging revegetation of State forests will conserve habitats and significantly reduce the threat of extinction of plants and animals. There is potential for land use conflict that needs to be managed at the interface between forested public land and urban areas.

#### Biodiversity

A rich diversity of plants, animals and habitats exist across the Shire. As part of the north central catchment, the Bealiba/Dalyenong, Moolort Plains and Upper Loddon are recognised as priority biodiversity areas.

The Moolort Plains Wetlands is a unique wetland complex located within the Volcanic Plains in the eastern part of the Shire. The catchment of the wetlands is Victoria's only National Biodiversity hotspot and is the habitat for many native animals, particularly waterbirds, and a number of threatened fauna species. The wetlands contain different wetland types, although their precise location, characteristics and biodiversity is not well understood. Recognised threats to the unique wetlands complex situated in the Volcanic Plains are cropping, pest plants and animals. Threatened flora species within the Box Ironbark Forests, include Buloke, Small Milk-wort, Clover Glycine and Scented Bush-pea. Threatened fauna species include Swift Parrot, Powerful Owl, Brush-tailed Phascogale and Striped Legless Lizard.

Council seeks to protect environmental and landscape values by:

- Protecting and enhancing remnant vegetation and wildlife corridors.
- Priotising Prioritising the establishment of buffer areas and setbacks on freehold land to protect significant vegetation.
- Support mechanisms to identify and protect the Moolort Wetlands and the Bealiba/Dayenong area.
- Protecting the water quality of the Loddon and Avoca Rivers and Bet Bet Creek waterway systems.
- Protecting the Talbot district volcanic rises and the Cairn Curran Reservoir as significant landscapes.
- Protecting and enhancing habitat areas for fauna.
- Protecting and enhancing the environmental, landscape and habitat values of roadside vegetation.

### System Note: The following ordinance will be modified in Clause:02 Municipal Planning Strategy, Sub-Clause:02.03 Strategic Directions

#### 02.03-3 Environmental risks and amenity

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Natural environmental hazards including bushfire, land degradation and flooding present risks and constraints for land use and development in Central Goldfields Shire. Climate change has the potential to have adverse impacts on agriculture, tourism and on economic prosperity and viability

in general. The interface between industrial uses and neighbouring residential uses are an ongoing challenge in the Shire. Emerging industries, such as intensive agriculture, greyhound keeping and training, can create amenity conflicts between land uses.

#### Bushfire

The Shire is subject to significant bushfire hazards, particularly surrounding the townships of Maryborough, Dunolly, Moliagul and Bealiba. This hazard is due to the extent of Box Ironbark forest encircling the townships and traversing into forests.

#### Flooding

Natural flooding of floodplains and the wetlands improve the health of rivers and floodplains, providing essential habitats for fauna. However the Shire includes areas of flood prone land in Carisbrook and Dunolly where flooding has caused substantial damage to the built environment.

#### Soil management

Managing the impact of land uses on soil quality, erosion and salinity throughout the Shire is important for the preservation of high quality soils and the protection of waterways and groundwater tables in the catchment. Previous mining activity on land has diminished land quality, leaving bare white mounds without topsoil or vegetation cover.

#### Industrial interface

The growth of industry, particularly manufacturing, raises potential for conflict between industry and neighbouring residential uses. This needs to be balanced to manage the needs of both. Future industries need to be located in industrial areas to manage amenity and environmental impacts.

Council seeks to address environmental risks and amenity by:

- Reducing the impacts of climate change by supporting alternative energy sources, carbon farming, reducing greenhouse gas emissions, and adopting environmentally sustainable development principles.
- Directing future growth to existing townships to protect environmental values and improve community safety particularly from high bushfire risk from environmental hazards.
- Encouraging development only when the risk to life and property from bushfire and flooding ean be reduced to an acceptable level and that bushfire and flooding protection measures can be implemented.
- Minimising the potential impact of development on water pollution, land degradation, and risk of salinity and erosion.
- Ensuring land capability supports land use and development, particularly in environmental risk areas.
- Ensuring excessive land clearing, over grazing and mining activity are managed in a way to support continued and future agricultural uses.
- Balancing the protection of valued industrial land from encroachment by incompatible uses with protecting the amenity of existing residential uses.
- Ensuring that high value biodiversity and amenity values are given suitable protection with relevant overlays.

# System Note: The following ordinance will be modified in Clause:02 Municipal Planning Strategy, Sub-Clause:02.03 Strategic Directions

#### 02.03-4 Natural resource management

Agricultural land

C34cgol

Agricultural land in the Shire is a resource that must be maintained for productive use. Viable land in the Shire includes the high riverine plains in the Dunolly, Bealiba and Natte Yallock areas; volcanic plains and rises at the Moolort Plains and at Talbot and east of Carisbrook; metamorphic plains and ridges south of Bealiba and west of Dunolly; granite to the south and south east of Bealiba; and the sedimentary hills and rises around Maryborough, Dunolly and Carisbrook.

Agricultural industries include cropping, sheep and cattle grazing and fodder conservation. There are emerging specialisations in less traditional agricultural activities such as fruit and vegetable growing, poultry farming, nursery and floriculture. There are emerging industries such as intensive agriculture and renewable energy production.

Land use conflict can occur between agriculture and residential land uses. This has the potential to affect the operation of farms and reduce their productive capacity.

The future of the agricultural industry is dependent on sustainable agricultural practices. Issues such as soil salinity, erosion and maintaining the quality and quantity of water are threats to agricultural production.

Intensive agriculture industries have the potential to cause effluent disposal problems and affect the amenity of adjacent land uses. Greyhound keeping and training can cause conflict for nearby residential uses.

Council aims to protect agricultural and environmental values of by:

Promoting sustainable agricultural activities and land management practices that minimise adverse impacts on the

primary production and environmental values of surrounding land and the catchment.

#### Water

The Central Goldfields Shire is situated in the Loddon dry land catchment and is part of the wider Avoca Loddon-Campaspe catchment.

With a significant area of the Shire is situated in the catchment of the Tullaroop and Laanecoorie Reservoirs, and Lake Cairn Curran, there is a need for sustainable land management in water supply catchment areas.

Protection of water quality and maintaining water supply are a priority. Poor land use planning decisions, illegal and unsafe dams, unplanned incremental change and inadequate land management can influence both water quality and quantity in the catchments.

Council aims to protect the viability of natural resources by:

- Discouraging the subdivision of land or conversion to land uses that take the land out of productive use.
- Promoting alternative cropping, intensive agriculture and value added enterprises.
- Minimising conflicts between agriculture and residential uses to ensure the productive capacity of agriculture is not reduced.
- Supporting emerging agricultural industries that are compatible with existing agricultural practices, including horticulture, intensive animal production, niche agriculture, value adding industries and renewables.
- Protecting the environs and water catchments of Tullaroop and Laanecoorie reservoirs and Lake Cairn Curran.

# System Note: The following ordinance will be modified in Clause:02 Municipal Planning Strategy, Sub-Clause:02.03 Strategic Directions

### 02.03-5 Built environment and heritage

Heritage and townscape character are strong built form elements of towns in the shire.

The Shire's goldfields heritage includes historic centres of Maryborough, Dunolly and Talbot. Maryborough's nineteenth century civic precinct, Princes Park and the magnificent late Victorian Railway Station are outstanding examples of Maryborough's built heritage. The main streets of Dunolly and Talbot are among the most intact heritage streetscapes in the Goldfields region.

Conservation, protection and maintenance of this heritage are of community, economic and cultural significance to the shire.

Significant Aboriginal heritage sites are located in the Shire such as the Aboriginal Maternity Tree in Talbot, and Aboriginal Rock Wells in Paddy's Ranges State Park, also middens, scarred trees, and ceremonial sites.

Deep lead mines located in proximity to former settlements are a significant part of the larger cultural landscape.

Many of the Shire's industrial areas are situated at visually exposed locations. Improving the visual amenity of industrial areas is a major issue for Maryborough and other major towns.

Council seeks to protect heritage assets and promote built form improvements by:

- Protecting sites, places, buildings and features of heritage significance.
- Preserving and enhancing the visual amenity and character of Maryborough and the shire's townships.
- Enhancing the visual qualities and character of the major road entrances to Maryborough and townships in the shire.
- Maintaining and enhancing the character and qualities of the Maryborough Central Business Area by retaining its compact urban form, pedestrian scale and heritage character.
- Priotising the provision of active transport infrastructure in the sub-regional and district townships.
- Prioritising industrial development to provide a high standard of visual amenity through landscaping and attractive entry treatments.

# System Note: The following ordinance will be modified in Clause:02 Municipal Planning Strategy, Sub-Clause:02.03 Strategic Directions

#### 02.03-6 Housing

C34cgol

Residential land supply issues have become more critical in the context of increased demand and a lack of greenfield land, particularly in Maryborough.

Dwelling types in Central Goldfields Shire are similar to those in regional Victoria, with a higher proportion of separate houses and lower proportion of medium density houses than the corresponding State averages. The Shire will need to cater for diverse housing needs close to services considering the ageing population and changing family structures.

Rural living bordering each town in the Shire presents numerous opportunities for housing. Further provision of Low Density Zones Residential Zone areas in serviced areas near Maryborough and Carisbrook will be explored to meet future housing demand.

Affordable housing is an economic and lifestyle strength of Central Goldfields. The residential sector's energy, water and waste management future forms an important part of Council's sustainability goals.

Council seeks to manage support the development of housing in its townships and settlements the Shire by:

- Prioritising the provision of innovative residential housing that is energy efficient and affordable.
- Directing future residential growth towards the townships of Maryborough and Carisbrook.

- Prioritising and facilitating urban consolidation on existing residential lots in Maryborough, Carisbrook and Dunolly.
- Exploring the provision of affordable housing options for the community in collaboration with housing associations and specialist housing providers on crown land.
- Ensuring options to allow residents to 'age in place' with increased housing diversity close to services.
- Investigating the provision of the Low Density-Residential Zone in serviceable areas around Carisbrook and Maryborough.
- Using a scenario-based approach to residential planning rather than a single population growth forecast, in order to adapt to the uncertainties of growth rates over time.

# System Note: The following ordinance will be modified in Clause:02 Municipal Planning Strategy, Sub-Clause:02.03 Strategic Directions

### 02.03-7 Economic development

C34caol

The Central Goldfields Shire's economy is small compared to the Loddon Campaspe region,

which is attributed to its lower population base. The main areas of economic activity are primary industries (agriculture, construction, manufacture and transport); population driven industries (retail, hospitality, personal and household services); knowledge and public sector industries (health, education and government agencies) and tourism (accommodation, hospitality, arts and recreation services).

#### **Rural enterprises**

Agricultural activities are primarily cropping, sheep and cattle grazing and fodder conservation. Beef and sheep farming are high employers within the sector. There are emerging specialisations in less traditional agricultural activities such as fruit and vegetable growing, poultry farming and nursery and floriculture. The Shire is showing a growing interest in intensive agriculture, horticulture and contributing to supply chain networks and renewable energy production.

#### Tourism

Tourism is an emerging industry in the Shire. The Shire is part of the Goldfields Tourist Region and on the Golden Way Touring Route between Ballarat and Bendigo. Each of the Shire's towns and hamlets have heritage streetscapes and landscapes which are complemented by environmental features such as the Box Ironbark forests, Moolort Plains, volcanic ridges and Aboriginal assets. The Shire encourages events, emerging arts and culture initiatives to further strengthen the tourism industry.

#### **Retail and community services**

Maryborough's regional role is related to the services and opportunities it provides for employment, shopping, business and community services. The health and community services sector is an important growth industry in the region due to increasing demand, particularly as the population ages. Upgrades in existing and additional facilities will be required in townships over the coming years.

#### Manufacturing and industry

Large scale industrial activity is located in Maryborough, Flagstaff and Carisbrook, with smaller dispersed industrial sites within Maryborough, Carisbrook and Dunolly. A large grain processing facility is located beside the Dunolly train station. A chaff and feed enterprise, hydroponics, composting and a large quarry operation are located in and around Carisbrook.

There is long standing conflict between industrial and residential land in Maryborough, Flagstaff and Carisbrook. Some long standing industrial uses are unable to meet the Environment Protection Authority (EPA) guidelines for separation distances from sensitive uses. There are dwellings in industrial zones, small isolated pockets of industrial zones and residential land in close proximity to industrial zones. These sites may contain potentially contaminated land and are generally of poor aesthetic value.

Council seeks to promote economic development by:

- Promoting Maryborough Central Business Area as a sub-regional centre for retail, business and community services.
- Enhancing the Shire's townships to support liveable communities and provide a job ready labour force.
- Identifying and protecting heritage assets in the townships for tourism potential and the population's pride.
- Facilitating the development of the Shire's tourism industry of small gold towns, goldfields, Aboriginal cultural tourism and environmental assets.
- Increasing accessibility and connectivity between residential, commercial and industrial areas.
- Recognising separation distances and avoid encroachment problems between industrial and residential uses.

# System Note: The following ordinance will be modified in Clause:02 Municipal Planning Strategy, Sub-Clause:02.03 Strategic Directions

#### 02.03-8 Transport

C34cgol

#### **Road network**

Central Goldfields is well served by road including the Pyrenees Highway that provides important links to the Calder and Sunraysia Highways. The Wimmera Highway is located in the northern tip of the Shire near Moliagul.

#### **Public transport**

Maryborough is the public transport hub of the Shire. The re-establishment of limited passenger rail services between Maryborough and Ballarat has created opportunities for rail commuting from the Shire to Ballarat and more convenient train travel to Melbourne. Other public and community transport modes provide vital links to the wider region including to Castlemaine, Ballarat, Bendigo and Melbourne.

Rail lines bisect the Shire and provide an important economic function by carrying large tonnages of freight mainly wheat, oats and other bulk seed crops, fertilisers, bulk fuel and general parcel freight. Although opportunities for expansion of freight containerisation are limited in Dunolly, there is potential in Maryborough.

#### Active transport

Active transport is an important transport mode within the towns and as a tourism drawcard, with rail trails an emerging interest.

Maryborough aerodrome provides tourism, recreational and commercial opportunities.

The road and public transport network provides significant social and economic benefits to settlement, business, trade and tourism. These linkages provide connectivity to regional centres and Melbourne, enhancing potential economic benefits for the community. Transport planning in Central Goldfields Shire will:

- Support the continued delivery of transport infrastructure and services to meet the needs of the community.
- Protect the grain storage facility at the Dunolly train station and support the continued use as a freight hub.

- Provide connected active transport infrastructure to facilitate accessibility for the community.
- Support the viable operation of Maryborough aerodrome.

### System Note: The following ordinance will be modified in Clause:02 Municipal Planning Strategy, Sub-Clause:02.03 Strategic Directions

#### 02.03-9 Infrastructure

C34cgol

#### **Community Infrastructure**

Community infrastructure planning must enhance the liveability, wellbeing, amenity and quality of life within Central Goldfields Shire.

Community infrastructure and services are required for all age demographics. As the population is dispersed over a large, diverse area, the development and delivery of community facilities and services has challenges for quality, access and connectivity. New development in the Shire requires the provision of infrastructure to service and support the community.

In planning and delivering community infrastructure, Central Goldfields Shire will:

- Facilitate improved accessibility
- Prioritise local place based initiatives
- Ensure the development of and access to community infrastructure and services to cater for the current and potential future needs of all age demographics.

#### **Open Space**

The Shire has several sport and recreation facilities of varying quality, function and form. Maryborough has the most facilities, followed by Dunolly, Talbot, Bealiba, Majorca then Carisbrook. Bushland reserves, state forests, historic reserves and nature reserves provide open space, with further opportunities for recreation and tourism. The Paddy's Ranges and Maryborough Regional Park are the only regional park assets.

The community actively participates in sport, recreation or physical activity, with walking the most prominent.

Council seeks to improve its open space network and recreational opportunities by:

- Providing assessable, affordable and inclusive physical activity facilities.
- Prioritising and facilitating activation of existing open space, sport and active recreation facilities.
- Planning, designing and maintaining facilities and spaces that are fit for purpose and encourage the community to lead active lives.
- Improving connections in the trails, track and path network.

#### **Integrated Water Management**

Council recognises the interconnection of water systems, including urban areas, water supply catchments, receiving environments and agricultural water users.

Council seeks to improve integrated water management by:

- Ensuring residential development in areas where sewer, water, power and telecommunication infrastructure occurs.
- Ensuring industrial development in areas where sewerage and water services are available.
- Ensuring landscaping that responds to integrated stormwater management.
- Prioritising the implementation of Water Sensitive Urban Design and the provision of rainwater tanks in new developments to supply water for toilet flushing, garden irrigation and cold water laundry.

#### Waste and Resource Recovery

The Shire has a number of former landfills and active resource recovery facilities. The sites are not formally identified in the Planning Scheme. Former and active landfills are located across the Shire and when use and development is proposed nearby, buffers must be considered.

#### **Development Infrastructure**

New development in the Shire's towns and rural areas requires adequate provision of infrastructure to service and support future development. The infrastructure should be coordinated and integrated to meet the requirements of the development.

Some townships, such as Majorca, Talbot, Timor and Bealiba, are unsewered, which can inhibit physical growth and contribute to regional water quality problems.

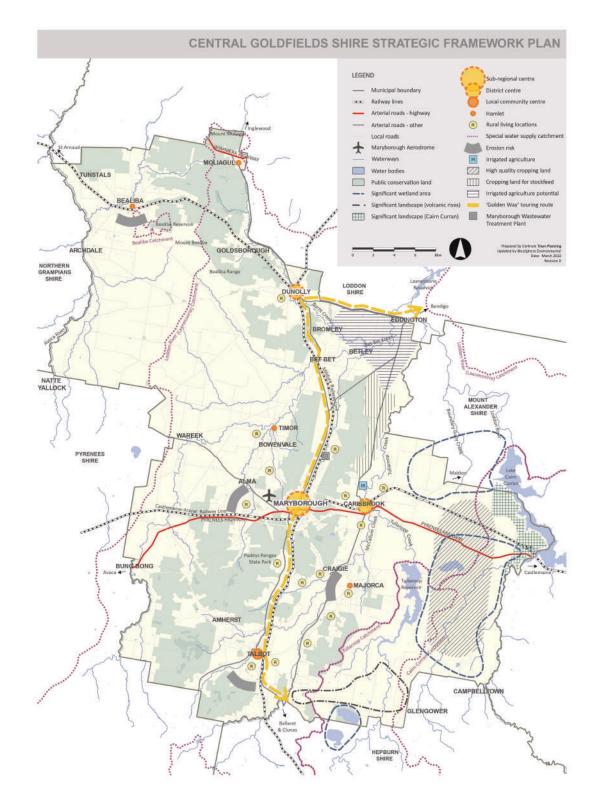
Council aims to support the efficient delivery of infrastructure by:

• Supporting telecommunication infrastructure.

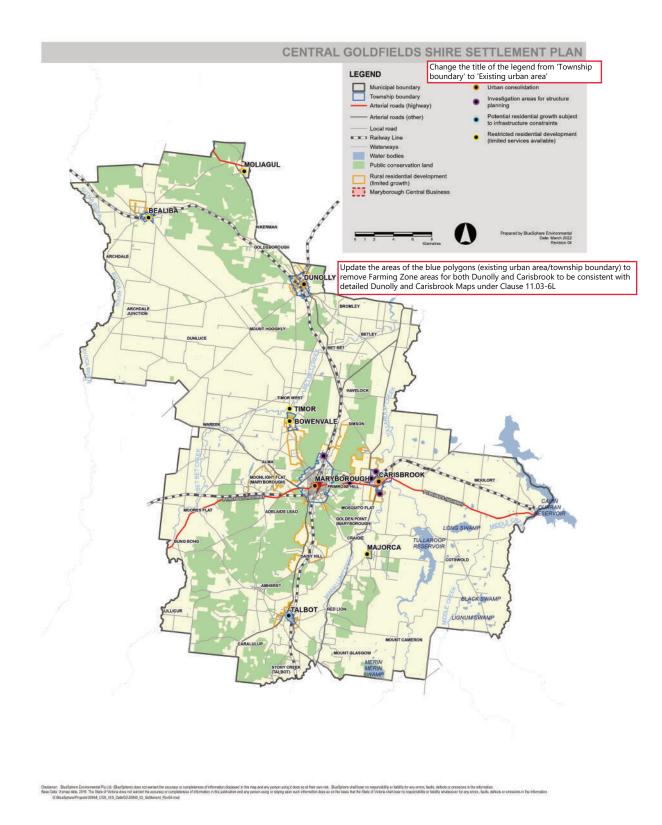
### 02.04 CENTRAL GOLDFIELDS STRATEGIC FRAMEWORK PLANS

The plans contained in Clause 02.04 are to be read in conjunction with the strategic directions in Clause 02.03.

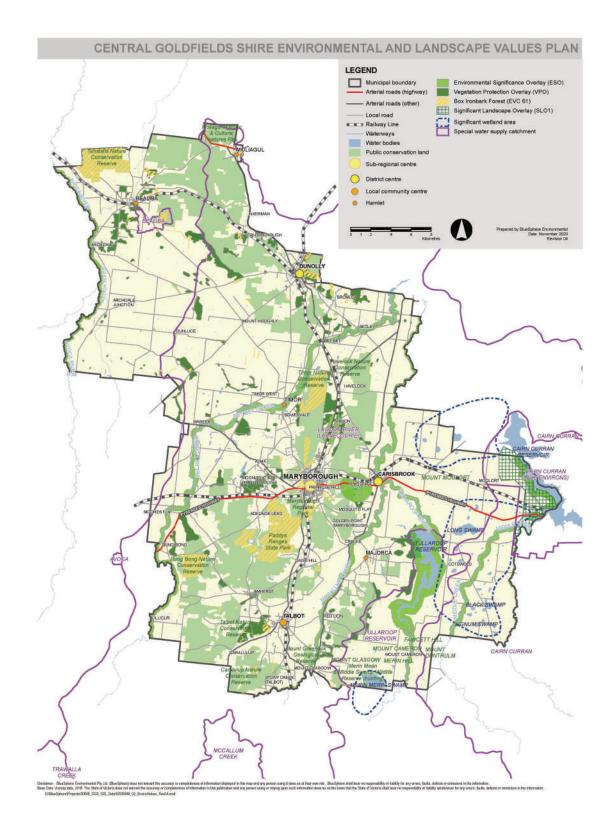
#### Central Goldfields Shire Strategic Framework Plan to Clause 2.04



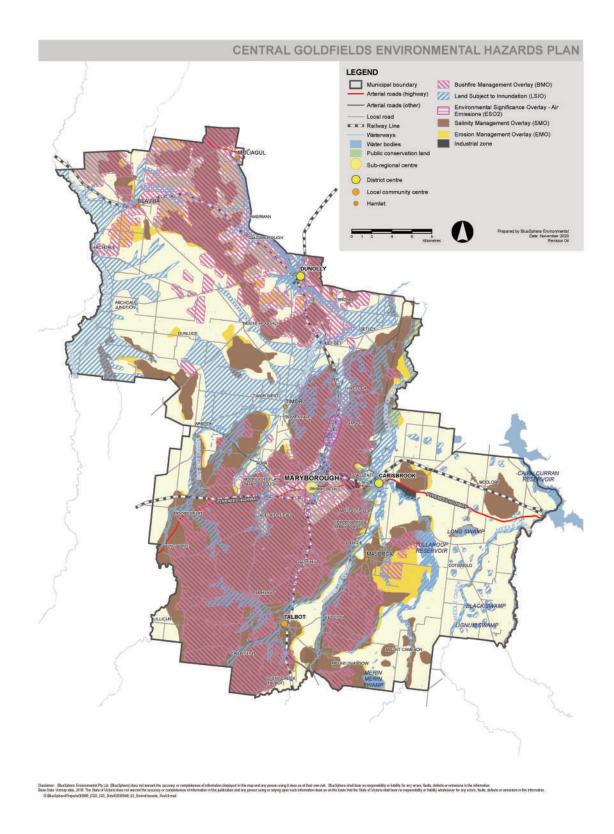
#### **Central Goldfields Shire Settlement Plan to Clause 2.04**



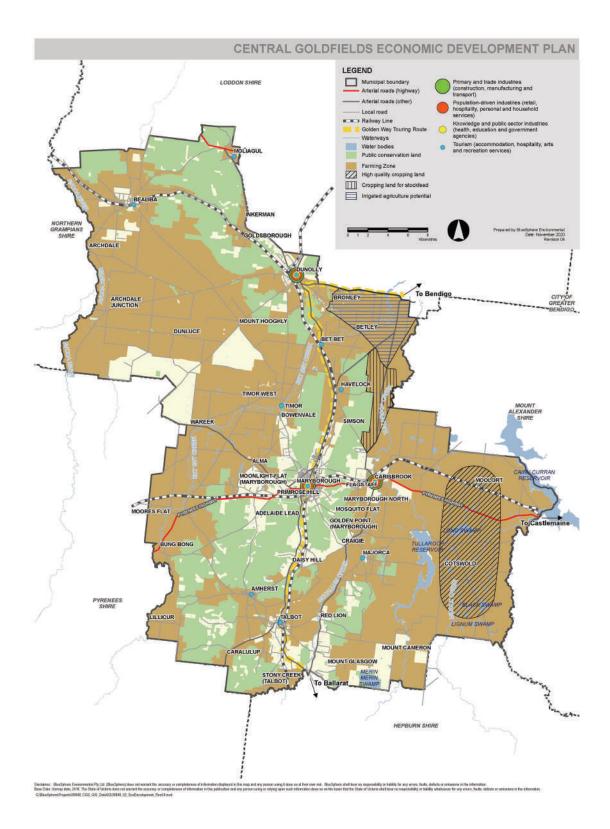
#### Central Goldfields Shire Environmental and Landscape Values Plan to Clause 2.04



#### Central Goldfields Environmental Hazards Plan to Clause 2.04



#### Central Goldfields Economic Development Plan to Clause 2.04



### System Note: The following ordinance will be modified in Clause:11 SETTLEMENT, Sub-Clause:11.01 VICTORIA

### 11.01-1L Settlement - Central Goldfields

This policy applies to land within townships identified in the maps to this Clause and the municipality's settlements.

#### Objective

To achieve a sustainable urban form for townships and settlements by containing future development within the township boundaries shown on the township maps consolidating within existing townships and undertaking framework and structure planning to coordinate sustainable settlement growth.-

#### Strategies

Provide a diverse range of land types and lot sizes in areas where there is existing infrastructure to meet the needs of the future population.

Provide low density and rural living opportunities around the periphery of Maryborough and other centres where they do not conflict with natural resource constraints natural resource constraints and infrastructure provision can be addressed through strategic planning approaches.

Prioritise the development of a wide variety of housing options, including townhouses, apartments and specifically designed aged person housing in Maryborough and other district centres of the Shire.

Prioritise active transport infrastructure to improve links that combine to form strategic pedestrian and bicycle networks.

# System Note: The following ordinance will be added after 11.03-6S Regional and local places

#### 11.03-6L-01 Maryborough

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This policy applies to the Sub-regional centre of Maryborough shown on the Maryborough map that forms part of this clause.

#### Strategies

Plan in an integrated way for the future development of Maryborough in conjunction with Carisbrook.

Investigate potential constraints of the 'Potential Residential Investigation Area' prior to any rezoning including but not limited to bushfire risk and the wastewater treatment plant bufferAs a priority, work with landowners, servicing agencies and Department of Energy, Environment and Climate Action to undertake a detailed assessment of the investigation area at Maryborough North for broad-hectare residential development, including opportunities and potential environmental constraints and maintaining the residential-industrial interface area.-

Prepare township level bushfire assessment report for Maryborough to identify township boundaries and identify low risk areas for future residential expansion.

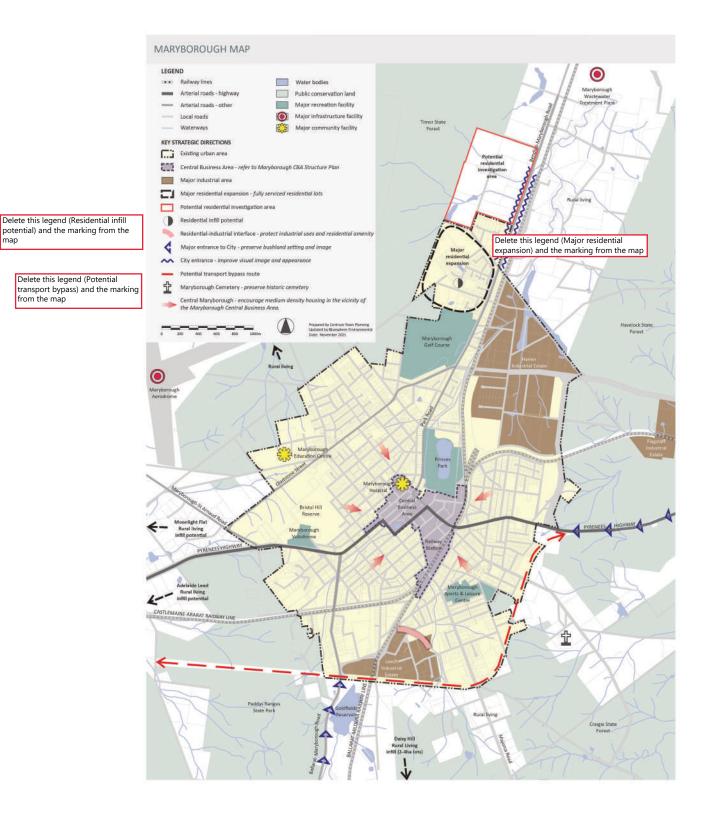
Protect industrial uses and residential amenities of the residential-industrial inferface area in Maryborough North.

Provide for all ability access in recreation reserves in Maryborough.

Support establishment of compatible industries within the buffer area of the Maryborough wastewater treatment plant.

Support medium density housing, including townhouses, mixed shop-top living and units in Maryborough's residential zones close to Maryborough Central Business Area.

#### Maryborough Map



#### System Note: The following ordinance will be added after 11.03-6L-01 Maryborough

#### 11.03-6L-02 Maryborough Central Business Area

This policy applies to the Central Business Area of Maryborough shown on the Maryborough Central Business Area map that forms part of this clause.

#### Strategies

C34cgol

Direct private and government offices and civic developments to the Civic and Administrative Precinct in the Maryborough Central Business Area.

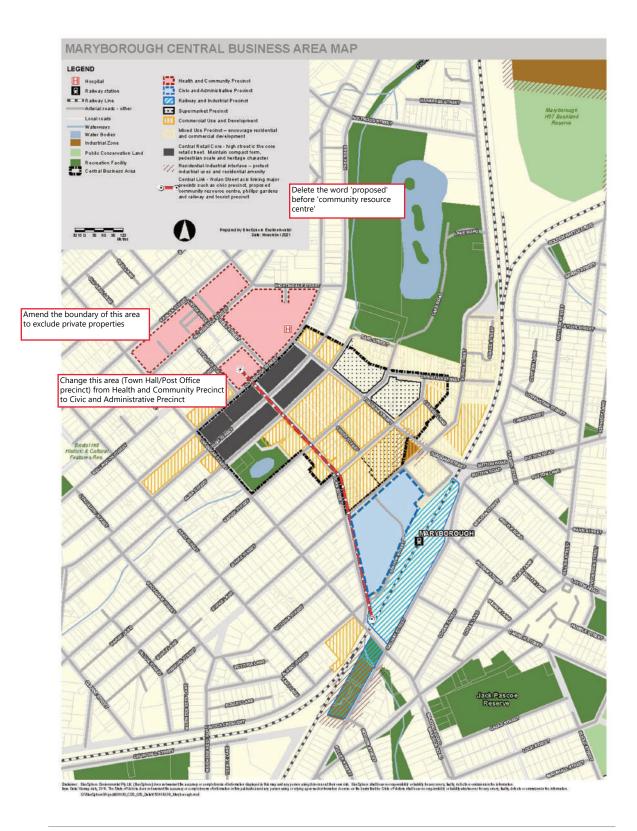
Direct retail to the Central Retail Core Precinct.

Maintain the compact urban form of the Central Retail Core Area around High Street.

Locate major retail facilities within the Maryborough Central Business Area.

Support residential and commercial development in the Mixed Use Precinct.

Maryborough Central Business Area Map



### System Note: The following ordinance will be added after 11.03-6L-02 Maryborough Central Business Area

#### 11.03-6L-03 Carisbrook

C34cgol

This policy applies to the district centre of Carisbrook shown on the Carisbrook map that forms part of this clause.

#### Strategies

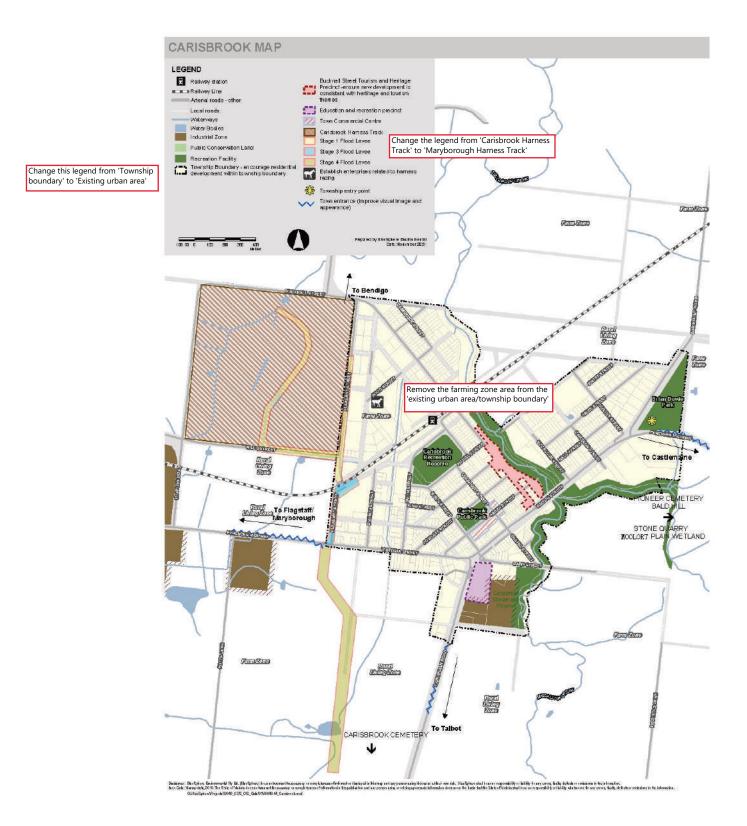
Prepare Land Use Framework Plan to investigate how the land in Carisbrook should be developed considering the recommendations from the bushfire assessment reports Plan in an integrated way for the future development of Carisbrook in conjunction with Maryborough.

Beautify town entrances with landscaping, plantings and artworks.

Ensure new development is consistent with heritage and tourism themes in Bucknall Street Tourism and Heritage Precinct.

Ensure residential development within the township boundary of Carisbrook.

#### **Carisbrook Map**



#### System Note: The following ordinance will be added after 11.03-6L-03 Carisbrook

### 11.03-6L-04 Dunolly

This policy applies to the district centre of Dunolly shown on the Dunolly map that forms part of this clause.

#### Strategies

Improve accessibility for all abilities in Dunolly and district.

Beautify town entrances with landscaping, plantings and artworks.

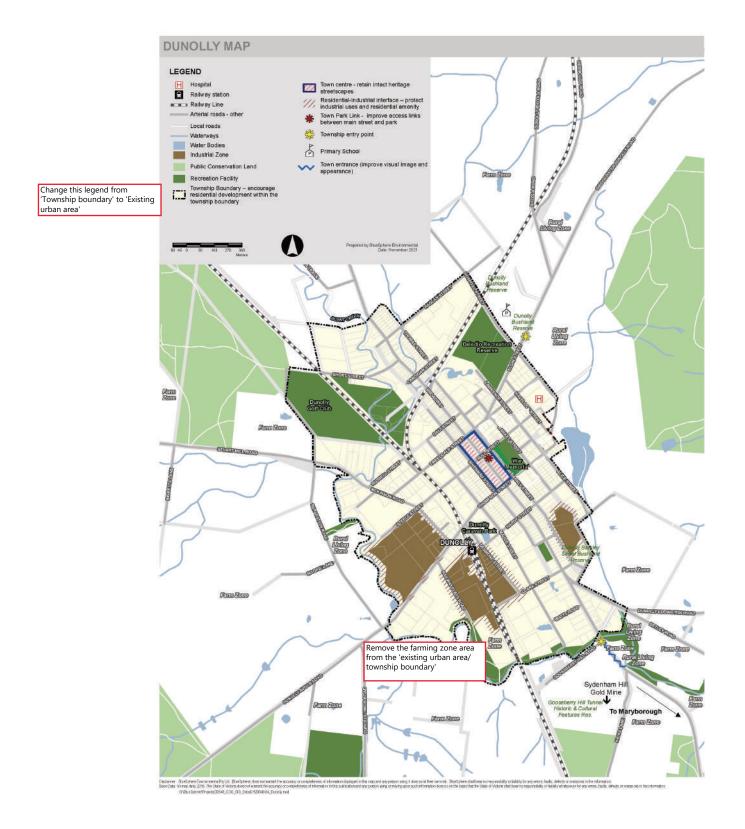
Retain intact heritage streetscapes of the town centre.

Ensure residential development within the township boundary of Dunolly.

Protect industrial uses and residential amenity of residential-industrial interface.

Improve access links between main street and the Town Park.

#### **Dunolly Map**



#### System Note: The following ordinance will be added after 11.03-6L-04 Dunolly

#### 11.03-6L-05 Talbot

C34cgol

This policy applies to the local community centre of Talbot shown on the Talbot map that forms part of this clause.

#### Strategies

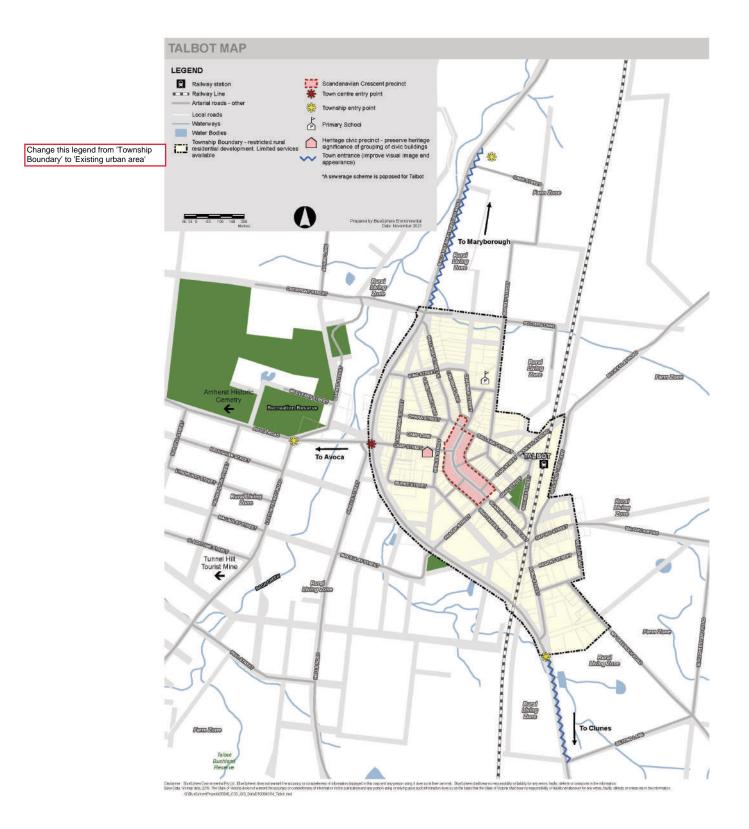
Preserve heritage significance of grouping of civic buildings in the heritage civic precinct.

Beautify town entrances with landscaping, plantings and artworks.

Improve accessibility of active transport networks.

Investigate the potential for rezoning of land in Talbot when reticulated sewerage is provided.

#### **Talbot Map**



System Note: The following ordinance will be added after 12.01-2S Native vegetation management

### 12.01-1L PROTECTION OF BIODIVERSITY - CENTRAL GOLDFIELDS

#### Objective

To protect and enhance remnant vegetation and wildlife corridors for their biodiversity value in the Box Ironbark Forests.

#### Strategies

• Ensure that land use and development proposals are consistent with regional vegetation plans.

#### **Policy documents**

Consider as relevant:

- North Central Regional Catchment Strategy 2013-20192021-2027 (North Central Catchment Management Authority, 20132021)
- Maryborough Bushland Study (Elvyne Hogan, 1993).

# System Note: The following ordinance will be added after 14.01-1S Protection of agricultural land

#### 14.01-1L PROTECTION OF AGRICULTURAL LAND - CENTRAL GOLDFIELDS

C34cgol

This policy applies to the Farming Zone.

#### Objective

To protect productive agricultural land and its supporting infrastructure.

#### Strategies

- Restrict the subdivision and alienation of productive agricultural land as identified in the Strategic Framework Plan and discourage conversion to land uses that take the land out of productive use.
- Limit development where it can't be adequately serviced with septic systems without impacting the water catchment and encourage farm consolidation.
- Assess the implications of development proposals in farming lands.
- Ensure development of poultry abattoirs and finished poultry product processing in suitable locations that do not adversely affect any dwelling or agricultural land.

### System Note: The following ordinance will be modified in Clause:14 NATURAL RESOURCE MANAGEMENT, Sub-Clause:14.01 AGRICULTURE

#### 14.01-2L Sustainable agricultural land use - Central Goldfields

#### C34cgol

### Objective

To encourage ecologically sustainable farm management practices.

#### Strategies

- Ensure intensive agriculture is located to minimise risks associated with effluent disposal and protect the amenity of adjacent land uses.
- Prioritise the findings of salinity and nutrient catchment management plans to assist in the assessment of land use and development proposals in rural zones.

#### **Policy Documents**

Consider as relevant:

- North Central Regional Catchment Strategy 2013-2019 2021-2027 (North Central Catchment Management Authority, 20132021)
- Central Goldfields Rural Land Capability Study (Golder C34cgol Associates, 2011)
- Recommended Separation Distances for Industrial Residual Air Emissions (Publication 1518, Environment Protection Authority, 2013)

#### System Note: The following ordinance will be modified in Clause:14 NATURAL **RESOURCE MANAGEMENT, Sub-Clause:14.02 WATER**

#### 14.02-2L Water quality - Central Goldfields

C34cgol

#### Objective

Maintain and protect water quality in the Bealiba, Laanecoorie, Tullaroop and Cairn Curran catchments; the Loddon and Avoca Rivers and Bet Bet Creek waterways systems.

#### Strategies

- Prioritise land capability in the assessment of land use and development proposals.
- Ensure sewerage and waste pre-treatment and innovative recycling and co-generation techniques within industries.

#### **Policy Documents**

Consider as relevant:

- Construction Techniques for Sediment Pollution Control (Environment Protection Authority, 1991)
- Planning permit applications in open, potable water supply catchments (Department of . Sustainability and Environment, 2012)

#### System Note: The following ordinance will be added after 17.01-1R Diversified economy - Loddon Mallee South

#### 17.01-1L **Diversified Economy - Central Goldfields**

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This policy applies to all development within the Commercial Zones, Mixed Use Zone and Industrial Zones.

#### Strategies

- Prioritise new and emerging business sectors, including co-working spaces, business incubators and spaces for social enterprise.
- Ensure industries such as manufacturing, intensive agriculture and horticulture to locate in areas near roads and rail freight options, with sewerage and water services.

#### System Note: The following ordinance will be added after 17.04-1R Tourism - Loddon Mallee South

### 17.04-1L TOURISM - CENTRAL GOLDFIELDS

#### Objective

To promote Central Goldfields Shire's natural and cultural heritage tourism assets to maximise social and economic benefits.

#### Strategies

- Support tourism uses that promote the themes of gold heritage, Box Ironbark forests and other natural and landscape features, arts and culture.
- Prioritise the development of private and public tourism assets and infrastructure.
- Ensure events and festivals within the shire and region at appropriate sites considering environmental risks and natural resource constraints.
- Support and develop the tourism potential of the shire's townships.

# System Note: The following ordinance will be added after 18.01-1S Land use and transport planning

### 18.01-1L LAND USE AND TRANSPORT INTEGRATION - CENTRAL GOLDFIELDS

#### Strategies

Prioritise sustainable transport infrastructure in the sub-regional and district centres.

Ensure residential, commercial and industrial development close to existing road, rail and active transport networks.

System Note: The following ordinance will be added after 18.02-1S Sustainable personal transport

### 18.02-1L WALKING - CENTRAL GOLDFIELDS

#### Strategies

Provide adequate land and links for sustainable transport.

Create continuous walking and cycling networks to quality sport and recreation facilities, education and residences in Maryborough and Dunolly.

Prioritise road space for pedestrians and cyclists, including opportunities to implement shared zones in Maryborough, Carisbrook and Dunolly.

#### System Note: The following ordinance will be added after 18.02-3S Public transport

#### 18.02-3L Public Transport - Central Goldfields

### Strategies

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Ensure heavy freight industries near rail services.

Ensure residential and commercial uses in the townships which have passenger rail services, such as Maryborough, and Talbot.

### System Note: The following ordinance will be added after 19.02-4S Social and cultural infrastructure

### 19.02-4L SOCIAL AND CULTURAL INFRASTRUCTURE - CENTRAL GOLDFIELDS

#### Objective

To create a network of accessible, adaptable, community facilities.

#### Strategies

- Prioritise adaptable, multi-purpose facilities that incorporate a range of cultural, commercial and community uses instead of standalone or specialist facilities.
- Facilitate opportunities to leverage community facilities as catalysts for urban and economic activation.
- Maintain the network of accessible, adaptable community hubs that provide spaces for learning, collaboration, community connection, leisure and arts, preferably co-located with other services.
- Extend the reach of the arts throughout the Shire by encouraging multi-purpose spaces for arts, exhibitions and creative activities.

### System Note: The following ordinance will be added after 19.02-6S Open space

### 19.02-6L OPEN SPACE - CENTRAL GOLDFIELDS

C34cgol

# This policy applies to all development of land within the boundaries of townships shown in the Strategy Framework Plan at Clause 2.04.

#### Strategies

Develop safe and accessible walking pathways and trails within open space networks.

### System Note: The following ordinance will be added after 19.03-2S Infrastructure design and provision

# 19.03-2L INFRASTRUCTURE DESIGN AND PROVISION - CENTRAL GOLDFIELDS

#### Objective

To provide a a consistent approach to the design and construction of infrastructure across the municipality.

#### **Policy document**

Consider as relevant:

- Infrastructure Design Manual (Local Government Infrastructure Design Association, 2020); or
- An approved precinct structure plan for new subdivision and development.

#### System Note: The following ordinance will be modified in Clause:19 INFRASTRUCTURE, Sub-Clause:19.03 DEVELOPMENT INFRASTRUCTURE

# 19.03-3L Integrated water management - Central Goldfields

#### Strategies

- Ensure effluent disposal systems can be contained within the site.
- Minimise the potential for pollution if reticulated sewerage is not available using the recommendations from a land capability assessment and considering the conditions from relevant referral authorities.
- Provide a landscape plan for new development affecting the Maryborough CBA or at town entrances shown on township maps.
- Include verges and passively irrigated street trees in new development areas.

#### **Policy document**

Consider as relevant:

Maryborough Integrated Water Management Plan 2018

System Note: The following ordinance will be modified in Sub-Clause:37.01 SPECIAL USE ZONE, Schedule:SCHEDULE 1 TO CLAUSE 37.01 SPECIAL USE ZONE

**1.0** C34cgol

#### Table of uses

#### Section 1 - Permit not required

| Use                            | Condition                                     |
|--------------------------------|---|
| Mineral exploration            |   |
| Mining                         | Must meet the requirements of Clause 52.08-2. |
| Stone exploration              | Must not be costeaning or bulk sampling.      |
| Any use listed in Clause 62.01 | Must meet the requirements of Clause 62.01    |

#### Section 2 - Permit required

| Use  | Condition |
|--|-----------|
| Agriculture (other than Animal boarding and<br>Intensive animal husbandry)   |           |
| Art gallery  |           |
| Food and drink premises  |           |
| Leisure and recreation (other than Informal<br>outdoor recreation and Motor racing track)  |           |
| <del>Mineral, stone, or soil extraction (other than</del><br><del>Mineral exploration, Mining, and Search for</del><br><del>stone)</del> |           |
| <del>Museum</del>  |           |
| Research and development centre  |           |
| Any other use not in Section 1 or 3  |           |

#### Section 3 - Prohibited

#### lse

# Office

**Nightclub** 

Place of assembly (other than Art gallery and Museum)

Retail premises (other than food and drink premises)

Saleyard

Transport terminal

Warehouse

# System Note: The following ordinance will be modified in Sub-Clause:37.01 SPECIAL USE ZONE, Schedule:SCHEDULE 1 TO CLAUSE 37.01 SPECIAL USE ZONE

# 2.0 Use of land

The following application requirements apply to an application for a permit under Clause 37.01, in addition to those specified in Clause 37.01 and elsewhere in the scheme and must accompany an application, as appropriate, to the satisfaction of the responsible authority:

- The purpose of the use and type of activities to be carried out.
- How the proposed use supports, or is ancillary to the use of the land for a recreation reserve.
- The likely effects, if any, on adjoining land, including noise levels, traffic, the hours of delivery and dispatch of goods and materials (including garbage collections), hours of operation and potential light spill.
- A statement of how the proposed use achieves or is complimentary to the purpose of this Schedule.

#### **Decision Guidelines**

The following decision guidelines apply to an application for a permit under Clause 37.01, in addition to those specified in Clause 37.01 and elsewhere in the scheme which must be considered, as appropriate, by the responsible authority:

- The purpose of the zone.
- The need for the proposed use, and the extent to which the use will contribute to the benefit of and promote the Goldfields Reserve as a viable recreation and entertainment venue.
- The effect of traffic to be generated on the existing road network.
- Any impact upon the amenity of the existing primary use of the land for a recreation reserve, and any impacts upon the amenity of the surrounding area.
- The provision of car parking.
- The provision of landscaping.

# System Note: The following ordinance will be modified in Sub-Clause:37.01 SPECIAL USE ZONE, Schedule:SCHEDULE 1 TO CLAUSE 37.01 SPECIAL USE ZONE

#### 4.0 Buildings and works

#### C34cgol

#### Application requirements

An application to construct a building, or construct or carry out works, must be accompanied by the following information, as appropriate:

Elevations drawings to scale of at least 1:100 of all elevations showing colours and materials of all buildings and works.

A plan drawn to a scale of at least 1:200 that shows:

- The boundaries and dimensions of the site, and adjoining roads.
- The location, height and nature (purpose) of buildings and works on adjoining land.
- Relevant ground levels or contours.
- The layout of existing and proposed buildings and works.
- The existing and proposed access to the site, driveways, car parking and loading areas.
- Proposed landscaping as designed by a suitably qualified person.
- All external storage and waste treatment areas.
- Details of any proposed advertising signage.
- Construction details of all drainage, driveways, vehicle parking and loading areas.

A landscape plan that shows:

- The location of existing vegetation that is to be retained and removed.
- The location of any vegetation to be planted and surfaces to be constructed.
- A detailed planting and maintenance schedule including proposed species.

#### **Decision Guidelines**

Before deciding on an application to construct a building or construct or carry out works, in addition to the decision guidelines in Clause 37.01-4, the responsible authority must consider, as appropriate:

- The purpose of the schedule to the zone.
- Whether the proposed development will enhance the role of the Goldfields Reserve as an attractive recreation and entertainment venue.
- The streetscape, especially the presentation to Ballarat Road; the treatment of the facades of all buildings and their appearances; illumination of buildings or their immediate spaces, and the landscaping of land adjoining a road.
- Views into and out of the site.
- The impact of the proposed development on native vegetation both on the site and on adjoining properties, particularly the extent of existing native vegetation to be retained.
- The adequacy of proposed landscaping.
- The movement of vehicles, cyclists, and pedestrians on the site, and service vehicles providing for supplies, waste removal, emergency services and public transport.
- The adequacy and design of proposed car parking.
- The impact that the proposed development will have on traffic in the vicinity of the site.
- The interface with adjoining zones, especially with residential areas or other public use areas.

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- The treatment and disposal of all wastewater and drainage water, in particular the way in which wastewater will be collected, treated and re-used on site or discharged to a reticulated system.
- The storage of rubbish and material for recycling.
- The availability of and connection to services.

#### System Note: The following ordinance will be modified in Sub-Clause:42.01 ENVIRONMENTAL SIGNIFICANCE OVERLAY, Schedule:SCHEDULE 1 TO CLAUSE 42.01 ENVIRONMENTAL SIGNIFICANCE OVERLAY

#### **Decision guidelines**

Before deciding an application, the responsible authority will consider:

- Any relevant State Environment Protection Policy.
- The existing use of land and the reason for development in relation to that use.
- The possible effect of the development on the quality and quantity of water.
- The potential for flooding to occur.
- The conservation of natural habitat.
- The preservation of and impact on soils and the need to prevent erosion.
- The protection of the area for its recreation value.
- The effect of any development on the flow of flood waters and flood control measures.
- The need to prevent or reduce the concentration of diversion of floodwater or stormwater.
- The conservation of natural habitats and the preservation of native fauna, fish and other aquatic life.
- The objectives of the zone in which the land is situated.
- Any comments from the Goulburn-Murray Water Authority, the Central Highlands Water Authority, the North Central Catchment Management Authority, and the Department of Energy, Environment and Climate Action.

#### System Note: The following ordinance will be modified in Clause:42 ENVIRONMENTAL AND LANDSCAPE OVERLAYS, Sub-Clause:42.01 ENVIRONMENTAL SIGNIFICANCE OVERLAY

#### C34cgol SCHEDULE 2 TO CLAUSE 42.01 ENVIRONMENTAL SIGNIFICANCE OVERLAY

Shown on the planning scheme map as ESO2.

#### MARYBOROUGH WASTEWATER TREATMENT PLANT AIR EMISSIONS BUFFER

#### System Note: The following ordinance will be modified in Sub-Clause:42.01 ENVIRONMENTAL SIGNIFICANCE OVERLAY, Schedule:SCHEDULE 2 TO CLAUSE 42.01 ENVIRONMENTAL SIGNIFICANCE OVERLAY

# 1.0 Statement of environmental significance

The Maryborough Wastewater Treatment Plant is critical infrastructure servicing the Central Goldfields Shire, where wastewater is required to be treated to a standard where it can be beneficially reused. The operations of the plant have the potential to result in residual air emissions. Buffer areas have been applied to separate sensitive uses and protect the quality of life and environment from the off-site effects generated by these operations and to protect the infrastructure from encroachment by inappropriate sensitive development. Buffer areas and distances will have to be reviewed over time to ensure their scope is sufficient.

Agricultural and some industrial that are less sensitive to odour may be appropriately located within these buffers while any residential and most commercial development should generally only occur near the buffer margins.

#### System Note: The following ordinance will be modified in Sub-Clause:42.01 ENVIRONMENTAL SIGNIFICANCE OVERLAY, Schedule:SCHEDULE 2 TO CLAUSE 42.01 ENVIRONMENTAL SIGNIFICANCE OVERLAY

#### 2.0 Environmental objective to be achieved

To protect the Maryborough Wastewater Treatment Plant from the encroachment by incompatible development associated with sensitive land uses which may have a detrimental impact on the ongoing operation of the plant and community amenity.

#### System Note: The following ordinance will be modified in Sub-Clause:42.01 ENVIRONMENTAL SIGNIFICANCE OVERLAY, Schedule:SCHEDULE 2 TO CLAUSE 42.01 ENVIRONMENTAL SIGNIFICANCE OVERLAY

#### 3.0 Permit requirement

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A permit is not required to construct a building or construct or carry out works associated with:

- Agriculture;
- An alteration or extension to an existing dwelling;
- A building ancillary to an existing dwelling;
- A utility installation;
- A road.

A permit is not required to remove, destroy or lop any vegetation, including dead vegetation.

#### System Note: The following ordinance will be modified in Sub-Clause:42.01 ENVIRONMENTAL SIGNIFICANCE OVERLAY, Schedule:SCHEDULE 2 TO CLAUSE 42.01 ENVIRONMENTAL SIGNIFICANCE OVERLAY

# 4.0 Application requirements

The following application requirements apply to an application for buildings and works within the Maryborough Wastewater Treatment Plant air emission buffer areas under Clause 42.01, in addition to those specified elsewhere in the scheme and must accompany an application, as appropriate, to the satisfaction of the responsible authority:

- Plans, prepared to scale, indicating distances of property boundaries and any proposed buildings to the property boundary of the Maryborough Wastewater Treatment Plant.
- A written statement that outlines how the application responds to the Statement of environmental significance at Clause 1.0 of this schedule and the Environmental objective to be achieved at Clause 2.0 of this schedule.

#### System Note: The following ordinance will be modified in Sub-Clause:42.01 ENVIRONMENTAL SIGNIFICANCE OVERLAY, Schedule:SCHEDULE 2 TO CLAUSE 42.01 ENVIRONMENTAL SIGNIFICANCE OVERLAY

# 5.0 Decision guidelines

Before deciding on an application for a permit under Clause 42.01, in addition to those specified in Clause 42.01 and elsewhere in the scheme, the responsible authority must consider, as appropriate:

- The proximity of the proposal to the wastewater treatment plant.
- The likelihood of residual air emissions from the nearby treatment plant operations impacting on the proposed development on nearby land.
- The avoidance of development which may adversely affect the ongoing operations of the Plant.
- The potential for the proposed development to expand and attract additional people.
- The degree of choice a person has to remain on the site associated with the development.
- The compatibility of the proposed buildings and works to existing developments within and outside the buffer area.
- The effects of the proposed development on the continuing and future viable operations of the Waste Water Treatment Plant.
- Whether the location and design of the proposal is appropriate given the proximity to the Wastewater Treatment Plant.

# System Note: The following ordinance will be modified in Sub-Clause:44.01 EROSION MANAGEMENT OVERLAY, Schedule:SCHEDULE TO CLAUSE 44.01 EROSION MANAGEMENT OVERLAY

#### 4.0 Application requirements

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The following application requirements apply to an application for a permit under Clause 44.01, in addition to those specified in Clause 44.01 and elsewhere in the scheme and must accompany an application, as appropriate, to the satisfaction of the responsible authority:

When required by the responsible authority, a report prepared by a professionally qualified engineering geologist or geotechnical engineer with experience in slope stability problems is required. The report is to provide one of three conclusions:

• That there are no slope problems and that a permit should therefore be issued without specific guidelines for development of the site;

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- That identified slope problems can be overcome by defined means giving guidelines for development of the site allowing the granting of a conditional permit; or
- That slope problems are so serious that a permit should not be issued.

A report prepared by the qualified engineering geologist or geotechnical engineer will also include:

- Mapping of geological and slope features.
- Slope profile measurements.
- Drilling, sampling and laboratory or field testing.
- Mapping or incipient movements and past failures, including creep.
- Groundwater occurrence.
- Stability analysis and conclusion on stability of the land under the conditions of its intended use.

Applications for buildings and works should minimise the need for earthworks and the removal of native vegetation. Where appropriate, applications should include a landscaping plan to address erosion.

#### System Note: The following ordinance will be modified in Sub-Clause:72.08 BACKGROUND DOCUMENTS, Schedule:SCHEDULE TO CLAUSE 72.08 BACKGROUND DOCUMENTS

# 1.0 Background documents

| Name of background document  | Amendment number - clause<br>reference  |
|--|---|
| Agenda for Action - Nature Conservation in the<br>Avoca-Loddon-Campaspe Region (B Osborne, 1996)         | C1<br>Clause 2.03   |
| Box-Ironbark Forests & Woodlands Investigation, Final Report<br>(Environment Conservation Council, 2001) | C32cgol<br>Clause 2.03  |
| Carisbrook Flood and Drainage Management Plan (Water Technology, 2013)                                   | C31cgol   |
| <i>Central Goldfields Community Plans</i> (Central Goldfields Shire Council, 2020)                       | C34cgol<br>Clauses 2.03-1, 2.03-9, 11.03-6L                                     |
| <i>Central Goldfields Economic Development Strategy</i> (Urban Enterprise, 2020)                         | C34cgol<br>Clauses 2.01, 2.03-4, 2.03-7, 17.01-1L                               |
| <i>Central Goldfields Integrated Transport Strategy</i> (Movement & Place Consulting, 2020)              | C34cgol<br>Clauses 2.03-4, 2.03-7, 2.03-8, 18.01-1L                             |
| Central Goldfields Population, Housing and Residential Strategy<br>(Spatial Economics, 2020)             | C34cgol<br>Clauses 2.01, 2.03-1, 2.03- <u>3, 2.03-</u> 6,<br>11.01-1L, 11.03-6L |
| <i>Central Goldfields Recreation and Open Space Strategy (</i> Otium Planning Group, 2020)               | C34cgol<br>Clauses 2.03-5, 2.03-9, 19.02-4L,<br>19.02-6L                        |
| <i>Central Goldfields Rural Land Capability Study (</i> Golder Associates, 2012)                         | C34cgol<br>Clauses 2.03-1, 2.03-3,<br>2.03-4, 14.01-1L, 14.01-2L                |
| <i>Central Goldfields Sustainability Action Plan 2012-2020</i> (Central Goldfields Shire Council, 2013)  | C34cgol<br>Clause 2.03-3  |

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| Name of background document  | Amendment number - clause<br>reference                   |
|--|--|
| Central Goldfields Tourism and Events Strategy(Urban Enterprise, 2020)   | C34cgol  |
| 2020)  | Clauses 2.01, 17.04-1L, 19.02-4L                         |
| Central Goldfields Shire Walking and Cycling Strategy 2017-2026  | C34cgol  |
| (communityvibe, 2017)  | Clause 18.02-1L  |
| <i>City of Maryborough Heritage Study</i> (D. Bick, C. Kellaway, P. Milner & J. Patrick, 1992)   | C3<br>Clauses 2.03, 43.01s                               |
| Code of Practice – Onsite Wastewater Management Publications 891.4 (Environment Protection Authority, 2016)  | C34cgol<br>Clauses 2.03-4, 42.01-Schedule 1              |
| Construction Techniques for Sediment Pollution Control<br>Publication 275 (Environment Protection Authority, 1991)                                     | C34cgol<br>Clauses 2.03-4,<br>14.02-2L, 42.01-Schedule 1 |
| DNRE Selected Biodiversity Components - LGA Central<br>Goldfields(Department of Natural Resources and Environment)                                     | C1<br>Clause 2.03  |
| Dunolly Flood Investigation (Water Technology, 2014)   | C31cgol  |
| Grampians Central West Waste and Resource Recovery<br>Implementation Plan 2017 (Grampians and Central West Waste<br>and Resource Recovery Group, 2017) | C34cgol<br>Clause 2.03-7                                 |
| <i>Infrastructure Design Manual</i> (Local Government Infrastructure Design Association, 2020)   | C34cgol<br>Clause 2.03-9, 19.03-2L                       |
| <i>Maryborough - A Social History 1854-1904</i> (B Osborne and T Du Borg, 1985)  | C3<br>Clause 2.03, 12.01-1L                              |
| Maryborough Bushland Study (Elvyne Hogan, 1993)  | C34cgol<br>Clause 2.03, 12.01-1L                         |
| Maryborough Integrated Water Management Plan (E2Designlab and RMCG, 2018)  | C34cgol<br>Clauses 2.03-9, 19.03-3L                      |
| North Central Regional Catchment Strategy 2013-20192021-2027   | C34cgol  |
| (North Central Catchment Management Authority, 20132021)   | Clauses<br>2.03-3, 12.01-1L, 42.01-Schedule 1            |
| North Central CMA Region Loddon River System Environment   | C34cgol  |
| Water Management Plan (North Central Catchment Management Authority, 2015)   | Clauses 02.03-4, 14.02-2L, 42.01 –<br>Schedule 1         |
| Planning Permit Applications in Open Potable Water Supply  | C34cgol  |
| <i>Catchment Areas</i> (Department of Sustainability and Environment, 2012)  | Clauses 02.03-1, 14.02-2L, 42.01 –<br>Schedule 1         |
| Recommended Separation Distances for Industrial Residual Air   | C34cgol  |
| <i>Emissions</i> (Publication 1518, Environment Protection Authority, 2012)  | Clauses 02.03-7, 11.01-1L, 14.01-2L, 17.01-1L            |
| Shire of Bet Bet Conservation Study (C. McConville & Associates, 1987)   | C3   |
|  | Clauses 2.03, 43.01s                                     |
| Talbot & Clunes Conservation Study (Richard Aitken, 1987)  | C3<br>Clauses 2.03, 43.01s                               |
|  | 0100000 2:00, 10:010                                     |

| Name of background document                                     | Amendment number - clause reference            |
|---|--|
| Upper Coliban Integrated Catchment Management Plan (North       | C34cgol  |
| Central Catchment Management Authority and Coliban Water, 2018) | Clauses 02.03-4, 14.02-2L,<br>42.01-Schedule 1 |
| Urban Stormwater – Best Practice Environmental Management       | C34cgol  |
| <i>Guidelines</i> (Victorian Stormwater Committee, 1999)        | Clauses 02.03-4, 14.02-2L,<br>42.01-Schedule 1 |

#### System Note: The following ordinance will be modified in Sub-Clause:74.02 FURTHER STRATEGIC WORK, Schedule:SCHEDULE TO CLAUSE 74.02 FURTHER STRATEGIC WORK

#### Further strategic work

- Undertake a Settlement Strategy to review and define township boundaries, review residential zones and investigate the provision of Low-Density Residential Zone near Maryborough and Carisbrook.
- Develop a strategy for encouraging greater urban consolidation and housing diversity whole also protecting the amenity and character of Maryborough.
- Prepare a Land Use Framework Plan for-<u>Maryborough North</u>, Carisbrook and Flagstaff to provide guidelines for long term-residential and industrial land development, including a detailed suitability assessment of the Maryborough North 'Potential Residential Investigation Area' for residential development.
- Undertake a detailed suitability assessment of the Maryborough North 'Potential Residential Investigation Area' for residential development.
- Prepare township level bushfire assessment reports for Maryborough, Carisbrook and Talbot.
- Investigate the preparation of Development Contributions Plans for new growth areas.
- Undertake a Rural Land Strategy to review the application of rural zones and overlays to address the issues of agricultural needs, appropriate locations for rural industries including intensive animal industries and conservation values and residential uses in rural areas.
- Develop a plan for central Maryborough in response to recommendations of the Maryborough Retail Recovery Program and the Population, Housing and Residential Strategy.
- Review existing Heritage Studies and develop a program to address gaps in implementation and the use of a Heritage Incorporated Plan for the HO206 area in Maryborough.
- Review the extent of the Erosion Management Overlay, the Vegetation Protection Overlay and the Salinity Management Overlay controls within them.
- Investigate the application of the Environmental Audit Overlay to closed landfills in the Shire with Department of Environment, Land, Water and Planning (DELWP).
- Investigate the use of a local policy to encourage the provision renewable energy and mechanisms to support green building design.
- Review areas of significant biodiversity value within the Shire and investigate how the local planning provisions, zones and overlays provide for their protection.

System Note: The following ordinance will be modified in Sub-Clause:66.04 REFERRAL OF PERMIT APPLICATIONS UNDER LOCAL PROVISIONS, Schedule:SCHEDULE TO CLAUSE 66.04 REFERRAL OF PERMIT APPLICATIONS UNDER LOCAL PROVISIONS

#### **1.0** C34cgol

C34cgol

### Referral of permit applications under local provisions

| Clause  | Kind of application | Referral authority                              | Referral authority type         |
|---|---------------------|---|---------------------------------|
| Clause 3.0 of Schedule 1 to<br>Clause 42.01 (ESO) | All applications    | North Central Catchment<br>Management Authority | Recommending referral authority |
| Clause 3.01 of Schedule 2 to Clause 42.01 (ESO)   | All applications    | Central Highlands Region<br>Water Corporation   | Determining referral authority  |

# System Note: The following ordinance will be deleted from Clause:17 ECONOMIC DEVELOPMENT, Sub-Clause:17.02 COMMERCIAL

# 17.02-1L Business - Maryborough

This sub-clause section will be deleted.

# System Note: The following ordinance will be deleted from Clause:17 ECONOMIC DEVELOPMENT, Sub-Clause:17.02 COMMERCIAL

#### 17.02-2L Out-of-centre-development - Maryborough

This sub-clause section will be deleted.

# CENTRAL GOLDFIELDS PLANNING SCHEME - LOCAL PROVISION AMENDMENT C34cgol



# AREA TO BE DELETED FROM A ENVIRONMENTAL SIGNIFICANCE OVERLAY

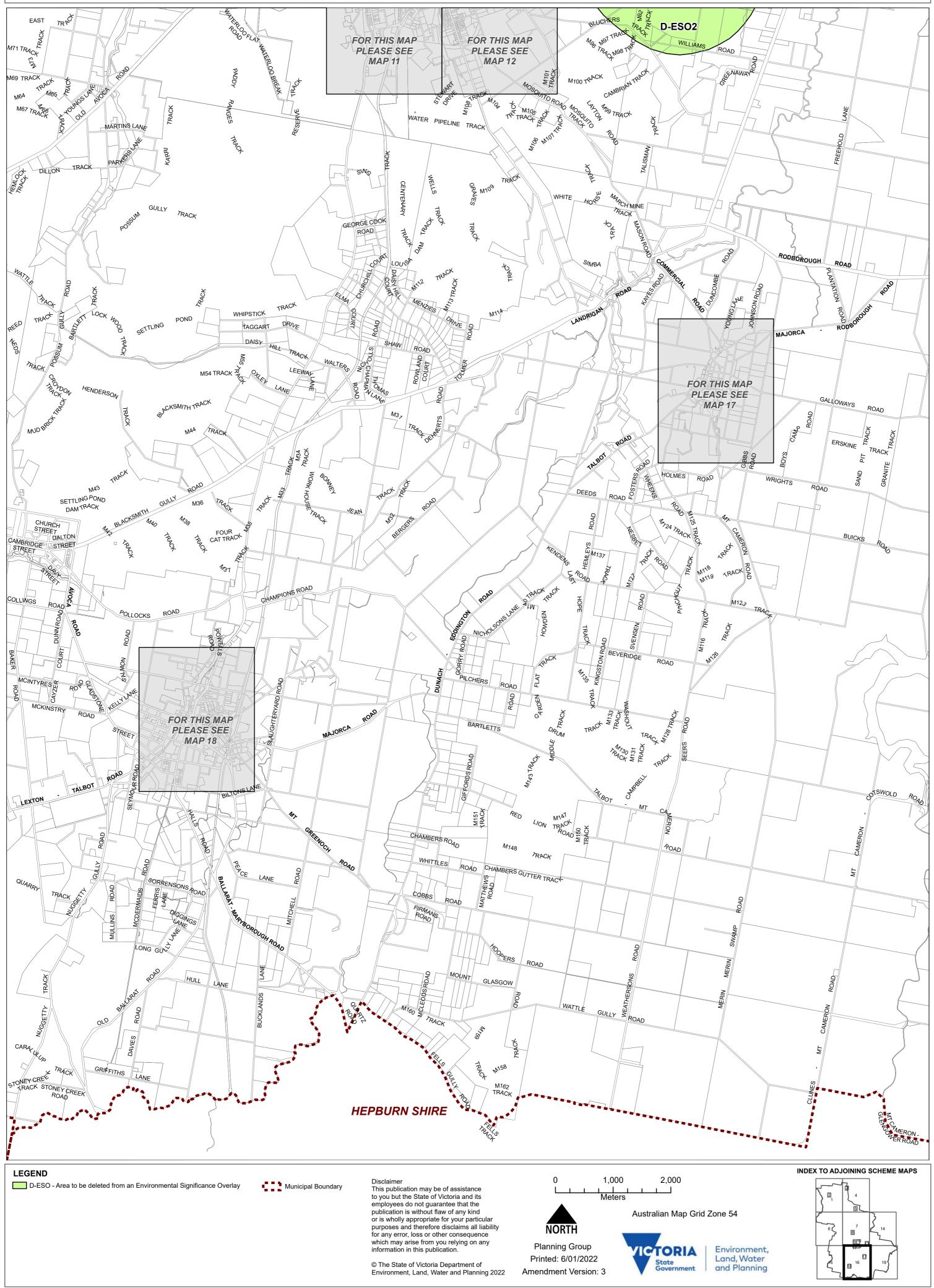
# MAP No 7ESO



# AREA TO BE DELETED FROM A ENVIRONMENTAL SIGNIFICANCE

# MAP No 13ESO

# CENTRAL GOLDFIELDS PLANNING SCHEME - LOCAL PROVISION AMENDMENT C34cgol



# AREA TO BE DELETED FROM A ENVIRONMENTAL SIGNIFICANCE OVERLAY

# **MAP No 16ESO**

# 8.3 COMMUNITY ASSET COMMITTEE UPDATE

| Author:              | MANAGER GOVERNANCE PROPERTY<br>AND RISK |
|----------------------|---|
| Responsible Officer: | General Manager Corporate               |

The Officer presenting this report, having made enquiries with relevant members of staff, reports that no disclosable interests have been raised in relation to this report.

Performance

#### SUMMARY/PURPOSE

The report provides the background to the recommendation to establish a Talbot Community Homes Community Asset Committee.

### RECOMMENDATION

That Council, in exercise of the power conferred by Section 65 of the *Local Government Act 2020 (the Act)*:

- note that in accordance to Section 47 (1)(b) of the Act, the Chief Executive Officer may by instrument of delegation delegate any power, duty or function of the Council that has been delegated to the Chief Executive Officer by the Council to a Community Asset Committee; and
- 2. establish the Talbot Community Homes Community Asset Committee in accordance with Section 65 the Act from the date of this resolution; and
- 3. appoint the existing Committee members Reiny Gunther and Annie Seach to the newly established Community Asset Committee; and
- 4. appoint Councillor Chris Meddows-Taylor as Councillor representative to the committee; and
- 5. authorise the CEO to appoint a further two members who are residents of Talbot, following a public Expression of Interest process.

### LEGISLATION AND POLICY CONTEXT

Central Goldfields Shire Council's Council Plan 2021-2025 – Leading Change

The Community's 4. Good planning, governance, and service delivery vision

### **BACKGROUND INFORMATION**

From September 2020, the *Local Government Act 2020* replaced the provision for Special Committees established under section 86 of the *Local Government Act 1989* with Community Asset Committees (section 65) or Delegated Committees (section 63).

Community Asset Committees (CACs) are established by local councils to manage and oversee community assets, such as public buildings, parks, and other facilities that are owned by the Council or the community. CACs provide a forum for the community have a say in how these assets are managed and used, and recognises the valuable commitment of and investment by community members in the promotion and use of the assets.

# REPORT

Talbot Community Homes Committee operated as a Section 86 Committee for many years, providing residential services through the management of two units in Camp Street, Talbot.

Operational resourcing pressures in Council due to the COVID-19 pandemic and staffing turnover meant that when the Section 86 Committee for the Talbot Community Homes was rendered obsolete under the Act, it was not transitioned to a Community Asset Committee.

This means that it does not have a current Instrument of Delegation to provide it with the authorisation it requires to undertake its activities as a committee, such as making decisions and spending funds. It also has implications for insurance and risk management.

Committees undertaking the role of a CAC without any delegation exposes Council and the committee members to risk in terms of public liability, accountability and governance, and appropriate stewardship of assets held in trust for the community.

While this committee is not alone in requiring a review of its delegation, the residential nature of the premises involved makes it a higher risk to be dealt with as soon as practicable.

### **Proposed Action**

The establishment of the Committee as a Community Asset Committee by resolution will allow an Instrument of Delegation to be provided to the Committee by the CEO, in accordance with section 47 of the Act.

The Instrument of Delegation will address standard CAC matters such as insurance, financial decisions, reporting, and roles and responsibilities of committee members and the Council.

Discussions will in the meantime continue with this committee and other current and prospective Community Asset Committees on the establishment of a framework and resources to assist committees to carry out their important work.

It is intended that this collaborative work culminate in a review of all CAC Instruments of Delegation prior to the General Election in 2024.

### CONSULTATION/COMMUNICATION

Council has discussed with committee members the need for the Instrument of Delegation to be put into place and will continue discussions about its needs.

### **FINANCIAL & RESOURCE IMPLICATIONS**

The establishment of the CAC from this recommendation has no direct financial implications.

Components of the ongoing work to engage with Community Asset Committees and complete the required work will be funded from the funded Property Management Project.

### **RISK MANAGEMENT**

This report addresses Council's strategic risks Property and Assets - Failure to maintain, renew and expand our assests in a timely and robust way, that considers service and delivery needs and Governance - Failure to transparently govern and embrace good governance practices in the following ways:

- Ensures the committee is acting with appropriate authority, to mitigate risk and insurance exposure
- Provides transparency around the management and governance of a community asset
- Provides assurance to the committee about its and Council's roles and responsibilities

### CONCLUSION

The establishment of the Talbot Community Homes Community Asset Committee reduces the risk exposure to Councillors, committee members and the community, and provides a starting point for an appropriate governance framework.

### ATTACHMENTS

Nil

#### 8.4 CLIMATE ACTION PLAN IMPLEMENTATION – PARTNERSHIP APPROACH

| Author: | Sustainability Officer |  |
|---------|------------------------|--|
|         |                        |  |

Responsible Officer: General Manager Infrastructure Assets and Planning

The Officer presenting this report, having made enquiries with relevant members of staff, reports that no disclosable interests have been raised in relation to this report.

#### SUMMARY/PURPOSE

The purpose of this report is to present the Climate Action Plan Partnership Approach for Council consideration.

#### RECOMMENDATION

That Council endorse the Climate Action Plan Partnership Approach.

#### LEGISLATION AND POLICY CONTEXT

Central Goldfields Shire Council's Council Plan 2021-2025 – Our Spaces and Places

The Community's vision 3. A commitment to climate action and less waste

Initiative: Develop and implement Corporate Climate Action Plan to reduce Council's carbon emissions.

Support municipal-wide emissions reduction and community adaptation to climate change by facilitating a collaborative approach with the community.

Lead by example with committed action to mitigate and adapt to climate change

The Central Goldfields Climate Action Plan 2022-30 commits to the establishment of a partnership approach for implementation.

Victoria's *Climate Change Act 2017* stipulates the following regarding climate change and decision-makers, including local government.

Subsection 17(2) states:

In considering climate change, the relevant decision-maker must have regard to:

- the potential impacts of climate change relevant to the decision or action; and
- the potential contribution to the State's greenhouse gas emissions of the decision or action; and
- any guidelines issued by the Minister under section 18.

Subsection 17(3) states:

- a. In having regard to the potential impacts of climate change, relevant considerations are:
- b. potential biophysical impacts; and
- c. potential long and short term economic, environmental, health and other social impacts; and
- d. potential beneficial and detrimental impacts; and
- e. potential direct and indirect impacts; and
- f. potential cumulative impacts.

The *Local Government Act 2020 (Vic)* identifies several overarching governance principles which create obligations for councils in the context of climate change, including:

- Under 9(2)(c) Councils are required to promote the economic, social and environmental sustainability of the municipal district, including mitigation and planning for climate change risks.
- Under 9(2)(b) Councils are required to give priority to achieving the best outcomes for the municipal community, including future generations.
- Under 9(2)(h) regional, state, and national plans and policies are to be taken into account during Council's strategic planning.
- Under 9(2)(i) Council must ensure its decisions, actions, and information are transparent.

#### BACKGROUND INFORMATION

Under the Climate Change Act 2017 and Local Government Act 2020, Council has increasing responsibilities to mitigate and plan for climate risk as a leader within its local communities. This includes consideration of this risk in its decision making, planning for the impacts as part of its service delivery requirements and facilitation of strong community engagement principles to achieve increased collaboration.

To meets these obligations, The Central Goldfields Climate Action Plan 2022-30 was developed with a community partnership approach and adopted by Council in June 2022.

Climate change is a complex issue and cannot be tackled by Council alone. A key commitment of the Plan is to capitalise on this successful partnering method and establish an on-going partnership approach to ensure that key stakeholders work together to create meaningful impact on emissions reduction and adaptation to local climate challenges.

Benefits of a partnership approach include:

- Holistic approach to a complex problem
- Pooling of resources time, expertise, funding
- Community ownership and buy-in
- Consistent messaging
- Attractive to funders

The Partnership Approach will facilitate collaborative oversight, governance, and activation of the Plan's implementation.

#### REPORT

The Central Goldfields Climate Action Plan 2022-30 was developed in collaboration with the Central Goldfields community. The Climate Action Stewarding Group – which currently comprises two Councillors, two Council staff and seven community members – provided guidance throughout the process.

A partnership approach to implementation of the Climate Action Plan has been designed with learnings gained through collaborative development of the Plan. These include:

- Important local and regional stakeholders, while very engaged, are also often very busy people
- There is already a lot of collaborative work happening regionally
- Smaller working groups for specific projects or areas of focus are likely to be more productive than a large climate action round table
- A mix of Councillors, Council staff and community members was identified as a successful formula for considered oversight and activation
- A lot of local support for the Climate Action Plan exists and could be drawn on to facilitate connection to the Plan and tangible opportunities for collaborative action

The Partnership Approach (attached) involves:

- <u>Council's Senior Leadership Team</u> to ensure climate action is embedded across Council's operations and oversee delivery of the corporate aspects of the Climate Action Plan. A climate focused workshop will take place each six months, and working groups established for specific projects throughout.
- <u>Climate Action Stewarding Group</u> to provide leadership on community education and mobilisation aspects of the Climate Action Plan (see attached Terms of Reference).
- <u>Local Alliance for Climate Action</u> to provide an opportunity for local businesses, industry, schools and community to lead on climate action. The Local Alliance will be trialled with key organisations already engaged in climate action. The Climate Action Stewarding Group will oversee the trial through 2023.
- <u>Regional partnerships</u> recognising that the Central Goldfields is active in existing regional networks and collaborative climate projects – for example, Central Victorian Greenhouse Alliance, Regional forums led by Bendigo Climate Collaboration, Loddon Mallee Regional Advisory Group

#### CONSULTATION/COMMUNICATION

The Partnership Approach has been developed in collaboration with members of the Climate Action Stewarding Group.

Ongoing promotion of the Climate Action Plan and its activities will direct the public to the Council Climate Action webpage which will be updated with details on the Partnership Approach.

Key organisations, groups and businesses will be approached directly by the Climate Action Stewarding Group to join the Climate Alliance – starting with a small selection to trial the concept during 2023.

A website focused on local climate action will be developed in the first half of 2023.

#### FINANCIAL & RESOURCE IMPLICATIONS

Establishment of the Climate Action Plan Partnership Approach will have no significant financial implications for Council. In fact, the approach can be expected to result in more efficient use of Council funds committed to Climate Action Plan delivery by ensuring community buy-in, collaborative delivery on projects where possible, and accelerating community-led action.

Development of a local climate action website is a committed activity within the Central Goldfields Climate Action Plan 2022-30. Grant funding has been received through the Central Victorian Primary Care Partnership for this project.

#### **RISK MANAGEMENT**

This report addresses Council's strategic risk Climate change - adaptation - Failure to appropriately respond to or prepare for the impacts of climate change by ensuring a robust governance and delivery approach to our Climate Action Plan. The approach will foster collaboration and co-ordinated action to strengthen both Council and community's ability to respond and prepare for the impacts of climate change.

#### CONCLUSION

Council as a leader within the community has responsibilities under the Climate Change Act 2017 and Local Government Act 2020 to mitigate and plan for climate risk.

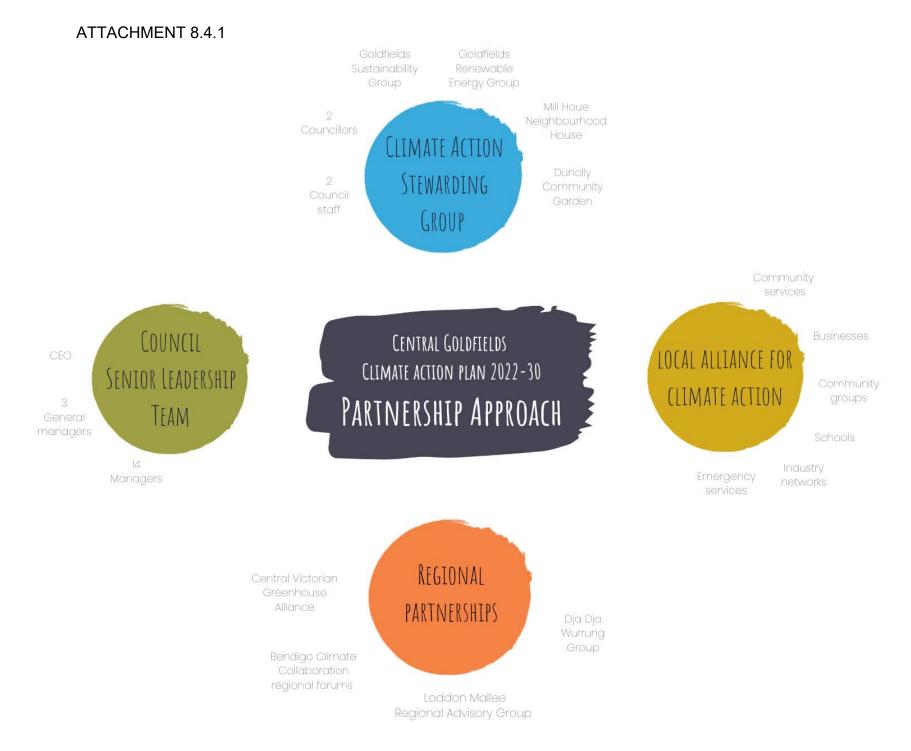
The Central Goldfields Climate Action Plan 2022-30 was developed with community and adopted by Council in June 2022 with a commitment to establish a Partnership Approach for implementation.

The proposed Partnership Approach will ensure stakeholders work together to create meaningful impact on emissions reduction and adaptation to local climate challenges. The Approach will facilitate collaborative oversight, governance, and activation of the Plan's implementation.

It is recommended that Council endorse the proposed Partnership Approach.

#### ATTACHMENTS

- 1. Graphic capture of Partnership Approach
- 2. Climate Action Stewarding Group Terms of Reference



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# **Climate Action Stewarding Group**

# **Terms of Reference**

# 1.0 Purpose

The purpose of the Climate Action Stewarding Group is to provide leadership on community education and mobilisation aspects of the Climate Action Plan 2022-30.

# 2.0 Role and functions

To achieve its purpose, the Stewarding Group will:

- Lead delivery of locally focused community-led climate change mitigation and adaptation projects
- Foster a collaborative environment for the Central Goldfields community to connect, share knowledge and partner on climate action
- Build awareness around climate advocacy priorities and provide advice to Council
- Identify potential resources and opportunities (both within the community and from other sources) to assist in effective project implementation
- Maintain an understanding of community values, needs and aspirations through ongoing facilitation of climate conversations and other similar initiatives
- Ensure the voices of people most at risk to climate change impacts are reflected in tangible actions and outcomes; and support self-determined climate action in these groups
- Make visible the great examples of climate action happening in our community and provide regular community updates on key outputs and outcomes from the Climate Action Plan delivery
- Participate in regional networks to include the voice of the Central Goldfields in regional discussions and continue to build capacity within our own community
- Provide advice on the design of the climate action website and provide content including community updates, events and opportunities

# 3.0 Guiding principles

Five guiding principles were developed with key stakeholders during the development of the Central Goldfields Climate Action Plan. The Stewarding Group will use the following principles to provide leadership on community education and mobilisation as articulated in the Climate Action Plan:

- **ENHANCE:** Build on existing networks, initiatives, and actions. Start with those already engaged and gradually bring in the broader community.
- **EMPOWER:** Connect people with each other and the information they need to act. Harness the power of conversation. Provide ongoing and diverse opportunities for community engagement and input.

- **INSPIRE:** Keep messaging balanced, local and accessible. Raise awareness of the severity of the problem but prioritise sharing of good news stories to build hope and inspire action.
- **INCLUDE:** Bring everyone along. Listen to and learn from other perspectives. Seek out all voices in the community and ensure equitable solutions.
- **TRADITIONAL KNOWLEDGE:** Partner with and enable Dja Dja Wurrung Traditional Owners to lead and manage Country within the Central Goldfields Shire.

# 3.0 Membership

The Stewarding Group convenes in a collaborative spirit. Members will be committed to local climate action and working together for greater impact.

There will be no chairperson. At the start of each meeting a decision will be made around who will facilitate the meeting.

New members may be added to the Stewarding Group by group consensus, where it is agreed that their contribution would provide a valuable lens / insight or assist the delivery of community education and mobilisation aspects of the Climate Action Plan implementation.

Current membership (as of March 2023) includes:

- CGSC Cr Liesbeth Long
- CGSC Cr Wayne Sproull
- CGSC Community Engagement Manager Kylie Long
- CGSC Sustainability Officer Julia Walsh
- Goldfields Renewable Energy Group Tony Macer, Colleen Stratford, Bernard Abadie
- Goldfields Sustainability Group Barry Parsons, Bronwen Haywood
- Dunolly Community Garden Lisa Mahon
- Mill House Neighbourhood House Adrian Masterman-Smith

# 4.0 Accountabilities

The Stewarding Group commits to guiding action through the following:

- Council's Sustainability Officer provides a six-monthly update to the group and Council on Council-led actions within the Plan
- Community members provide a quarterly update to the group and Council on progress with key priorities and community-led projects
- Council's manager Community Engagement provides a quarterly update on media and communications
- Annual evaluation of the community-led aspects of the Climate Action Plan, including insights on how to educate and mobilise the community
- Annual prioritisation of key community-led activities
- Participating in a four year review with all people and groups involved in the Partnership Approach

# 5.0 Schedule of Meetings

The Stewarding Group will meet every four (4) weeks.

Additional meetings may be convened if the Stewarding Group deems it necessary.

Meetings will be conducted when attendance is 50% of attending members plus one or greater.

Meeting will be held Thursdays, 6-8pm (unless otherwise decided by the Stewarding Group).

Communication between meetings will be conducted through e-mail.

# 6.0 Administration

Council's Sustainability Officer will provide secretariat support as well as be a member of the Stewarding Group.

Secretariat support will include:

- prepare and issue proposed agendas and meeting papers one week in advance of meetings (for comment from Stewarding Group), and
- distribute minutes within one week of meeting
- Minutes will include timebound actions with allocated responsibility (decided at meeting)

# 7.0 Decision making and issue resolution

Decisions or actions will be via consensus. Consensus can be reached both during meetings and by emailed approval of proposed actions if members are unable to attend.

In the event where consensus cannot be reached after reasonable attempts have been taken to achieve it, a decision will be made by majority vote.

# 8.0 Review

The group will conduct an internal review of its role, structure and achievements by 31 December 2024 and make recommendations to Council regarding the future role and functions of the Group, including potential revisions to these Terms of Reference.

# 9.0 Endorsed

Endorsed by the Stewarding Group on \_\_\_\_\_.

#### 8.5 ENERGY BREAKTHROUGH - UPDATE

| Author:              | Coordinator Events and Volunteer Development |
|----------------------|--|
| Responsible Officer: | General Manager Community Wellbeing          |

The Officer presenting this report, having made enquiries with relevant members of staff, reports that no disclosable interests have been raised in relation to this report.

#### SUMMARY/PURPOSE

The purpose of this report is to seek endorsement of the new Energy Breakthrough Governance Group structure including the Terms of Reference.

#### RECOMMENDATION

That Council:

1. Endorse the new Energy Breakthrough Governance Group structure and Terms of Reference.

#### LEGISLATION AND POLICY CONTEXT

Central Goldfields Shire Council's Council Plan 2021-2025 – Our Growing Economy

The Community's vision 2. Engaging and flourishing tourism

#### BACKGROUND INFORMATION

Members of the Energy Breakthrough Management Group (Country Education Partnership, Council, and community members) facilitated a series of workshops in early 2022 to conduct a review of the governance arrangements related to the event. These facilitated sessions worked through ways in which the group needed to work together to realise the potential of the event for the community and what actions were needed to futureproof the event. Conversations focused on reflecting on the current state of the group and how to optimise collaboration and community engagement into the future, ensuring Energy Breakthrough reaches its full potential.

#### REPORT

During the workshop review, members noted the following as key areas to realise Energy Breakthrough's full potential:

- Structure and membership
- Strategic planning
- Community engagement approach (storytelling)
- Roles and responsibilities / decision-making approach

- Reporting / communication requirements between groups
- Ways of working.

New governance arrangements were agreed through the facilitated workshop process, including a revised structure, shown below.

The new structure creates a clear delineation between strategic focus and local community engagement.

*The Governance Group* - a smaller executive group comprising a board and executive member of each partner organisation that meets regularly throughout the year will focus on strategy. A Terms of Reference has been developed for this group and presented with this report.

*The Community Engagement Committee* – will focus on local community engagement to keep them informed and connected to the event, along with seeing the opportunities for participation.

#### CONSULTATION/COMMUNICATION

The Energy Breakthrough Management Group worked with external agency TMS Consulting Pty Ltd in 2022, in a series of hosted and facilitated workshops resulting in an Action Plan.

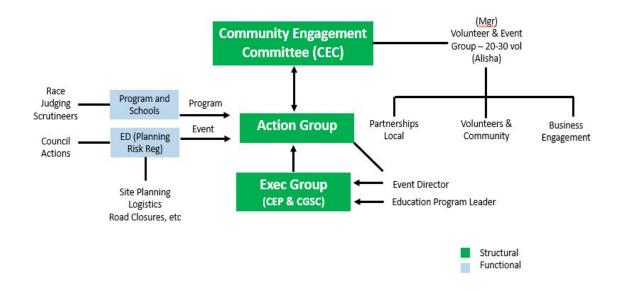
This included disbanding the existing Governance Group, establishing a new group and communicating clearly to all stakeholders about the process undertaken and the proposed structure to provide a renewed focus on the future.

#### **FINANCIAL & RESOURCE IMPLICATIONS**

The new Governance Group structure, which has trialled over the last 6 months, has proven to be very effective, allowing for better alignment of tasks with existing staff resource.

#### **RISK MANAGEMENT**

This report addresses Council's strategic risk Governance - Failure to transparently govern and embrace good governance practices by reviewing and trailing more effective structures to oversee event and budget delivery.



#### CONCLUSION

The refreshed Energy Breakthrough governance structure and Terms of Reference will provide overarching strategic and risk management for Energy Breakthrough.

### ATTACHMENTS

1. Terms of Reference

#### ATTACHMENT 8.5.1

# **Energy Breakthrough Management Group Terms of Reference**



### 1. Purpose

The specific role of the Energy Breakthrough Management Group (the Group) is to provide governance oversight and strategic leadership to drive the growth, sustainability, integrity, and significance of the annual Energy Breakthrough Event.

The Group will operate within a partnership arrangement, as per the MOU agreement between Central Goldfields Shire Council and Country Education Partnership, to ensure intent and philosophy consistency between the Energy Breakthrough Event and Energy Breakthrough Education Program.

### 2. <u>Term</u>

This Terms of Reference is effective from 28 March 2023 and continues for a period of 12 months unless Council resolves to vary or revoke it.

# 3. Membership

The Group will comprise:

- a. Two representatives from Council (General Manager Community Wellbeing and a Councillor)
- b. Two representatives from Country Education Partnership (Board member and CEO or delegate)

Representatives from the EB Action Group will report to the Group at each meeting.

#### Chairperson

The Chairperson will be appointed by the Group each year, with a partnership agreement to alter the chair each year.

### 4. Roles and Responsibilities

The Group does not operate with any delegated powers conferred by Council, Country Education Partnership, or any other democratic institution. The Group provides guidance and recommendations to Council for decisions relating to the event which require Council endorsement.

#### Roles:

The roles and responsibilities of the Executive Group include:

- 1. Strategic risk management / strategic sustainability
- 2. Define and monitor budget



- 3. Generate corporate partnerships
- 4. Strategic planning and reviews
- 5. Governance / policy approvals
- 6. Ongoing governance and review of the MOU

#### **Duties:**

- 1. Oversee the implementation and delivery of the event in partnership with other key stakeholders and in conjunction with any Council appointed advisory committee(s).
- 2. Provide strategic guidance to the EB Action Group on matters relating to the scope, scale, safety, and success of the event.
- 3. Consult with relevant stakeholders to evaluate the event annually and report to Council and Country Education Partnership by March 31 each year with options and recommendations for the future management of the event.
- 4. Periodically prepare for council approval a strategic action plan including KPIs for each of the event objectives.
- 5. Regularly monitor performance against the strategic action plan, and report progress to council.
- 6. In relation to risk management
  - a. recommends a Risk Appetite Statement to be included in the strategic plan
  - b. regularly undertake a risk identification and evaluation process;
  - c. monitor implementation of risk management strategies
  - d. monitor significant changes in risk.

#### Key responsibilities

- 1. Ensure a strong partnership is maintained between key partners who form the Energy Breakthrough.
- 2. Provide oversite for the Event Management Plan.
- 3. Review and provide guidance on the Event Budget.
- 4. Development and monitoring of the Strategic Action Plan.
- 5. Recommendations to council on governance and Management Group policies and procedures.
- 6. Provide guidance and recommendations to Council on its legal obligations in respect of the Event.
- 7. Oversight and scrutiny of all relevant insurances (volunteer, professional indemnity, inclement weather, public liability, etc).
- 8. Ensures that the security, and health and safety of the Energy Breakthrough event fulfils Council, Country Education Partnership, and other key stakeholder requirements and standards.

# **Energy Breakthrough Management Group Terms of Reference**



9. Oversee the engagement and management of sponsors of the Energy Breakthrough event.

# 5. Meetings

Meetings of the Group will be held every two months as agreed to by the Group.

Meeting agendas and minutes will be provided by Council's Executive Assistant, this includes:

- Preparing agendas and supporting papers and distribute the Friday before the Group meeting
- Recording the Minutes of the Group Meetings and distributing them to the members within 10 days of the meeting.
- Forwarding a copy of the record of meeting to the Governance team for inclusion in the public council meeting agendas.

# 6. Quorum and Attendance

A quorum of the Group shall constitute a number equating to one more than 50% of the appointed members of the Group.

Each Group member shall have one vote and in the event of an equality of votes, the Chairperson of the meeting shall have a casting vote.

Partner organisation representatives may nominate a proxy to attend Group meetings if the nominated member is unable to attend.

# 7. Indemnity

A Council must indemnify and keep indemnified each Councillor, member of a Council committee, member of Council staff and any person exercising any function or power on behalf of a Council against all actions or claims (whether arising during or after the term of office or employment of that Councillor or member) in respect of any act or thing done or omitted to be done in good faith in the exercise or purported exercise of any function or power conferred on the Council or Council committee or any Councillor, member of the Council committee.

# 8. Insurance

Members of the Group are covered by the Council's voluntary workers and fidelity guarantee policy.

# 9. Misuse of position

A person who is, or has been, a member of the Group or the previous Section 86 Committee must not misuse his or her position:

# **Energy Breakthrough Management Group Terms of Reference**



- a) to gain or attempt to gain, directly or indirectly, an advantage for themselves or for any other person; or
- b) to cause, or attempt to cause, detriment to the Council, CEP or another person.

# 10. Confidential information

A person who is, or has been, a member of the Group or the previous Section 86 Committee, must not disclose information that the person knows, or should reasonably know, as confidential information.

### 11. Conflict of Interest

Members of the Group must, at a meeting, disclose any conflict of interests by advising the meeting of the conflict immediately before the matter is considered and must leave the room until the matter has been resolved.

The declaration of the conflict must be recorded in the minutes.

Any council staff or councillor member declaring a conflict of interest must provide written confirmation of the conflict to the CEO.

### 12. <u>Review</u>

The Terms of Reference will be reviewed by the Group annually at the first meeting of the year.

### 8.6 FLOOD RECOVERY PROGRAM UPDATE

| Author:              | General Manager Infrastructure Assets and Planning |
|----------------------|--|
| Responsible Officer: | General Manager Infrastructure Assets and Planning |

The Officer presenting this report, having made enquiries with relevant members of staff, reports that no disclosable interests have been raised in relation to this report.

#### SUMMARY/PURPOSE

The purpose of this report is to provide Council with an update on the recovery program following the flooding events in October 2022.

#### RECOMMENDATION

That Council note the update on the flood recovery program

# LEGISLATION AND POLICY CONTEXT

Central Goldfields Shire Council's Council Plan 2021-2025 - Leading Change

The Community's 3. Engaging places and spaces for people to live, work, vision play and connect.

Under the Emergency Management Act 2013, Council is required to:

- Prepare an emergency management plan that outlines the procedures to be followed in the event of an emergency.
- Undertake risk assessments and hazard identification to determine the potential impact of an emergency in their area.
- Coordinate and cooperate with other emergency management agencies and stakeholders, including emergency services, state government agencies, and the community.
- Provide assistance to people affected by the emergency, including temporary accommodation and essential services such as food, water, and medical supplies.
- Ensure that the community is informed and updated about the emergency and the response measures being taken.
- Support the recovery of affected individuals, businesses, and communities in the aftermath of an emergency.

### **BACKGROUND INFORMATION**

The October 2022 floods in Victoria, Australia, caused significant damage to infrastructure, property, and communities including sections of the Central Goldfields Shire community.

During the floods, emergency services responded promptly to the affected areas, providing critical support and assistance to those in need. Council also assisted with the emergency response, providing temporary accommodation and food supplies to displaced residents through a relief centre, when the emergency evacuation order was issued for Carisbrook.

### REPORT

Council has been actively engaged in flood recovery efforts, working to support affected residents and businesses and restore the impacted areas since this time.

Impacted residents have been supported by Council through:

- Free Kerbside waste disposal for flood damaged property
- Free access to transfer stations for disposal of flood damaged waste
- Rapid impact assessment of homes and ancillary buildings to determine level of damage caused by the floods
- Services to access flood support funding and other support mechanisms provided through Municipal Recovery Manager and relevant staff.

Council has been successful in securing funding for a flood recovery officer position for a period of 12 months. This position will support ongoing community flood recovery efforts in the short and medium term. Advertisement of this position will occur in the coming weeks.

Council has assessed the damage caused to infrastructure assets to determine the scope of the recovery work required. This has been carried out by Shepards whom are an experienced asset management and impact assessment consultancy firm. The assessment indicated that significant repairs are needed to restore damaged roads, culverts, and other public infrastructure.

Whilst extensive works have been carried out to open the majority of roads within the municipality, some roads remain closed due to the extent of the damage. All residents have been reinstated access to their homes.

This assessment work has been used to support Council's current claim to recover costs through National Disaster Financial Assistance (NDFA). This is currently being reviewed by the Department of Transport (DOT) and it is estimated that approval of the claim should be forthcoming within the next couple of weeks.

Works to repair damaged open space and building assets have been initiated. This includes repairs to damaged pathways and open space assets along Tullaroop Creek, repair of the damaged toilet block in Carisbrook Creek Reserve and scheduled creek clearing of Tullaroop Creek.

Procurement of project management service and contractors to complete the infrastructure repair works has occurred. Award of these contracts will be considered at the March 2023 Council meeting.

### CONSULTATION/COMMUNICATION

Communication with the community during and following the flooding event has been carried out including onsite meetings in Carisbrook and Dunolly. As the flood recovery program progresses engagement with the community will continue, utilising the recently approved funds from the state funded community recovery officer program.

| Program | Activity                       | Budget<br>Estimate                         | Funding<br>Confirmation<br>Status |
|---------|--------------------------------|--|-----------------------------------|
| Council |                                |  |                                   |
| Flood   |                                |  |                                   |
| Support | Carisbrook Reserve Path        |  |                                   |
| Program | Restoration                    | \$ 85,000                                  | Approved                          |
|         | Carisbrook Reserve Toilet      | <b>• •</b> • • • • • • • • • • • • • • • • |                                   |
|         | Block Restoration              | \$ 50,000                                  | Approved                          |
|         | Traffic Management During      |  | Submitted for                     |
|         | Flood Event                    | \$ 85,000                                  | Approval                          |
|         |                                |  | Submitted for                     |
|         | Community Engagement           | \$ 3,000                                   | Approval                          |
|         | Farming Community Events       |  | Submitted for                     |
|         | and Programming                | \$ 10,000                                  | Approval                          |
|         | Waste Management               |  | Submitted for                     |
|         | Collection/Transport and Skips | \$ 55,000                                  | Approval                          |
|         | Tree Creek Clearing Tularoop   |  | Submitted for                     |
|         | Creek Carisbrook               | \$ 50,000                                  | Approval                          |
|         |                                |  | Submitted for                     |
|         | Waste Levy                     | \$ 12,000                                  | Approval                          |
|         | Unallocated                    | \$ 150,000                                 |                                   |
|         | Total                          | \$ 500,000                                 |                                   |
|         |                                |  | Claim being                       |
|         | Post Flood Assessment          |  | finalised for                     |
| DRFA    | (Condition Survey)             | \$ 315,000                                 | submission                        |
|         |                                |  | Claim being                       |
|         |                                |  | finalised for                     |
|         | Emergency Works                | \$ 1,050,000                               | submission                        |
|         |                                |  | Claim being                       |
|         | Immediate Restoration /        |  | finalised for                     |
|         | Reconstruction Works           | \$ 6,960,000                               | submission                        |
|         |                                |  | Claim being                       |
|         | Project Management Flood       |  | finalised for                     |
|         | Recovery Works                 | \$ 710,000                                 | submission                        |
|         | Emergency Response             | \$ 50,000                                  | Claim being                       |

|  | including Relief Centre                   |              | finalised for submission                   |
|--|---|--------------|--|
|  | Emergency Response Day<br>Labor component | \$ 50,000    | Claim being<br>finalised for<br>submission |
|  | Total                                     | \$ 9,135,000 |  |
| Community  |   |              |  |
| Community<br>Recover<br>Officer                        | Funding for 1.0 EFT                       | \$ 128,000   | Approved                                   |
|  | Total                                     | \$ 128,000   |  |
| Community<br>Recovery<br>Program -<br>Recovery<br>Hubs | Recovery Hub                              | \$ 48,000    | Submitted for<br>Approval                  |
|  | Total                                     | \$ 48,000    |  |
|  | Overall Total                             | \$ 9,811,000 |  |

\*The figures listed above are current budget estimates and are subject to change pending approval from appropriate funding agencies

#### **RISK MANAGEMENT**

This report addresses Council's strategic risk Business Continuity - Failure to plan adequately for the impacts of a disruption to Council's normal operating environment.

# CONCLUSION

Council has made significant progress in the recovery program following the October 2022 flooding events. Further work is proposed in coming months to assist in recovery within the community and repair infrastructure back to a serviceable condition.

## 8.7 MANAGING FLOOD RECOVERY WORKS FOR CENTRAL GOLDFIELDS SHIRE COUNCIL – CONTRACT No G1747-2023

| Author:              | Manager Infrastructure                             |
|----------------------|--|
| Responsible Officer: | General Manager Infrastructure Assets and Planning |

The Officer presenting this report, having made enquiries with relevant members of staff, reports that no disclosable interests have been raised in relation to this report.

### SUMMARY/PURPOSE

The purpose of this report is for Councillors to consider awarding of Contract G1747-2023 Managing Flood Recovery Works for Central Goldfields Shire Council, following a public tender process.

The contract is a schedule of rates contract and as the anticipated value of the recommended awarding of contract is above the CEO's financial delegation, the contract is required to be awarded by Council.

# RECOMMENDATION

That Council award RMG (Aus) Pty Ltd the contract G1747-2023 for the management of flood recovery works as a schedule of rates contract and Council authorises the CEO to execute the contract.

# LEGISLATION AND POLICY CONTEXT

Central Goldfields Shire Council's Council Plan 2021-2025 – Our Spaces and Places

The Community's 3. Protection and preservation of heritage vision

Initiative: Provide infrastructure to meet community need

## **BACKGROUND INFORMATION**

In October 2022, Central goldfields Shire Council was impacted by a significant flood event. Council has received approval to commence Flood Recovery works for essential public assets under the Victorian Disaster Recovery Funding Arrangements (DRFA).

There are three types of Flood Recovery Works – Emergency Works, Immediate Works and Reconstruction Works. Emergency works are urgent activities necessary to temporarily restore an essential public asset to enable it to operate or be operated

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at an acceptable level of service to support the immediate recovery of a community. All emergency works are required to be completed by 30<sup>th</sup> April 2023 according to current guidelines; after this date any uncompleted emergency works revert to Immediate Works. Reconstruction Works could be completed within 2 years starting from the flood event. This contract period is 18 months and it could be extended for further 6 months if necessary.

In accordance with Council's tendering procedures and Section 108 of the Local Government Act 2020, public tenders were requested for a suitably qualified Consultant with the immediate capacity to provide an inhouse project management service to coordinate the delivery of Central Goldfields Shire Councils DRFA approved Emergency, Immediate and Reconstruction works.

# REPORT

Through the public tender process Council received thirteen tender submissions.

The evaluation of the tenders was undertaken by a panel consisting of the Procurement Coordinator, the Coordinator Design and Projects, the Design and Projects Officer and the Manager Infrastructure.

The tender responses were assessed against the following criteria:

- Risk Management. (Pass/Fail)
- Financial Benefit to Council (20%)
- Capability (30%)
- Capacity (30%)
- Financial Benefit to Community (5%)
- Environmental Sustainability (5%)
- Social Sustainability (5%)
- Aboriginal and Torres Strait Islander People (5%)

The tender submissions received from most consultants demonstrated proven expertise in all aspects of project management.

The tender evaluation panel recommends that RMG (Aus) Pty Ltd will be awarded contract No. G1742-2023 of Managing Flood Recovery Works for Central Goldfields Shire Council, they scored the highest against the tender evaluation criteria.

The anticipated value of the spend over the term of the contract (up to two years) is \$711,500.00 based on the scheduled rates of the current job lists; this value could change after finalising the submission process with DRFA Funding Authority.

As the value of the recommended awarding of the contract is above the CEO's \$500,000 financial delegation, the contract is required to be awarded by Council.

# CONSULTATION/COMMUNICATION

The tender was advertised using a standard process.

The request for tenders was advertised on the Council Tender Board and Council's web page in compliance with section 108 of the Local Government Act 2020.

# FINANCIAL & RESOURCE IMPLICATIONS

The consultant is to be engaged to provide an inhouse project management service to coordinate the delivery of Central Goldfields Shire Councils approved Victorian Disaster Recovery Funding Arrangements works. These works will be funded by the Victorian Disaster Recovery Funding Arrangements Fund (DRFA).

## **RISK MANAGEMENT**

This report addresses Council's strategic risk Property and Assets - Failure to maintain, renew and expand our assests in a timely and robust way, that considers service and delivery needs by ensuring suitably qualified consultants are available to deliver councils flood recovery works.

The consultant is required to have appropriate insurances.

## CONCLUSION

Tenders have been submitted and evaluated for Contract G1747-2023 Managing Flood Recovery Works for Central Goldfields Shire Council.

It is recommended that Council awards the Contract G1747-2023 Managing Flood Recovery Works for Central Goldfields Shire Council and Council authorises the CEO to execute the contract to RMG (Aus) Pty Ltd.

# ATTACHMENTS

1. Confidential evaluation report provided under separate cover.

The evaluation report is confidential under sections 3(a) and (g) of the Local Government Act as it contains:

(a) Council business information, being information that would prejudice the Council's position in commercial negotiations if prematurely released

This section applies because the contract is not finalised and releasing the information prior to decision could prejudice the Council's commercial position in negotiations.

(g) private commercial information, being information provided by a business, commercial or financial undertaking that—
(i) relates to trade secrets; or
(ii) if released, would unreasonably expose the business, commercial or financial undertaking to disadvantage

This section applies because it contains detailed submission information that could provide an unreasonable commercial advantage to competitors.

## 8.8 FLOOD EMERGENCY WORKS (CIVIL) – PANEL OF SUPPLIERS – CONTRACT No G1760-2023

| Author: | Manager Infrastructure |  |
|---------|------------------------|--|
|         |                        |  |

| Responsible Officer: | <b>General Manager</b> | Infrastructure Assets |
|----------------------|------------------------|-----------------------|
|                      | and Planning           |                       |

The Officer presenting this report, having made enquiries with relevant members of staff, reports that no disclosable interests have been raised in relation to this report.

## SUMMARY/PURPOSE

The purpose of this report is for Councillors to consider awarding of Contract G1760-2023 Flood Emergency Works (Civil) – Panel of Suppliers, following a public tender process.

The contract is a schedule of rates contract and as the anticipated value of the recommended awarding of contract is above the CEO's financial delegation, the contract is required to be awarded by Council.

# RECOMMENDATION

That Council award G1760-2023 Flood Emergency Works (Civil) and authorises the CEO to execute the contracts to the following:

- Skyrider Tower Hire Pty Ltd
- Doran Earthmoving Pty Ltd
- Boral Resources (VIC) Pty Ltd
- McArdle Transport Pty Ltd ATF T & D McArdle Family Trust
- Davies Brothers Investments Pty Ltd T/AS Shay Excavations
- Avard Civil Pty Ltd
- Fulton Hogan Industries Pty Ltd
- Hiway Stabilizers Australia Pty Ltd
- Ontrack Civil Earthworks Pty Ltd
- Rhysez Transport Pty Ltd
- Bule Peak Constructions Pty Ltd ATF Blue Peak Constructions Family Trust
- Pipe Doctor Australia
- GRN Built Pty Ltd

# LEGISLATION AND POLICY CONTEXT

Central Goldfields Shire Council's Council Plan 2021-2025 – Our Spaces and Places

The Community's 3. Protection and preservation of heritage vision

Initiative: Provide infrastructure to meet community need

# BACKGROUND INFORMATION

In October 2022, Central goldfields Shire Council was impacted by a significant flood event. Council have received approval to commence Flood Recovery works for essential public assets under the Victorian Disaster Recovery Funding Arrangements (DRFA).

There are three types of Flood Recovery Works – Emergency Works, Immediate Works and Reconstruction Works. Emergency works are urgent activities necessary to temporarily restore an essential public asset to enable it to operate or be operated at an acceptable level of service to support the immediate recovery of a community. All emergency works are required to be completed by 30<sup>th</sup> April 2023; after this date any uncompleted emergency works revert to Immediate Works. Reconstruction Works could be completed within 2 years starting from the flood event. This contract period is 2 years.

In accordance with Council's tendering procedures and Section 108 of the Local Government Act 2020, public tenders were requested for suitably qualified Contractors with the immediate capacity to undertake the delivery of Central Goldfields Shire Councils DRFA approved Emergency, Immediate and Reconstruction works.

# REPORT

Through the public tender process Council received fourteen tender submissions.

The evaluation of the tenders was undertaken by a panel consisting of the Procurement Coordinator, the Coordinator Design and Projects, the Design and Projects Officer, the Manager Statutory Services and the Manager Infrastructure.

The tender responses were assessed against the following criteria:

- Risk Management. (Pass/Fail)
- Financial Benefit to Council (25%)
- Capability (20%)
- Capacity (20%)
- Financial Benefit to Community (20%)
- Environmental Sustainability (5%)
- Social Sustainability (5%)
- Aboriginal and Torres Strait Islander People (5%)

The tender submissions received from most contractors demonstrated proven expertise in all aspects of the delivery of flood recovery works (civil).

The tender evaluation panel recommends that the following contractors be awarded contract No. G1760-2023Flood Emergency Works (Civil) – Panel of Suppliers:

- Skyrider Tower Hire Pty Ltd
- Doran Earthmoving Pty Ltd
- Boral Resources (VIC) Pty Ltd
- McArdle Transport Pty Ltd ATF T & D McArdle Family Trust
- Davies Brothers Investments
   Pty Ltd T/AS Shay Excavations
- Avard Civil Pty Ltd
- Fulton Hogan Industries Pty Ltd

- Hiway Stabilizers Australia Pty Ltd
- Ontrack Civil Earthworks Pty Ltd
- Rhysez Transport Pty Ltd
- Bule Peak Constructions Pty Ltd ATF Blue Peak Constructions Family Trust
- Pipe Doctor Australia Pty Ltd
- GRN Built Pty Ltd

The above panel consists of a mix of Central Goldfields Shire businesses, contractors from neighbouring LGAs and then wider Victoria; this mix reduces the risk of Council not having access to enough contractors to be able to complete the works. This panel has a variety level of expertise – Civil Works, Road Constructions, Gravel Re-sheeting, Culvert Cleaning, Tree Trimming etc. which will help the Council to appoint a suitable Contractor for various Flood Recovery Works.

Based on the estimated costs of the Flood Recovery Works, the potential value over the term of the contract could reach up to \$9.124M. this value could be changed after finalising the submission process with DRFA Funding Authority.

As the value of the recommended awarding of the contract is above the CEO's \$500,000 financial delegation, the contract is required to be awarded by Council.

# CONSULTATION/COMMUNICATION

The tender was advertised using a standard process.

The request for tenders was advertised on the Council Tender Board and Council's web page in compliance with section 108 of the Local Government Act 2020.

# FINANCIAL & RESOURCE IMPLICATIONS

The Contract will provide Council a panel of contractors that will be used to deliver Central Goldfields Shire Councils approved Victorian Disaster Recovery Funding Arrangements works. These works will be funded by the Victorian Disaster Recovery Funding Arrangements Fund (DRFA).

## RISK MANAGEMENT

This report addresses Council's strategic risk Property and Assets - Failure to maintain, renew and expand our assests in a timely and robust way, that considers

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service and delivery needs by ensuring suitably qualified contractors are available to deliver councils flood recovery works.

All panel members are required to have appropriate insurances.

# CONCLUSION

Tenders have been submitted and evaluated for Contract G1760-2023 Flood Emergency Works (Civil) – Panel of Suppliers.

It is recommended that Council awards the Contract G1760-2023 Flood Emergency Works (Civil) – Panel of Suppliers and Council authorises the CEO to execute the contract to:

- Skyrider Tower Hire Pty Ltd
- Doran Earthmoving Pty Ltd
- Boral Resources (VIC) Pty Ltd
- McArdle Transport Pty Ltd ATF T & D McArdle Family Trust
- Davies Brothers Investments
   Pty Ltd T/AS Shay Excavations
- Avard Civil Pty Ltd
- Fulton Hogan Industries Pty Ltd

- Hiway Stabilizers Australia Pty Ltd
- Ontrack Civil Earthworks Pty Ltd
- Rhysez Transport Pty Ltd
- Bule Peak Constructions Pty Ltd ATF Blue Peak Constructions Family Trust
- Pipe Doctor Australia Pty Ltd
- GRN Built Pty Ltd

# ATTACHMENTS

1. Confidential evaluation report provided under separate cover.

The evaluation report is confidential under sections 3(a) and (g) of the Local Government Act as it contains:

(a) Council business information, being information that would prejudice the Council's position in commercial negotiations if prematurely released

This section applies because the contract is not finalised and releasing the information prior to decision could prejudice the Council's commercial position in negotiations.

(g) private commercial information, being information provided by a business, commercial or financial undertaking that—
(i) relates to trade secrets; or
(ii) if released, would unreasonably expose the business, commercial or financial undertaking to disadvantage

This section applies because it contains detailed submission information that could provide an unreasonable commercial advantage to competitors.

### 8.9 PROVISION OF PROJECT MANAGEMENT SERVICES FOR PRIORITY PROJECTS

| Author:              | Manager Project Management Office                  |
|----------------------|--|
| Responsible Officer: | General Manager Infrastructure Assets and Planning |

The Officer presenting this report, having made enquiries with relevant members of staff, reports that no disclosable interests have been raised in relation to this report.

#### SUMMARY/PURPOSE

The purpose of this report is to provide an update to Council on the engagement of Ontoit Global Pty Ltd ("Ontoit") for the provision of project management services on priority projects in the Central Goldfields Shire.

Officers have engaged Ontoit consistently since 2021 due to the high volume of priority projects in the municipality and prolonged instability in internal project management resourcing.

Council is now in a position where several priority projects which Ontoit are managing are nearing completion, however further extension is required to enable the successful close out of projects.

The extensions required increases the cumulative spend with this supplier beyond the delegation of the Chief Executive Officer ("CEO") under Council's Procurement Policy and Officers are recommending that Council authorise the CEO to extend the engagement of Ontoit to ensure the best outcome for priority projects.

#### RECOMMENDATION

That Council authorises the Chief Executive Officer to extend engagement with Ontoit Global Pty Ltd in the provision of project management services for the total value of \$201,305.28 including GST.

#### LEGISLATION AND POLICY CONTEXT

Central Goldfields Shire Council's Council Plan 2021-2025 – Our Spaces and Places

The Community's vision 3. Engaging places and spaces for people to live, work, play and connect.

Initiative: Priority Projects Plan

Local Government Act 2020 s108 and s109

Central Goldfields Shire Council Procurement Policy 2021

#### **BACKGROUND INFORMATION**

Internal resourcing has been a consistent issue since 2021. Council was unable to secure a Manager Infrastructure for a prolonged period. Existing staff were seconded to the role to ensure oversight and leadership of the delivery of both the capital works program and priority projects. These staff were unable to be backfilled in their substantive roles, further exacerbating the pressure and workload on the Infrastructure Departments' resources.

The priority projects experienced continual hold-ups due to supply chain issues and labour shortages, among other macroenvironmental impacts beyond Councils and the construction industry's control.

As a result, Ontoit were engaged to undertake project management services to resolve this issue. Not all engagement of Ontoit was compliant with Councils Procurement Policy at this time. The non-compliance issues related to expenditure under the engagements moving above the prescribed procurement threshold requirements within Council's Procurement Policy. This non-compliance was reported to Councils Audit and Risk Committee and detailed in the 2021-22 Annual Report in accordance with the Local Government Act (the Act).

### REPORT

Since November, 2021 Council has engaged Ontoit to provide project management services to deliver priority projects within the municipality due to Council not having adequate resources and capacity to deliver the projects internally.

In March 2022, Council established the Project Management Office ("PMO") as a separate department to Infrastructure and recruited for a Manager PMO and Manager Infrastructure to provide more resources to the organisation and distribute those resources appropriately to effectively deliver a significant portfolio of priority projects and the capital works program.

Both senior roles were not resolved until the second half of 2022. A contractor undertook the role of Manager PMO between April and July 2022, and another staff member was seconded to the role of Manager Infrastructure without backfill to their substantive role.

Councils internal resourcing is beginning to stabilise with the appointment of the Manager PMO in July 2022, and two additional project management resources in March 2023.

The PMO team are working on the development of a project management framework to improve and streamline project management processes, as well as uplift internal capability in the delivery of priority capital projects.

Additionally, the PMO has recently advertised a tender for a panel of approved suppliers for the provision of specialist project services, including project management to ensure compliance with the Procurement Policy 2021 moving forward.

The priority projects Ontoit are managing are now nearing completion. Final extensions are sought for Ontoit's engagement to close out the projects and deliver a positive outcome for the community. Failure to extend these arrangements could see priority projects such as the Carisbrook Recreation Reserve Pavilion works, Maryborough Train Station Activation works and Maryborough Octagonal Outdoor Pool Renewal works delayed for significant periods of time. These delays would cause considerable disruption to the community, increase overall project costs and potentially result in loss of external funding received to deliver the works

As prescribed under *s109 of Local Government Act 2020*, a Council must comply with its Procurement Policy before entering a contract for the purchase of goods or services or the carrying out of works.

The cumulative spend with Ontoit is now beyond the financial delegation of the CEO, and therefore the CEO cannot extend the engagement and comply with the Procurement Policy 2021.

Officers are recommending that the Council authorise the extended engagement with Ontoit to complete the priority projects and achieve best value for the community.

#### CONSULTATION/COMMUNICATION

Officers collaborated internally at senior management and executive management level in the preparation of this report.

#### Audit and Risk Committee

Officers provide a quarterly report to the Audit and Risk Committee on procurement activities which details the current and cumulative engagement with Ontoit. Reporting of the initial non-compliance in engaging Ontoit was reported to the Audit and Risk Committee when the issue became known to Senior Management.

Officers are seeking endorsement from the Audit and Risk Committee on this item.

#### **Quarterly Procurement Report**

Officers provide a quarterly report to Council on procurement activities which details current and cumulative engagement with Ontoit.

#### 2021-22 Annual Report

In the 2021-22 Annual Report, Council reported entering in to contracts for the provision of project management services with Ontoit without undertaking a competitive process.

#### FINANCIAL & RESOURCE IMPLICATIONS

An additional spend of \$201,305.28 including GST is required to support the adoption of the recommendation in the report. There is sufficient budget available within the current capital works program which has been predominantly funded externally.

Officers undertook an analysis of cost implications to Council to proceed with this recommendation and determined potential cost savings of approximately \$50,000, demonstrating value for money to the community.

Resources in the PMO have now stabilised, however the department is in its infancy. Professional project management support is still required to finish the current priority projects and achieve best value for the community.

#### RISK MANAGEMENT

This report addresses Council's strategic risk Governance - Failure to transparently govern and embrace good governance practices by ensuring ongoing compliance with the Procurement Policy. The approach recommended addresses the risk of delays to the delivery of key projects.

The non-compliance issues outlined in this report are related to expenditure under the engagements moving above the prescribed procurement threshold requirements within Council's Procurement Policy. This non-compliance was reported to Councils Audit and Risk Committee and detailed in the 2021-22 Annual Report in accordance with the Local Government Act (the Act).

To mitigate any further risk to the non-compliance outlined in this report, Council has:

- Established a Project Management Office and recruited additional internal resources to deliver priority projects,
- Responded to Audit and Risk Committee action items in beginning to develop a project management framework which will streamline PMO processes and uplift internal project management capability, and
- Establish a panel of approved suppliers to deliver specialist project services.

## CONCLUSION

Internal resourcing has been a consistent issue since 2021. Ontoit were engaged to undertake project management services to resolve this issue. Not all engagement of Ontoit was compliant a with Councils Procurement Policy at this time. The non-compliance issues related to expenditure under the engagements moving above the prescribed procurement threshold requirements within Council's Procurement Policy. This non-compliance was reported to Councils Audit and Risk Committee and detailed in the 2021-22 Annual Report in accordance with the Local Government Act (the Act).

The extensions required increases the cumulative spend with this supplier beyond the delegation of the Chief Executive Officer ("CEO") under Council's Procurement Policy and Officers are recommending that Council authorise the CEO to extend the engagement of Ontoit to ensure the best outcome for priority projects.

## ATTACHMENTS

- 1. Confidential Carisbrook Fee Extension
- 2. Confidential Maryborough RS Fee Adjustment
- 3. Confidential CG Pools Fee Adjustment
- 4. Confidential Maryborough TH Fee Adjustment
- 5. Confidential Maryborough Outdoor Pool Ontoit Response

The attachments are confidential under section 3(g) of the Local Government Act as they contain:

(g) private commercial information, being information provided by a business, commercial or financial undertaking that—

(i) relates to trade secrets; or

*(ii) if released, would unreasonably expose the business, commercial or financial undertaking to disadvantage* 

This section applies because they contains detailed rates and contract information that could provide an unreasonable commercial advantage to competitors.

# 9. Notices of motion

Nil

## **Notices of Motion**

The Governance Rules provides that Councillors May Propose Notices Of Motion, Chapter 2, Division 4:

Councillors may ensure that an issue is listed on an agenda by lodging a Notice of Motion.

22. Notice Of Motion

22.1 A notice of motion must be in writing signed by a Councillor, and be lodged with or sent to the Chief Executive Officer at least one week before the Council meeting to allow sufficient time for him or her to include the notice of motion in agenda papers for a Council meeting and to give each Councillor at least 48 hours notice of such notice of motion.

22.2 The Chief Executive Officer may reject any notice of motion which:

22.2.1 is vague or unclear in intention 22.2.2 it is beyond

Council's power to pass; or

22.2.3 if passed would result in Council otherwise acting invalidly but must:

22.2.4 give the Councillor who lodged it an opportunity to amend it prior to rejection, if it is practicable to do so; and

22.2.5 notify in writing the Councillor who lodged it of the rejection and reasons for the rejection.

22.3 The full text of any notice of motion accepted by the Chief Executive Officer must be included in the agenda.

22.4 The Chief Executive Officer must cause all notices of motion to be numbered, dated and entered in the notice of motion register in the order in which they were received.

22.5 Except by leave of Council, each notice of motion before any meeting must be considered in the order in which they were entered in the notice of motion register.

22.6 If a Councillor who has given a notice of motion is absent from the meeting or fails to move the motion when called upon by the Chair, any other Councillor may move the motion.

22.7 If a notice of motion is not moved at the Council meeting at which it is listed, it lapses.

**10. Urgent business** 

# **Urgent Business**

The Governance Rules provide for urgent business as follows:<sup>1</sup>

If the agenda for a Council meeting makes provision for urgent business, business cannot be admitted as urgent business other than by resolution of Council and only then if it:

- 1. 1 relates to or arises out of a matter which has arisen since distribution of the agenda; and
- 2. 2 cannot safely or conveniently be deferred until the next Council meeting.

<sup>&</sup>lt;sup>1</sup> Chapter 2, Rule 20.

# **11. Confidential business**

## **Confidential Business**

The public transparency principles include that Council decision making processes be transparent except when the Council is dealing with information that is confidential by virtue an Act.<sup>1</sup>

Except in specified circumstances, Council meetings must be kept open to the public.<sup>2</sup> One circumstance is that the meeting is to consider confidential information.<sup>3</sup>

If a Council determines that a meeting is to be closed to the public to consider confidential information, the Council or delegated committee must record in the minutes of the meeting that are available for public inspection:<sup>4</sup>

(a) the ground or grounds for determining to close the meeting to the public by reference to the grounds specified in Act's definition of confidential information;<sup>5</sup>

(b) an explanation of why the specified ground or grounds applied. Confidential information, as defined by the *Local Government Act 2020*,<sup>6</sup> is:

(a)Council business information, being information that would prejudice the Council's position in commercial negotiations if prematurely released;

(b)security information, being information that if released is likely to endanger the security of Council property or the safety of any person;

(c) land use planning information, being information that if prematurely released is likely to encourage speculation in land values;

(d) law enforcement information, being information which if released would be reasonably likely to prejudice the investigation into an alleged breach of the law or the fair trial or hearing of any person;

(e)legal privileged information, being information to which legal professional privilege or client legal privilege applies;

(f) personal information, being information which if released would result in the unreasonable disclosure of information affairs;

(g)private commercial information, being information provided by a business, commercial or financial undertaking that—

(i) relates to trade secrets; or

(ii) if released, would unreasonably expose the business, commercial or financial undertaking to disadvantage;

(h)confidential meeting information, being the records of meetings closed to the public under section 66(2)(a);

<sup>&</sup>lt;sup>1</sup> Local Government Act 2020, s

<sup>58 (</sup>a). <sup>2</sup> *LGA 2020* s 66 (1).

<sup>&</sup>lt;sup>3</sup> *LGA 2020* s 66 (2) a).

<sup>&</sup>lt;sup>4</sup> LGA 2020 s 66 (5).

<sup>&</sup>lt;sup>5</sup> Section 3 (1).

<sup>&</sup>lt;sup>6</sup> Section 3 (1).

(i) internal arbitration information, being information specified in section 145;

(j) Councillor Conduct Panel confidential information, being information specified in section 169;

(k) information prescribed by the regulations to be confidential information for the purposes of this definition;

(I) information that was confidential information for the purposes of section 77 of the Local Government Act 1989;

The Governance Rules provide for information relating to a meeting to be confidential:<sup>7</sup>

- If the Chief Executive Officer is of the opinion that information relating to a meeting is confidential information within the meaning of the *Local Government Act 2020*, he or she may designate the information as confidential and advise Councillors and/or members of Council staff in writing accordingly.
- Information which has been designated by the Chief Executive Officer as confidential information within the meaning of the Act, and in respect of which advice has been given to Councillors and/or members of Council staff in writing accordingly, will be presumed to be confidential information.

<sup>&</sup>lt;sup>7</sup> Chapter 6.

# **Meeting closure**